

**CBO ESTIMATE FOR DIVISIONS A-L OF RULES COMMITTEE PRINT 115-66—THE CONSOLIDATED APPROPRIATIONS ACT, 2018  
(DISCRETIONARY SPENDING ONLY)**

Appropriations Subcommittee		Fiscal Year 2018 Appropriations, in Millions of Dollars							Total
		Constrained by Caps <sup>a</sup>			Cap Adjustments <sup>b</sup>				
		Defense	Nondefense	Total	OCO/GWOT	Disaster Relief	Program Integrity	Emergency Requirements <sup>c</sup>	
Agriculture (Division A) <sup>c,d</sup>	BA:	0	23,259	23,259	0	0	0	4,868	28,127
	O:	0	22,154	22,154	0	0	0	3,125	25,279
Commerce, Justice, Science (Division B) <sup>c</sup>	BA:	5,400	54,200	59,600	0	0	0	1,199	60,799
	O:	5,350	62,041	67,391	0	0	0	328	67,719
Defense (Division C) <sup>c</sup>	BA:	589,320	132	589,452	65,166	0	0	4,921	659,539
	O:	558,864	150	559,014	38,391	0	0	1,087	598,492
Energy and Water (Division D) <sup>c</sup>	BA:	21,800	21,400	43,200	0	0	0	17,420	60,620
	O:	20,864	20,429	41,293	0	0	0	411	41,704
Financial Services (Division E) <sup>c</sup>	BA:	31	23,392	23,423	0	0	0	1,786	25,209
	O:	31	23,513	23,544	0	0	0	1,310	24,854
Homeland Security (Division F) <sup>c,e</sup>	BA:	2,058	45,665	47,723	163	7,366	0	59,323	114,575
	O:	1,860	46,878	48,738	126	368	0	21,709	70,941
Interior and Environment (Division G) <sup>c</sup>	BA:	0	35,252	35,252	0	0	0	1,278	36,530
	O:	0	34,033	34,033	0	0	0	920	34,953
Labor, HHS, Education (Division H) <sup>c,d,f</sup>	BA:	0	177,100	177,100	0	0	1,896	3,987	182,983
	O:	0	174,494	174,494	0	0	1,576	1,762	177,832
Legislative Branch (Division I) <sup>c</sup>	BA:	0	4,700	4,700	0	0	0	14	4,714
	O:	0	4,575	4,575	0	0	0	11	4,586
Military Construction, VA (Division J) <sup>c</sup>	BA:	10,091	81,900	91,991	750	0	0	1,014	93,755
	O:	7,955	78,181	86,136	6	0	0	66	86,208
State, Foreign Operations (Division K)	BA:	0	42,000	42,000	12,018	0	0	0	54,018
	O:	0	46,946	46,946	4,821	0	0	1	51,768
Transportation, HUD (Division L) <sup>c</sup>	BA:	300	70,000	70,300	0	0	0	29,829	100,129
	O:	300	122,975	123,275	0	0	0	921	124,196
Total	BA:	629,000	579,000	1,208,000	78,097	7,366	1,896	125,639	1,420,998
	O:	595,224	636,369	1,231,593	43,344	368	1,576	31,651	1,308,532

Source: Congressional Budget Office.

BA = budget authority; O = outlays; HHS = Health and Human Services; HUD = Housing and Urban Development; OCO/GWOT = Overseas Contingency Operations/Global War on Terrorism; VA = Veterans Affairs. Rules Committee Print 115-66 (RCP 115-66) as posted on rules.house.gov on March 21, 2018, would amend the Senate Amendment to H.R. 1625 (the TARGET Act) to add 22 divisions: Divisions A-L contain the 12 regular appropriation bills for fiscal year 2018, which together constitute the Consolidated Appropriations Act, 2018, and Divisions M-V contain various authorizing provisions related to the Federal Aviation Administration, various visa programs, the National Flood Insurance Program, federal land management, communications policies, and tax law, among other areas.

The amounts shown include the fiscal year 2018 budgetary effects of supplemental appropriations for fiscal year 2017 that were provided in the Supplemental Appropriations for Disaster Relief Requirements Act, 2017 (Division B of P.L. 115-56), as well as the supplemental appropriations and full-year authorities provided for fiscal year 2018 by the Additional Supplemental Appropriations for Disaster Relief Requirements Act of 2017 (Division A of P.L. 115-72), the Department of Defense Missile Defeat and Defense Enhancements Appropriations Act, 2018 (Division B of P.L. 115-96), the Further Additional Supplemental Appropriations for Disaster Relief Requirements Act, 2018 (Subdivision 1 of Division B of P.L. 115-123), and the Further Extension of Continuing Appropriations Act, 2018 (Subdivision 3 of Division B of P.L. 115-123).

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## CBO ESTIMATE FOR DIVISIONS A-L OF RULES COMMITTEE PRINT 115-66—THE CONSOLIDATED APPROPRIATIONS ACT, 2018

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- a. In fiscal year 2018, most discretionary budget authority is subject to limits as described in the Budget Control Act of 2011 (P.L. 112-25). Those limits were most recently amended by the Bipartisan Budget Act of 2018 to total \$1,208,000 million—\$629,000 million for defense programs (statutorily referred to as the “revised security” category) and \$579,000 million for nondefense programs (statutorily referred to as the “revised nonsecurity” category).
  - b. Designated as adjustments to the discretionary caps pursuant to section 251(b)(2) of the Balanced Budget and Emergency Deficit Control Act of 1985 (Deficit Control Act); spending limits for fiscal year 2018 would be adjusted to accommodate these amounts.
  - c. Division B of P.L. 115-56 provided \$15,250 million in supplemental budget authority for disaster relief requirements for fiscal year 2017, resulting in estimated outlays of \$3,406 million in fiscal year 2018. In addition, P.L. 115-72, P.L. 115-96, and P.L. 115-123 provided an additional \$125,639 million in combined budget authority, resulting in estimated outlays of \$28,244 million in fiscal year 2018. All four of those laws designated the amounts provided as emergency requirements pursuant to section 251(b)(2)(A)(i) of the Deficit Control Act.
  - d. Pursuant to sections 1001-1004 of the 21st Century Cures Act (P.L. 114-255), certain funding provided to HHS—in particular the Food and Drug Administration (FDA) and the National Institutes of Health (NIH)—in 2017 through 2026 shall not count for the purposes of complying with provisions of the Deficit Control Act or the Congressional Budget and Impoundment Control Act of 1974. As a result, the amounts shown do not include \$1,056 million in budget authority or \$770 million in associated outlays in fiscal year 2018 within the following subcommittees’ jurisdictions: \$60 million in budget authority and \$22 million in outlays for the FDA (Agriculture); and \$996 million in budget authority and \$748 million in outlays for HHS, which includes \$500 million in budget authority for state responses to the opioid abuse crisis and \$496 million for NIH (Labor, HHS, Education).
  - e. Sections 540-543 of the Department of Homeland Security Appropriations Act, 2017 (Division F of P.L. 115-31), extended several visa programs through the end of fiscal year 2017. Several continuing resolutions continued those authorities through March 23, 2018, and sections 202-205 of title II of Division M of RCP 115-66 would further extend those programs through the end of fiscal year 2018. CBO estimates that extending those authorities for the entirety of fiscal year 2018 would increase on-budget direct spending by \$5 million in fiscal year 2018, \$27 million over the 2018-2022 period, and \$53 million over the 2018-2027 period. In addition, CBO estimates that extending those authorities would decrease off-budget direct spending by \$1 million over the 2018-2022 period and by \$7 million over the 2022-2027 period. Further, CBO estimates that continuing those authorities would increase revenues by \$2 million in fiscal year 2018 and would decrease revenues by \$2 million over the 2018-2022 period and by \$7 million over the 2018-2027 period. Those changes in revenues are not shown in this table. Consistent with the budgetary treatment of Divisions K-V, the budgetary effects of extending the visa programs through March 23, 2018, are charged to the Appropriations Committee; the effects of extending the programs for the remainder of fiscal year 2018 are charged to the relevant authorizing committees and are shown in Table 2.
  - f. Section 225 of Division H (Labor, HHS, Education) would delay implementation of the recommendations of the United States Preventive Services Task Force with respect to breast cancer screening, mammography, and prevention. CBO’s estimates that enacting the delay would increase direct spending (budget authority and outlays) by \$14 million in fiscal year 2019 and by \$6 million in fiscal year 2020. In addition, CBO estimates that section 225 would decrease revenues by \$23 million in fiscal year 2019 (of which \$6 million would be off-budget) and would decrease revenues by \$9 million in fiscal year 2020 (of which \$2 million would be off-budget). Those revenue losses are not shown in this table.
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**CBO ESTIMATE FOR DIVISIONS M-V OF RULES COMMITTEE PRINT 115-66—AUTHORIZING PROVISIONS  
(DIRECT SPENDING AND REVENUES)**

	By Fiscal Year, in Millions of Dollars										2018-	2018-
	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2022	2027
<b>INCREASE OR DECREASE (-) IN DIRECT SPENDING</b>												
<b>Division M—EXTENSIONS</b>												
Title II—Immigration Extensions <sup>a</sup>												
Estimated Budget Authority	5	4	4	2	3	2	2	2	2	2	18	28
Estimated Outlays	5	4	4	2	3	2	2	2	2	2	18	28
<i>Off-Budget</i>												
<i>Estimated Budget Authority</i>	*	*	*	*	*	*	-1	-1	-1	-1	-1	-3
<i>Estimated Outlays</i>	*	*	*	*	*	*	-1	-1	-1	-1	-1	-3
Title V—Customs User Fees												
Estimated Budget Authority	0	0	0	0	0	0	0	0	0	-1,449	0	-1,449
Estimated Outlays	0	0	0	0	0	0	0	0	0	-1,449	0	-1,449
<b>Subtotal, Division M</b>												
Estimated Budget Authority	5	4	4	2	3	2	2	2	2	-1,447	18	-1,421
Estimated Outlays	5	4	4	2	3	2	2	2	2	-1,447	18	-1,421
<b>Division O—WILDFIRE SUPPRESSION FUNDING AND FOREST MANAGEMENT ACTIVITIES ACT</b>												
Title III—Federal Land Transaction Facilitation Act Reauthorization of 2018												
Estimated Budget Authority	*	1	1	1	1	1	1	1	1	1	4	9
Estimated Outlays	*	*	*	*	*	*	-1	-1	-1	-1	*	-4
Title IV—Extension of Secure Rural Schools and Community Self-Determination Act of 2000												
Estimated Budget Authority	220	206	0	0	0	0	0	0	0	0	426	426
Estimated Outlays	198	207	21	0	0	0	0	0	0	0	426	426
Title V—Strategic Petroleum Reserve Drawdown												
Estimated Budget Authority	0	0	-250	-260	0	0	0	0	0	0	-510	-510
Estimated Outlays	0	0	-250	-260	0	0	0	0	0	0	-510	-510
<b>Subtotal, Division O</b>												
Estimated Budget Authority	220	207	-249	-259	1	1	1	1	1	1	-80	-75
Estimated Outlays	198	207	-229	-260	0	0	-1	-1	-1	-1	-84	-88
<b>Division P—RAY BAUM'S Act of 2018</b>												
Estimated Budget Authority	0	0	5	3	2	0	59	38	-3	-3	10	100
Estimated Outlays	0	58	169	-34	-143	-39	59	38	-3	-3	50	100
<b>Division S—OTHER MATTER</b>												
Title VI—Fix NICS Act of 2018												
Estimated Budget Authority	*	*	*	*	*	*	*	*	*	*	*	*
Estimated Outlays	*	*	*	*	*	*	*	*	*	*	*	*
Title VII—State Sexual Risk Avoidance Education Program												
Estimated Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	0	2	2	1	0	0	0	0	0	0	5	5
Title XIII—Revisions to Pass-Through Period and Payment Rules												
Estimated Budget Authority	0	2	3	3	3	3	3	3	3	3	11	26
Estimated Outlays	0	2	3	3	3	3	3	3	3	3	11	26
<b>Subtotal, Division S</b>												
Estimated Budget Authority	0	2	3	3	3	3	3	3	3	3	11	26
Estimated Outlays	0	4	5	4	3	3	3	3	3	3	16	31
<b>Total Changes in Direct Spending</b>												
<b>Estimated Budget Authority</b>	<b>225</b>	<b>213</b>	<b>-237</b>	<b>-251</b>	<b>9</b>	<b>6</b>	<b>65</b>	<b>44</b>	<b>3</b>	<b>-1,446</b>	<b>-41</b>	<b>-1,370</b>
<b>Estimated Outlays</b>	<b>203</b>	<b>273</b>	<b>-51</b>	<b>-288</b>	<b>-137</b>	<b>-34</b>	<b>63</b>	<b>42</b>	<b>1</b>	<b>-1,448</b>	<b>0</b>	<b>-1,378</b>
<i>Off-Budget</i>												
<i>Estimated Budget Authority</i>	*	*	*	*	*	*	-1	-1	-1	-1	-1	-3
<i>Estimated Outlays</i>	*	*	*	*	*	*	-1	-1	-1	-1	-1	-3

Continued

**CBO ESTIMATE FOR DIVISIONS M-V OF RULES COMMITTEE PRINT 115-66—AUTHORIZING PROVISIONS  
(DIRECT SPENDING AND REVENUES)**

Continued

	INCREASE OR DECREASE (-) IN REVENUES												
<b>Division M—EXTENSIONS</b>													
Title II—Immigration Extensions <sup>a</sup>	1	*	*	*	*	-1	-1	-1	-1	-1	-1	-1	-4
Title V—Generalized System of Preferences	-347	-475	-492	-129	0	0	0	0	0	0	0	-1,443	-1,443
<b>Subtotal, Division M</b>	<b>-346</b>	<b>-475</b>	<b>-492</b>	<b>-129</b>	<b>0</b>	<b>-1</b>	<b>-1</b>	<b>-1</b>	<b>-1</b>	<b>-1</b>	<b>-1</b>	<b>-1,444</b>	<b>-1,447</b>
<b>Division S—OTHER MATTER</b>													
Title VIII—Small Business Credit Availability Act	*	*	-1	-3	-5	-6	-6	-6	-4	*	*	-9	-33
Title XI—FARM Act	*	*	*	*	*	*	*	*	*	*	*	*	*
Title XII—Tipped Employees	0	*	*	*	*	*	*	*	*	1	1	1	5
<b>Subtotal, Division S</b>	<b>0</b>	<b>0</b>	<b>-1</b>	<b>-3</b>	<b>-5</b>	<b>-6</b>	<b>-6</b>	<b>-6</b>	<b>-4</b>	<b>1</b>	<b>1</b>	<b>-8</b>	<b>-28</b>
<b>Division T—REVENUE PROVISIONS</b>	<b>-2</b>	<b>-41</b>	<b>-112</b>	<b>-208</b>	<b>-309</b>	<b>-374</b>	<b>-403</b>	<b>-416</b>	<b>-421</b>	<b>-433</b>	<b>-433</b>	<b>-671</b>	<b>-2,719</b>
<b>Total Changes in Revenues</b>	<b>-348</b>	<b>-516</b>	<b>-605</b>	<b>-340</b>	<b>-314</b>	<b>-381</b>	<b>-410</b>	<b>-423</b>	<b>-426</b>	<b>-433</b>	<b>-433</b>	<b>-2,123</b>	<b>-4,194</b>

**NET INCREASE OR DECREASE (-) IN THE DEFICIT FROM CHANGES  
IN DIRECT SPENDING AND REVENUES**

<b>Effect on the Deficit</b>	<b>551</b>	<b>789</b>	<b>554</b>	<b>52</b>	<b>177</b>	<b>347</b>	<b>473</b>	<b>465</b>	<b>427</b>	<b>-1,015</b>	<b>2,123</b>	<b>2,816</b>
<i>On-Budget</i>	<i>551</i>	<i>789</i>	<i>554</i>	<i>52</i>	<i>177</i>	<i>347</i>	<i>474</i>	<i>466</i>	<i>428</i>	<i>-1,014</i>	<i>2,124</i>	<i>2,819</i>
<i>Off-Budget</i>	<i>*</i>	<i>*</i>	<i>*</i>	<i>*</i>	<i>*</i>	<i>*</i>	<i>-1</i>	<i>-1</i>	<i>-1</i>	<i>-1</i>	<i>-1</i>	<i>-3</i>

Sources: Congressional Budget Office; staff of the Joint Committee on Taxation.

Assumes enactment in March 2018; amounts shown do not include estimates of spending subject to appropriation; numbers may not add up to totals because of rounding; \* = between -\$500,000 and \$500,000.

Rules Committee Print 115-66 as posted on rules.house.gov on March 21, 2018, would amend the Senate Amendment to H.R. 1625 (the TARGET Act) to add 22 divisions:

Divisions A-L contain the 12 regular appropriation bills for fiscal year 2018, which together constitute the Consolidated Appropriations Act, 2018.

Division M contains extensions of numerous authorizing provisions: Title I would extend through the end of fiscal year 2018, at amounts that are consistent with CBO's baseline, contract authority for the Airport Improvement Program, and the existing taxes (and related spending) that support major programs administered by the Federal Aviation Administration; title II would extend various visa programs (see footnote b, below); title III would extend the authorization of the National Flood Insurance Program; title IV would extend certain provisions of the Federal Insecticide, Fungicide, and Rodenticide Act; title V would extend certain provisions of the Generalized System of Preferences and certain customs user fees; title VI would extend certain authorities to redact sensitive information; and title VII would provide for the budgetary treatment of Divisions M-V.

Division N contains the BUILD Act, which would amend certain provisions of the Comprehensive Environmental Response, Compensation and Liability Act of 1980 (CERCLA).

Division O contains various provisions related to budget enforcement as well as forestry reform and other land policies: Title I would amend the Balanced Budget and Emergency Deficit Control Act of 1985 to change the way the adjustments to the limits on discretionary budget authority for funding designated for disaster relief are calculated. In addition, title I would create a new category of discretionary budget authority eligible for adjustments to the caps by exempting certain funding provided for wildland fire suppression from the annual limits in fiscal years 2020 and 2021. Titles II and III contain various provisions related to policies for managing federal land; title IV would authorize payments to localities under the Secure Rural Schools and Community Self-Determination Act of 2000 for fiscal years 2018 and 2019; and title V would direct the Department of Energy to sell a total of 10 million barrels of oil from the Strategic Petroleum Reserve over the 2020-2021 period.

Division P contains RAY BAUM'S Act of 2018, which would make certain changes to federal telecommunications policy and reauthorize the Federal Communications Commission, among other things.

Division Q contains Kevin and Avonte's Law of 2018, which would make changes to federal programs related to missing persons and certain privacy protections.

Division R contains the TARGET Act, which would authorize the Department of State to make cash awards for information on certain forms of human trafficking.

Division S contains various authorizing provisions: Title I contains the Child Protection Improvements Act; title II contains the Save America's Pastime Act; title III contains the Keep Young Athletes Safe Act of 2018; title IV contains a provision providing for Congressional consent to certain amendments to the constitution of the State of Arizona; title V contains the STOP School Violence Act of 2018; title VI contains the Fix NICS Act of 2018; title VII would make certain amendments to federal payments to states for sexual risk avoidance education; title VIII contains the Small Business Credit Availability Act, which would affect certain regulations that affect business development companies, among other things; title IX contains the Small Business Access to Capital After a Natural Disaster Act; title X contains the Taylor Force Act, which would restrict certain payments to the Palestinian Authority; title XI contains the FARM Act, which would make certain amendments to CERCLA; title XII would assess a penalty on certain employers for violations related to tipped employees; and title XIII would revise Medicare payment rules related to the pass-through status for certain drugs and biologics.

Divisions T and U would make various changes to tax law. For more information on those provisions, see JCT estimate JCX-7-18, available here:

<https://www.jct.gov/publications.html?func=startdown&id=5065>

Division V contains the Clarifying Lawful Overseas Use of Data Act.

a. This table includes the effects of extending certain immigration provisions from March 23, 2018, through the end of fiscal year 2018. For more information on the budgetary effects of those provisions, see footnote e on Table 1.