## **About This Document**

This Congressional Budget Office report is an update of a publication of the same name that was released in 2016. The report was prepared at the request of the Ranking Member of the Senate Committee on the Budget. In keeping with CBO's mandate to provide objective, impartial analysis, it makes no recommendations.

Adam Talaber prepared the report with guidance from David Mosher and Edward G. Keating. David Arthur, Elizabeth Bass, Michael Bennett, Eric Labs, and F. Matthew Woodward provided comments or fact-checked the report. Bernard Kempinski (formerly of CBO) and John Kerman helped to create the unit graphics for Chapters 2, 3, and 4.

William Ma, David Newman, Dawn Regan, and Matt Schmit of CBO reviewed earlier drafts of the report and provided comments, as did Kent Christensen, Douglas Elmendorf, and Sarah Jennings, formerly of CBO; Irv Blickstein and John Gordon of the RAND Corporation; Frank Lewis of the Department of Energy's National Nuclear Security Administration; and David L. McNicol of the Institute for Defense Analyses. (The assistance of external reviewers implies no responsibility for the final product, which rests solely with CBO.)

Mark Doms, Jeffrey Kling, and Robert Sunshine reviewed the report. Christian Howlett was the editor, and R.L. Rebach was the graphics editor. An electronic version of the report is available on CBO's website (www.cbo.gov/publication/57088).

CBO continually seeks feedback to make its work as useful as possible. Please send any comments to communications@cbo.gov.

Phillip L. Swagel

Director

May 2021