Congressional Budget Office
Cost Estimate

October 30, 2026

H.R. 2306, Adams Memorial-Great American Heroes Act

As ordered reported by the Senate Committee on Energy and Natural Resources on September 30, 2026

By Fiscal Year, Millions of Dollars	2027	2027-2031	2027-2036
Direct Spending (Outlays)	0	*	*
Revenues	0	0	0
Increase or Decrease (-) in the Deficit	0	*	*
Spending Subject to Appropriation (Outlays)	0	0	0

Increases *net direct spending* in any of the four consecutive 10-year periods beginning in 2037?	No	Statutory pay-as-you-go procedures apply?	Yes
		Mandate Effects	
Increases *on-budget deficits* in any of the four consecutive 10-year periods beginning in 2037?	No	Contains intergovernmental mandate?	No
		Contains private-sector mandate?	No

* = between -$500,000 and zero.

H.R. 2306 would extend through 2033 the authority of the Adams Memorial Commission to plan, accept funds for, and construct a permanent memorial to John Adams in Washington, D.C. Under current law, that authority expired at the end of 2025. The act also would authorize the memorial to be built on a site northeast of the Ellipse and would require the commission to submit its final design to the Congress.

The Adams Memorial project is subject to the provisions of the Commemorative Works Act. Under that law, any entity that receives a construction permit for a commemorative work must donate an amount equal to 10 percent of the estimated construction costs to the National Park Foundation, a nonprofit organization whose subsequent donations to the National Park Service are recorded in the budget as reductions in direct spending. Those donations could be spent for maintenance of the memorial without further appropriation.

Based on the experience from similar projects, CBO expects that the federal government would not collect any donations for several years and that the amounts would be spent soon thereafter for maintenance. Thus, CBO estimates that enacting H.R. 2306 would have a negligible effect on net direct spending over the 2027-2036 period.

The CBO staff contact for this estimate is David Rafferty. The estimate was reviewed by H. Samuel Papenfuss, Deputy Director of Budget Analysis.

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