Congressional Budget Office
Cost Estimate

October 27, 2026

S. 5526 would amend and authorize through 2031 programs for agricultural land conservation, food aid and agricultural trade promotion, rural development, agricultural research, forestry, nutrition, and horticulture. The bill also would amend federal crop insurance, amend the Clean Air Act and the Renewable Fuel Standard, transfer some authorities of the Agency for International Development to the Department of Agriculture, and extend the suspension of permanent price support authority through the 2031 crop year.

Table 1.
Estimated Budgetary Effects of S. 5526, the Agricultural Act of 2026

As ordered reported by the Senate Committee on Agriculture, Nutrition, and Forestry on September 16, 2026

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Increases or Decreases (-) in Direct Spending												
Budget Authority	325	4,614	987	345	-711	-863	-838	-416	190	246	5,560	3,879
Estimated Outlays	550	5,077	1,532	978	47	-680	-1,086	-904	-617	-86	8,184	4,811
Increases in Revenues												
Estimated Revenues	7	145	193	51	4	5	7	8	10	12	400	442
Net Increase or Decrease (-) in the Deficit From Changes in Direct Spending and Revenues												
Effect on the Deficit	543	4,932	1,339	927	43	-685	-1,093	-912	-627	-98	7,784	4,369
Increases in Spending Subject to Appropriation												
Authorization[a]	5,012	4,860	4,865	4,864	4,868	39	39	16	16	16	24,469	24,595
Estimated Outlays	1,269	2,462	3,527	4,188	4,676	3,471	2,256	1,158	542	66	16,122	23,615

Budget authority includes specified and estimated amounts. Budget authority and outlays are estimated relative to CBO's February 2026 baseline, including adjustments subsequently enacted through the Continuing Appropriations and Extensions Act, 2027.

a. Includes only authorizations of appropriations with specified amounts; does not include indefinite amounts that would need to be estimated.

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Detailed estimates of the bill's budgetary effects are provided in the following tables:

- **Table 2,** estimated direct spending, by title
- **Table 3,** authorized spending subject to appropriation, by title
- **Table 4,** estimated direct spending under title I, Commodities
- **Table 5,** estimated direct spending under title II, Conservation
- **Table 6,** estimated direct spending under title III, Trade

See also
CBO's Cost Estimates Explained, *CBO Describes Its Cost-Estimating Process*, *Glossary*

- **Table 7,** estimated direct spending under title IV, Nutrition
- **Table 8,** estimated direct spending under title VI, Rural Development
- **Table 9,** estimated direct spending under title VII, Research, Extension, and Related Matters
- **Table 10,** estimated direct spending under title VIII, Forestry
- **Table 11,** estimated direct spending under title IX, Energy
- **Table 12,** estimated direct spending under title X, Horticulture
- **Table 13,** estimated changes in direct spending, revenues, and the deficit under title XII, Miscellaneous

All tables incorporate the effects of sequestration, the cancellation of budgetary resources. CBO assumes that for new spending under the bill, budget authority for 2027 would not be subject to sequestration because the Office of Management and Budget already published its 2027 sequestration report.

Mandates

S. 5526 would impose intergovernmental and private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA). CBO estimates that the costs of the mandates would exceed the annual intergovernmental and private-sector thresholds established in that law ($107 million and $214 million in 2026, respectively, adjusted annually for inflation).

Title IV, Nutrition, would impose the largest intergovernmental mandate. Under current law, beginning in 2028, states with payment error rates at or above 6 percent for the Supplemental Nutrition Assistance Program (SNAP) will be required to pay a share of benefit costs. Beginning in 2031, title IV would increase the share of SNAP benefit costs paid by states with payment error rates at or above 10 percent from 15 percent to 20 percent of benefit costs. CBO estimates that the cost of the mandate would average $1.1 billion annually.

Title IV also would delay the implementation of the cost-sharing requirement until 2029 and provide additional flexibility to states. Those changes would reduce states' spending by approximately $5.2 billion, CBO estimates. However, under UMRA, those savings cannot offset the spending associated with the increased contribution rate in 2031 because the effects would not occur in the same year.

Other provisions in S. 5526 also would impose intergovernmental mandates. Title IV would impose a mandate on state and local governments by creating new cybersecurity requirements for the electronic benefit transfer cards used to issue SNAP benefits. Title IV also would impose a mandate on state and local agencies that administer the National School Lunch Program by requiring more commodities and food products to be domestically sourced. Title XII, Miscellaneous, would preempt state laws on the labeling of products that do not meet the federal standard for "natural cheese."

Title XII would impose the largest private-sector mandates by modifying the Renewable Fuel Standard program. Beginning in 2028, the bill would end the economic hardship exemptions that small refineries can request from the Environmental Protection Agency (EPA). Each qualifying refinery would instead receive a fixed reduction in its renewable fuel obligation based on past production. The change would be a mandate on small refineries that did not request an exemption in the past and on small refineries that would have petitioned for an increased exemption in the future. CBO cannot determine the cost to those refineries.

EPA would be required to reallocate the volume removed from small refineries' obligations, increasing compliance costs for other refineries. Based on industry data and EPA's decisions on past petitions, CBO estimates that the cost of that reallocation would be billions of dollars annually.

Other provisions in S. 5526 would impose mandates on private-sector entities by creating new labeling and reporting requirements, such as indicating the country of origin on all beef and certain fish products. The bill

also would eliminate a right of action for entities to seek judicial review of Federal Crop Insurance Corporation decisions.

Previous CBO Estimates

On May 12, 2026, CBO transmitted a cost estimate for H.R. 1346, the Nationwide Consumer and Fuel Retailer Choice Act of 2025, as reported by the House Committee on Rules on April 28, 2026. Section 12501 of S. 5526 is similar to H.R. 1346; both would amend the Clean Air Act to permit year-round sales of E-15, a gasoline blend that contains up to 15 percent ethanol. Both also would amend small-refinery exemptions under the Renewable Fuel Standard, although the mechanism for determining those exemptions would differ.

On April 24, 2026, CBO transmitted a cost estimate for H.R. 7567, the Farm, Food, and National Security Act of 2026, as reported by the House Committee on Agriculture on April 21, 2026. H.R. 7567 would reauthorize and amend many of the same programs that S. 5526 would.

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Table 2.
Estimated Changes in Direct Spending Under S. 5526

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Title I, Commodities												
Budget Authority	91	161	138	127	170	181	205	180	160	123	687	1,536
Estimated Outlays	91	161	138	127	170	181	205	180	160	123	687	1,536
Title II, Conservation												
Budget Authority	-216	-456	-358	-158	170	50	42	41	41	41	-1,018	-803
Estimated Outlays	152	80	5	-42	-15	-134	-108	-42	28	57	180	-19
Title III, Trade												
Budget Authority	5	8	7	8	7	-7	-7	-7	-7	-7	35	0
Estimated Outlays	5	8	7	8	7	-7	-7	-7	-7	-7	35	0
Title IV, Nutrition												
Budget Authority	71	4,535	843	161	-854	-906	-964	-987	-1,012	-1,011	4,756	-124
Estimated Outlays	71	4,535	843	161	-854	-906	-964	-987	-1,012	-1,011	4,756	-124
Title VI, Rural Development												
Budget Authority	5	5	5	5	5	0	0	0	0	0	25	25
Estimated Outlays	1	5	15	18	8	-9	-10	-7	-3	*	47	18
Title VII, Research, Extension, and Related Matters												
Budget Authority	215	14	14	14	14	15	15	15	15	15	271	346
Estimated Outlays	205	9	14	14	14	15	15	15	15	15	256	331
Title VIII, Forestry												
Budget Authority	1	*	1	*	1	*	1	*	1	1	3	6
Estimated Outlays	1	*	1	*	1	*	1	*	1	1	3	6
Title IX, Energy												
Budget Authority	-12	3	3	3	3	0	0	0	0	0	0	0
Estimated Outlays	3	1	-1	-2	-2	1	0	0	0	0	-1	0
Title X, Horticulture												
Budget Authority	200	189	0	0	0	0	0	0	0	0	389	389
Estimated Outlays	20	49	100	100	80	40	0	0	0	0	349	389
Title XII, Miscellaneous												
Budget Authority	-35	155	334	562	810	841	813	925	992	1,084	1,826	6,481
Estimated Outlays	1	229	410	594	827	846	819	934	964	1,027	2,061	6,651

(Continued)

Table 2.
Estimated Changes in Direct Spending Under S. 5526

(Continued)

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
CCC Section 5 Effects[a]												
Budget Authority	0	0	0	-377	-1,037	-1,037	-943	-583	0	0	-1,414	-3,977
Estimated Outlays	0	0	0	0	-189	-707	-1,037	-990	-763	-291	-189	-3,977
Total Changes												
Budget Authority	325	4,614	987	345	-711	-863	-838	-416	190	246	5,560	3,879
Estimated Outlays	550	5,077	1,532	978	47	-680	-1,086	-904	-617	-86	8,184	4,811

Budget authority includes specified and estimated amounts. Budget authority and outlays are estimated relative to CBO's February 2026 baseline.

CCC = Commodity Credit Corporation; * = between -$500,000 and $500,000.

CBO estimates that enacting title V, Credit, would not affect direct spending.

CBO estimates that enacting title XI, Crop Insurance, would increase direct spending by less than $500,000 in any year and over the 2027-2036 period.

a. The CCC is the funding source for many programs authorized in farm legislation. It has direct borrowing authority with the Treasury that cannot exceed $30 billion at any time. Congressional appropriations are used to pay off the CCC's net realized losses after the close of a fiscal year, which resets the borrowing authority with the Treasury.

Section 5 of the Commodity Credit Corporation Charter Act provides the Department of Agriculture with budget authority to create new programs to support agricultural commodities in various ways. CBO's baseline projections incorporate the assumption that the department will use that authority to the extent possible under the $30 billion borrowing limit. Because the CCC's spending is subject to the borrowing cap, increases in the cost of other programs funded through the CCC reduce the department's ability to fund programs using its section 5 authority in a given year.

S. 5526 would increase costs for Congressionally authorized programs that use CCC funds. CBO expects that enacting the bill would in some years reduce or eliminate the amounts that would otherwise be available for section 5 programs and thus reduce spending under section 5.

Table 3.
Authorized Increases in Spending Subject to Appropriation Under S. 5526

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Title II, Conservation												
Authorization	150	150	150	150	150	0	0	0	0	0	750	750
Estimated Outlays	79	112	136	150	150	71	38	14	0	0	627	750
Title III, Trade												
Authorization	202	142	142	142	142	0	0	0	0	0	770	770
Estimated Outlays	41	114	131	136	137	103	30	13	8	7	559	720
Title IV, Nutrition												
Authorization	120	50	50	50	50	0	0	0	0	0	320	320
Estimated Outlays	33	40	55	67	61	31	21	12	0	0	256	320
Title V, Credit												
Authorization	235	235	235	235	235	0	0	0	0	0	1,175	1,175
Estimated Outlays	48	58	68	78	78	50	30	0	0	0	330	410
Title VI, Rural Development												
Authorization	843	843	843	843	843	0	0	0	0	0	4,215	4,215
Estimated Outlays	82	302	543	722	817	765	523	274	127	49	2,466	4,204
Title VII, Research, Extension, and Related Matters												
Authorization	1,808	1,790	1,790	1,789	1,789	0	0	0	0	0	8,966	8,966
Estimated Outlays	208	570	1,104	1,455	1,793	1,584	1,223	691	338	0	5,130	8,966
Title VIII, Forestry												
Authorization	1,050	1,050	1,050	1,050	1,050	0	0	0	0	0	5,250	5,250
Estimated Outlays	584	939	1,033	1,038	1,038	454	99	6	0	0	4,632	5,191
Title IX, Energy												
Authorization	147	147	147	147	147	0	0	0	0	0	735	735
Estimated Outlays	31	87	125	144	147	112	58	26	5	0	534	735
Title X, Horticulture												
Authorization	313	315	317	319	321	0	0	0	0	0	1,585	1,585
Estimated Outlays	102	151	224	273	321	211	164	93	46	0	1,071	1,585
Title XII, Miscellaneous												
Authorization	144	138	141	139	141	39	39	16	16	16	703	829
Estimated Outlays	61	89	108	125	134	90	70	29	18	10	517	734
Total Changes												
Authorization	5,012	4,860	4,865	4,864	4,868	39	39	16	16	16	24,469	24,595
Estimated Outlays	1,269	2,462	3,527	4,188	4,676	3,471	2,256	1,158	542	66	16,122	23,615

Authorization amounts are for specified appropriations; indefinite amounts that would need to be estimated are not included.
Title I, Commodities, and title XI, Crop Insurance, do not contain any specified authorizations of appropriations.

Table 4.
Estimated Changes in Direct Spending Under Title I, Commodities

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Section 1105, Storage Facility Loans												
Budget Authority	2	2	2	2	2	2	2	2	2	2	10	20
Estimated Outlays	2	2	2	2	2	2	2	2	2	2	10	20
Section 1108, Additional Base Acres[a]												
Budget Authority	0	87	63	53	99	109	133	104	108	95	302	851
Estimated Outlays	0	87	63	53	99	109	133	104	108	95	302	851
Sequestration Adjustment												
Budget Authority	0	-5	-4	-3	-6	-6	-7	-3	0	0	-18	-34
Estimated Outlays	0	-5	-4	-3	-6	-6	-7	-3	0	0	-18	-34
Subtotal, Section 1108												
Budget Authority	0	82	59	50	93	103	126	101	108	95	284	817
Estimated Outlays	0	82	59	50	93	103	126	101	108	95	284	817
Section 1204, Dairy Margin Coverage												
Budget Authority	88	87	86	85	84	83	82	81	55	35	430	766
Estimated Outlays	88	87	86	85	84	83	82	81	55	35	430	766
Sequestration Adjustment												
Budget Authority	0	-5	-5	-5	-5	-3	0	0	0	0	-20	-23
Estimated Outlays	0	-5	-5	-5	-5	-3	0	0	0	0	-20	-23
Subtotal, Section 1204												
Budget Authority	88	82	81	80	79	80	82	81	55	35	410	743
Estimated Outlays	88	82	81	80	79	80	82	81	55	35	410	743
Section 1302, Supplemental Agricultural Disaster Assistance												
Budget Authority	-4	-5	-4	-5	-4	-4	-5	-4	-5	-4	-22	-44
Estimated Outlays	-4	-5	-4	-5	-4	-4	-5	-4	-5	-4	-22	-44
Section 1303, Tree Assistance Program												
Budget Authority	5	0	0	0	0	0	0	0	0	-5	5	0
Estimated Outlays	5	0	0	0	0	0	0	0	0	-5	5	0

(Continued)

Table 4.
Estimated Changes in Direct Spending Under Title I, Commodities

(Continued)

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Total Changes Excluding Sequestration												
Budget Authority	91	171	147	135	181	190	212	183	160	123	725	1,593
Estimated Outlays	91	171	147	135	181	190	212	183	160	123	725	1,593
Total Sequestration Adjustment												
Budget Authority	0	-10	-9	-8	-11	-9	-7	-3	0	0	-38	-57
Estimated Outlays	0	-10	-9	-8	-11	-9	-7	-3	0	0	-38	-57
Total Changes in Direct Spending												
Budget Authority	91	161	138	127	170	181	205	180	160	123	687	1,536
Estimated Outlays	91	161	138	127	170	181	205	180	160	123	687	1,536

Budget authority includes specified and estimated amounts. Budget authority and outlays are estimated relative to CBO's February 2026 baseline.

a. Includes interactions with section 12501 of title XII.

Table 5.
Estimated Changes in Direct Spending Under Title II, Conservation

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Subtitle A, Conservation Reserve Program												
Section 2102, Conservation Reserve Enhancement Program												
Budget Authority	0	7	13	25	9	10	9	11	11	11	54	106
Estimated Outlays	0	7	13	25	9	10	9	11	11	11	54	106
Sequestration Adjustment												
Budget Authority	0	*	-1	-1	-1	*	0	0	0	0	-3	-3
Estimated Outlays	0	*	-1	-1	-1	*	0	0	0	0	-3	-3
Subtotal, Section 2102												
Budget Authority	0	7	12	24	8	10	9	11	11	11	51	103
Estimated Outlays	0	7	12	24	8	10	9	11	11	11	51	103
Section 2105, Payments												
Budget Authority	7	7	5	5	*	-16	-24	-27	-27	-27	24	-97
Estimated Outlays	7	7	5	5	*	-16	-24	-27	-27	-27	24	-97
Sequestration Adjustment												
Budget Authority	0	*	*	*	*	1	0	0	0	0	0	1
Estimated Outlays	0	*	*	*	*	1	0	0	0	0	0	1
Subtotal, Section 2105												
Budget Authority	7	7	5	5	*	-15	-24	-27	-27	-27	24	-96
Estimated Outlays	7	7	5	5	*	-15	-24	-27	-27	-27	24	-96
Subtotal, Subtitle A												
Budget Authority	7	14	17	29	8	-5	-15	-16	-16	-16	75	7
Estimated Outlays	7	14	17	29	8	-5	-15	-16	-16	-16	75	7
Subtitle B, Environmental Quality Incentives Program												
Section 2201, Definitions												
Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	15	15	10	5	14	5	8	0	0	0	59	72
Subtitle D, Funding and Administration												
Section 2401(1), Funding for Grazing and Water Infrastructure												
Budget Authority	100	100	100	100	100	100	100	100	100	100	500	1,000
Estimated Outlays	100	100	100	100	100	100	100	100	100	100	500	1,000
Sequestration Adjustment												
Budget Authority	0	-6	-6	-6	-6	-3	0	0	0	0	-24	-27
Estimated Outlays	0	-6	-6	-6	-6	-3	0	0	0	0	-24	-27
Subtotal, Section 2401(1)												
Budget Authority	100	94	94	94	94	97	100	100	100	100	476	973
Estimated Outlays	100	94	94	94	94	97	100	100	100	100	476	973

(Continued)

Table 5.
Estimated Changes in Direct Spending Under Title II, Conservation

(Continued)

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Section 2401(2)(A), Funding for the Environmental Quality Incentives Program												
Budget Authority	-355	-655	-555	-355	0	0	0	0	0	0	-1,920	-1,920
Estimated Outlays	-81	-218	-309	-346	-300	-266	-188	-104	-34	-5	-1,254	-1,851
Sequestration Adjustment												
Budget Authority	0	37	32	20	0	0	0	0	0	0	89	89
Estimated Outlays	0	13	18	20	17	8	0	0	0	0	68	76
Subtotal, Section 2401(2)(A)												
Budget Authority	-355	-618	-523	-335	0	0	0	0	0	0	-1,831	-1,831
Estimated Outlays	-81	-205	-291	-326	-283	-258	-188	-104	-34	-5	-1,186	-1,775
Section 2401(2)(B), Funding for the Conservation Stewardship Program												
Budget Authority	-50	-50	-50	-50	-50	-50	-50	-50	-50	-50	-250	-500
Estimated Outlays	-1	-11	-22	-32	-42	-49	-50	-50	-50	-50	-108	-357
Sequestration Adjustment												
Budget Authority	0	3	3	3	3	1	0	0	0	0	12	13
Estimated Outlays	0	*	2	2	3	1	0	0	0	0	7	8
Subtotal, Section 2401(2)(B)												
Budget Authority	-50	-47	-47	-47	-47	-49	-50	-50	-50	-50	-238	-487
Estimated Outlays	-1	-11	-20	-30	-39	-48	-50	-50	-50	-50	-101	-349
Section 2401(3), Funding for the Forest Conservation Easement Program												
Budget Authority	25	50	50	50	65	0	0	0	0	0	240	240
Estimated Outlays	14	37	48	50	59	27	5	0	0	0	208	240
Sequestration Adjustment												
Budget Authority	0	-3	-3	-3	-4	0	0	0	0	0	-13	-13
Estimated Outlays	0	-2	-3	-3	-3	-1	0	0	0	0	-11	-12
Subtotal, Section 2401(3)												
Budget Authority	25	47	47	47	61	0	0	0	0	0	227	227
Estimated Outlays	14	35	45	47	56	26	5	0	0	0	197	228
Subtotal, Subtitle D												
Budget Authority	-280	-524	-429	-241	108	48	50	50	50	50	-1,366	-1,118
Estimated Outlays	32	-87	-172	-215	-172	-183	-133	-54	16	45	-614	-923
Subtitle E, Agricultural Conservation Easement Program												
Section 2502, Agricultural Land Easements												
Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	28	31	40	29	10	7	3	0	0	0	138	148

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Table 5.
Estimated Changes in Direct Spending Under Title II, Conservation

(Continued)

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Section 2505, Adjusted Gross Income Limitation												
Budget Authority	7	7	7	7	7	7	7	7	7	7	35	70
Estimated Outlays	7	7	7	7	7	7	7	7	7	7	35	70
Sequestration Adjustment												
Budget Authority	0	*	*	*	*	*	0	0	0	0	*	*
Estimated Outlays	0	*	*	*	*	*	0	0	0	0	*	*
Subtotal, Section 2505												
Budget Authority	7	7	7	7	7	7	7	7	7	7	35	70
Estimated Outlays	7	7	7	7	7	7	7	7	7	7	35	70
Subtotal, Subtitle E												
Budget Authority	7	7	7	7	7	7	7	7	7	7	35	70
Estimated Outlays	35	38	47	36	17	14	10	7	7	7	173	218
Subtitle F, Regional Conservation Partnership Program												
Section 2603, Definitions												
Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	10	11	11	11	11	11	11	11	11	11	54	109
Subtitle H, Other Conservation Programs												
Section 2801, Watershed Protection and Flood Prevention Act												
Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	10	35	35	35	55	10	10	10	10	10	170	220
Section 2802, Emergency Conservation Programs												
Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	2	3	5	5	0	0	0	0	0	0	15	15
Section 2805, State Conservation Assistance												
Budget Authority	50	50	50	50	50	0	0	0	0	0	250	250
Estimated Outlays	38	50	50	50	50	13	0	0	0	0	238	251
Sequestration Adjustment												
Budget Authority	0	-3	-3	-3	-3	0	0	0	0	0	-12	-12
Estimated Outlays	0	-3	-3	-3	-3	-1	0	0	0	0	-12	-13
Subtotal, Section 2805												
Budget Authority	50	47	47	47	47	0	0	0	0	0	238	238
Estimated Outlays	38	47	47	47	47	12	0	0	0	0	226	238

(Continued)

Table 5.
Estimated Changes in Direct Spending Under Title II, Conservation

(Continued)

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Section 2806, Natural Resources Conservation Service Initiative												
Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	3	4	5	5	5	2	1	0	0	0	22	25
Subtotal, Subtitle H												
Budget Authority	50	47	47	47	47	0	0	0	0	0	238	238
Estimated Outlays	53	89	92	92	107	24	11	10	10	10	433	498
Total Changes Excluding Sequestration												
Budget Authority	-216	-484	-380	-168	181	51	42	41	41	41	-1,067	-851
Estimated Outlays	152	78	-2	-51	-22	-139	-108	-42	28	57	155	-49
Total Sequestration Adjustment												
Budget Authority	0	28	22	10	-11	-1	0	0	0	0	49	48
Estimated Outlays	0	2	7	9	7	5	0	0	0	0	25	30
Total Changes in Direct Spending												
Budget Authority	-216	-456	-358	-158	170	50	42	41	41	41	-1,018	-803
Estimated Outlays	152	80	5	-42	-15	-134	-108	-42	28	57	180	-19

Budget authority includes specified and estimated amounts. Budget authority and outlays are estimated relative to CBO's February 2026 baseline.
* = between -$500,000 and $500,000.

Table 6.
Estimated Changes in Direct Spending Under Title III, Trade

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Section 3205, Agricultural Trade Promotion and Facilitation												
Increase in Funding for Agricultural Trade Promotion and Facilitation												
Budget Authority	260	278	278	278	278	278	278	278	278	278	1,372	2,762
Estimated Outlays	260	278	278	278	278	278	278	278	278	278	1,372	2,762
Sequestration Adjustment												
Budget Authority	0	-15	-16	-15	-16	-8	0	0	0	0	-62	-70
Estimated Outlays	0	-15	-16	-15	-16	-8	0	0	0	0	-62	-70
Subtotal, Increase in Funding for Agricultural Trade Promotion and Facilitation												
Budget Authority	260	263	262	263	262	270	278	278	278	278	1,310	2,692
Estimated Outlays	260	263	262	263	262	270	278	278	278	278	1,310	2,692
Repeal Supplemental Agricultural Trade Promotion Program												
Budget Authority	-285	-285	-285	-285	-285	-285	-285	-285	-285	-285	-1,425	-2,850
Estimated Outlays	-285	-285	-285	-285	-285	-285	-285	-285	-285	-285	-1,425	-2,850
Sequestration Adjustment												
Budget Authority	16	16	16	16	16	8	0	0	0	0	80	88
Estimated Outlays	16	16	16	16	16	8	0	0	0	0	80	88
Subtotal, Repeal Supplemental Agricultural Trade Promotion Program												
Budget Authority	-269	-269	-269	-269	-269	-277	-285	-285	-285	-285	-1,345	-2,762
Estimated Outlays	-269	-269	-269	-269	-269	-277	-285	-285	-285	-285	-1,345	-2,762
Subtotal, Section 3205												
Budget Authority	-9	-6	-7	-6	-7	-7	-7	-7	-7	-7	-35	-70
Estimated Outlays	-9	-6	-7	-6	-7	-7	-7	-7	-7	-7	-35	-70
Section 3302, Bill Emerson Humanitarian Trust Act												
Budget Authority	14	14	14	14	14	0	0	0	0	0	70	70
Estimated Outlays	14	14	14	14	14	0	0	0	0	0	70	70
Total Changes in Direct Spending												
Budget Authority	5	8	7	8	7	-7	-7	-7	-7	-7	35	0
Estimated Outlays	5	8	7	8	7	-7	-7	-7	-7	-7	35	0

Budget authority includes specified and estimated amounts. Budget authority and outlays are estimated relative to CBO's February 2026 baseline.

Table 7.
Estimated Changes in Direct Spending Under Title IV, Nutrition

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Section 4102, State Cost Share Delay												
Budget Authority	0	4,465	768	0	-1,050	-1,050	-1,100	-1,100	-1,100	-1,100	4,183	-1,267
Estimated Outlays	0	4,465	768	0	-1,050	-1,050	-1,100	-1,100	-1,100	-1,100	4,183	-1,267
Section 4107, Enhanced Cybersecurity for SNAP												
Budget Authority	*	*	4	88	122	68	59	35	8	8	214	392
Estimated Outlays	*	*	4	88	122	68	59	35	8	8	214	392
Section 4109, Streamlining Applications for Farmers												
Budget Authority	3	*	*	*	*	*	*	*	*	*	3	3
Estimated Outlays	3	*	*	*	*	*	*	*	*	*	3	3
Section 4116, The Emergency Food Assistance Program												
Budget Authority	68	70	71	73	74	76	77	78	80	81	356	748
Estimated Outlays	68	70	71	73	74	76	77	78	80	81	356	748
Total Changes												
Budget Authority	71	4,535	843	161	-854	-906	-964	-987	-1,012	-1,011	4,756	-124
Estimated Outlays	71	4,535	843	161	-854	-906	-964	-987	-1,012	-1,011	4,756	-124

Budget authority includes specified and estimated amounts. Budget authority and outlays are estimated relative to CBO's February 2026 baseline.

SNAP = Supplemental Nutrition Assistance Program; * = between zero and $500,000.

CBO estimates that enacting sections 4101, 4104, 4110, and 4112 would each increase direct spending by less than $500,000 in any year and over the 2027-2036 period.

Table 8.
Estimated Changes in Direct Spending Under Title VI, Rural Development

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Section 6101, Streamlining Broadband Authorities												
Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	*	*	1	1	*	-1	-1	0	0	0	2	0
Section 6112, Rural Development Loans and Grants												
Budget Authority	5	5	5	5	5	0	0	0	0	0	25	25
Estimated Outlays	*	2	4	5	5	5	3	1	0	0	16	25
Section 6212, Community Facilities Relending Program												
Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	*	-1	-1	-2	-2	-2	-1	*	1	1	-6	-7
Section 6302, Rural Hospital Revitalization												
Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	1	4	11	14	5	-11	-11	-8	-4	-1	35	0
Total Changes												
Budget Authority	5	5	5	5	5	0	0	0	0	0	25	25
Estimated Outlays	1	5	15	18	8	-9	-10	-7	-3	*	47	18

Budget authority includes specified and estimated amounts. Budget authority and outlays are estimated relative to CBO's February 2026 baseline.

* = between -$500,000 and $500,000.

CBO estimates that enacting section 6114 would affect direct spending by less than $500,000 in any year and over the 2027-2036 period.

Table 9.
Estimated Changes in Direct Spending Under Title VII, Research, Extension, and Related Matters

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Section 7112, David A. Scott Scholarship Program for Students at 1890 Institutions												
Budget Authority	15	15	15	15	15	15	15	15	15	15	75	150
Estimated Outlays	5	10	15	15	15	15	15	15	15	15	60	135
Sequestration Adjustment												
Budget Authority	0	-1	-1	-1	-1	*	0	0	0	0	-4	-4
Estimated Outlays	0	-1	-1	-1	-1	*	0	0	0	0	-4	-4
Subtotal, Section 7112												
Budget Authority	15	14	14	14	14	15	15	15	15	15	71	146
Estimated Outlays	5	9	14	14	14	15	15	15	15	15	56	131
Section 7516, Foundation for Food and Agriculture Research												
Budget Authority	200	0	0	0	0	0	0	0	0	0	200	200
Estimated Outlays	200	0	0	0	0	0	0	0	0	0	200	200
Total Changes Excluding Sequestration												
Budget Authority	215	15	15	15	15	15	15	15	15	15	275	350
Estimated Outlays	205	10	15	15	15	15	15	15	15	15	260	335
Total Sequestration Adjustment												
Budget Authority	0	-1	-1	-1	-1	*	0	0	0	0	-4	-4
Estimated Outlays	0	-1	-1	-1	-1	*	0	0	0	0	-4	-4
Total Changes in Direct Spending												
Budget Authority	215	14	14	14	14	15	15	15	15	15	271	346
Estimated Outlays	205	9	14	14	14	15	15	15	15	15	256	331

Budget authority includes specified and estimated amounts. Budget authority and outlays are estimated relative to CBO's February 2026 baseline.

* = between -$500,000 and zero.

Section 7109 would allow any funds that are appropriated but not spent during a fiscal year to be carried over for use in the following year. Information from the Department of Agriculture suggests that the balances that were expected at the end of fiscal year 2026 and would thus be available to carry over into fiscal year 2027 were less than $500,000. Extending the availability of previously appropriated funds is a reappropriation. On that basis and because the provision is in an authorizing bill, CBO estimates that enacting section 7109 would increase direct spending by less than $500,000 over the 2027-2036 period.

Table 10.
Estimated Changes in Direct Spending Under Title VIII, Forestry

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Section 8413, Appraisals												
Budget Authority	1	*	1	*	1	*	1	*	1	1	3	6
Estimated Outlays	1	*	1	*	1	*	1	*	1	1	3	6
Total Changes												
Budget Authority	1	*	1	*	1	*	1	*	1	1	3	6
Estimated Outlays	1	*	1	*	1	*	1	*	1	1	3	6

Budget authority includes specified and estimated amounts. Budget authority and outlays are estimated relative to CBO's February 2026 baseline.
* = between zero and $500,000.

Table 11.
Estimated Changes in Direct Spending Under Title IX, Energy

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Section 9002, Biobased Markets Program												
Budget Authority	3	3	3	3	3	0	0	0	0	0	15	15
Estimated Outlays	1	3	3	3	3	2	0	0	0	0	13	15
Section 9003, Biorefinery, Renewable Chemical, Biobased Product Manufacturing, and Sustainable Aviation Fuel Assistance												
Budget Authority	-15	0	0	0	0	0	0	0	0	0	-15	-15
Estimated Outlays	-1	-3	-4	-5	-2	0	0	0	0	0	-15	-15
Section 9007, Rural Energy for America Program												
Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	3	1	*	*	-3	-1	0	0	0	0	1	0
Total Changes												
Budget Authority	-12	3	3	3	3	0	0	0	0	0	0	0
Estimated Outlays	3	1	-1	-2	-2	1	0	0	0	0	-1	0

Budget authority includes specified and estimated amounts. Budget authority and outlays are estimated relative to CBO's February 2026 baseline.
* = between -$500,000 and $500,000.

Table 12.
Estimated Changes in Direct Spending Under Title X, Horticulture

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Section 10114, Strengthening Local Food Security Program												
Budget Authority	200	200	0	0	0	0	0	0	0	0	400	400
Estimated Outlays	20	60	100	100	80	40	0	0	0	0	360	400
Sequestration Adjustment												
Budget Authority	0	-11	0	0	0	0	0	0	0	0	-11	-11
Estimated Outlays	0	-11	0	0	0	0	0	0	0	0	-11	-11
Subtotal, Section 10114												
Budget Authority	200	189	0	0	0	0	0	0	0	0	389	389
Estimated Outlays	20	49	100	100	80	40	0	0	0	0	349	389
Total Changes												
Budget Authority	200	189	0	0	0	0	0	0	0	0	389	389
Estimated Outlays	20	49	100	100	80	40	0	0	0	0	349	389

Budget authority includes specified and estimated amounts. Budget authority and outlays are estimated relative to CBO's February 2026 baseline.
CBO estimates that enacting section 10213 would affect direct spending by less than $500,000 in any year and over the 2027-2036 period.

Table 13.
Estimated Changes in Direct Spending, Revenues, and the Deficit Under Title XII, Miscellaneous

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Increases or Decreases (-) in Direct Spending												
Section 12203, Spending of Civil Penalties[a]												
Budget Authority	0	1	1	1	1	1	1	1	1	1	4	9
Estimated Outlays	0	0	1	1	1	1	1	1	1	1	3	8
Section 12501, Year-Round E15 and RFS Reform												
Farm Support Payments												
Budget Authority	1	268	519	779	1,056	1,089	1,066	1,157	1,164	1,208	2,623	8,307
Estimated Outlays	1	268	519	779	1,056	1,089	1,066	1,157	1,164	1,208	2,623	8,307
Sequestration Adjustment												
Budget Authority	0	-15	-29	-44	-60	-61	-60	-32	0	0	-148	-301
Estimated Outlays	0	-15	-29	-44	-60	-61	-60	-32	0	0	-148	-301
Subtotal, Farm Support Payments												
Budget Authority	1	253	490	735	996	1,028	1,006	1,125	1,164	1,208	2,475	8,006
Estimated Outlays	1	253	490	735	996	1,028	1,006	1,125	1,164	1,208	2,475	8,006
Crop Insurance												
Budget Authority	-36	-99	-157	-174	-187	-188	-194	-201	-173	-125	-653	-1,534
Estimated Outlays	0	-24	-81	-142	-170	-183	-188	-192	-201	-182	-417	-1,363
Subtotal, Section 12501												
Budget Authority	-35	154	333	561	809	840	812	924	991	1,083	1,822	6,472
Estimated Outlays	1	229	409	593	826	845	818	933	963	1,026	2,058	6,643
Total Changes in Direct Spending												
Budget Authority	-35	155	334	562	810	841	813	925	992	1,084	1,826	6,481
Estimated Outlays	1	229	410	594	827	846	819	934	964	1,027	2,061	6,651

(Continued)

Table 13.
Estimated Changes in Direct Spending, Revenues, and the Deficit Under Title XII, Miscellaneous

(Continued)

	By Fiscal Year, Millions of Dollars											
	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2027-2031	2027-2036
Increases in Revenues												
Sections 12203 and 12204, Civil Penalties and Investigative Actions												
Estimated Revenues	0	1	1	1	1	1	1	1	1	1	4	9
Section 12501, Year-Round E15 and RFS Reform												
Estimated Revenues	7	144	192	50	3	4	6	7	9	11	396	433
Total Changes in Revenues												
Estimated Revenues	7	145	193	51	4	5	7	8	10	12	400	442
Net Increase or Decrease (-) in the Deficit From Changes in Direct Spending and Revenues												
Effect on the Deficit	-6	84	217	543	823	841	812	926	954	1,015	1,661	6,209

Budget authority includes specified and estimated amounts. Budget authority and outlays are estimated relative to CBO's February 2026 baseline.

RFS = Renewable Fuel Standard.

CBO estimates that enacting sections 12403 and 12408 would decrease direct spending by less than $500,000 in any year and over the 2027-2036 period, and section 12619 would increase or decrease direct spending by less than $500,000 in any year and over the 2027-2036 period.

a. S. 5526 would permit the Secretary of Agriculture to use the civil penalties collected to enforce the Agricultural Foreign Investment Disclosure Act of 1978.