

H.R. 7148, Consolidated Appropriations Act, 2026

As posted on the website of the House Committee on Rules on January 20, 2026

<https://tinyurl.com/mr3jj23m>

Table 1 summarizes CBO’s estimates of discretionary spending under divisions A, B, and D, which would provide full-year appropriations and authorities for fiscal year 2026 for agencies covered by 3 of the 12 annual appropriation acts. The amounts include new discretionary budget authority and outlays for fiscal year 2026 stemming both from those divisions and from appropriations enacted in prior years. In consultation with the House and Senate Committees on the Budget, the table delineates base spending, spending for three designated categories, and emergency spending.^a The amounts exclude budget authority and outlays that are required, by statute, to be excluded from estimates for purposes of the Congressional Budget Act of 1974 (Public Law 93-344) and the Balanced Budget and Emergency Deficit Control Act of 1985 (P.L. 99-177).^b

Table 1.
Estimated Discretionary Spending Under Divisions A, B, and D, by Appropriations Subcommittee

Millions of Dollars		Base Spending			Designated Categories			Emergency Spending				Grand Total
		Security	Nonsecurity	Total, Base Spending	Disaster	Program Integrity	Wildfire Suppression	2026 Legislation		Prior-Year Legislation		
								Security	Nonsecurity	Security	Nonsecurity	
Division A												
Defense	BA:	838,473	180	838,653	0	0	0	0	0	0	0	838,653
	O:	840,854	170	841,024	0	0	0	0	0	0	0	841,024
Division B												
Labor, Health and Human Services, Education ^{b, c}	BA:	0	194,904	194,904	0	3,104	0	0	0	0	312	198,320
	O:	0	235,398	235,398	0	2,332	0	0	0	0	72	237,802
Division D												
Transportation, Housing and Urban Development	BA:	388	102,495	102,883	0	0	0	0	-2	0	36,811	139,692
	O:	395	212,508	212,903	0	0	0	0	0	0	766	213,669
Total	BA:	838,861	297,579	1,136,440	0	3,104	0	0	-2	0	37,123	1,176,665
	O:	841,249	448,076	1,289,325	0	2,332	0	0	0	0	838	1,292,495

Source: Congressional Budget Office.

BA = budget authority; O = outlays.

See next page for notes



Table 1. Estimated Discretionary Spending Under Divisions A, B, and D, by Appropriations Subcommittee

Notes

- a. Base spending stems from appropriations that are constrained by statutory limits (or caps) in years when those limits are in place, as was the case for fiscal years 2024 and 2025 under the Fiscal Responsibility Act of 2023 (FRA, P.L. 118-5). For 2026, no such limits apply. Spending for designated categories stems from appropriations that are legislatively designated for requirements related to disaster relief, certain activities related to program integrity, and wildfire suppression. Emergency spending stems from appropriations that are legislatively designated for emergency requirements. Emergency spending attributable to prior-year legislation consists of appropriations that were previously enacted and designated as emergency requirements for fiscal year 2026 for allocation enforcement under the Congressional Budget Act of 1974 (P.L. 93-344). (No allocations for 2026 have been established for the House or Senate Committee on Appropriations under that act. In the absence of such allocations, authorities to adjust them do not apply.) In keeping with section 103 of the FRA, those prior-year amounts also are excluded from calculations related to statutory budget enforcement. They stem from division J of the Infrastructure Investment and Jobs Act (P.L. 117-58), division B of the Bipartisan Safer Communities Act (P.L. 117-159), and section 443 of division G of the Consolidated Appropriations Act, 2023 (P.L. 117-328). Base spending and emergency spending amounts are classified either as security spending (also referred to as defense spending, or in law as *revised security*, which is budget function 050) or as nonsecurity spending (or nondefense spending, referred to in law as *revised nonsecurity*, which covers all other budget functions). Spending for designated categories consists solely of nonsecurity spending.
- b. In keeping with the 21st Century Cures Act (P.L. 114-255), this estimate excludes \$226 million in budget authority and \$305 million in outlays provided to the Department of Health and Human Services, which falls under the jurisdiction of the Subcommittee on Labor, Health and Human Services, and Education.
- c. Section 528 would rescind \$11.7 billion of amounts provided to the Internal Revenue Service in the 2022 reconciliation act (P.L. 117-169). CBO anticipates that rescinding those funds would result in fewer enforcement actions over the next decade and thus in a reduction in revenue collections. CBO estimates that section 528 would reduce revenues by \$2.7 billion in 2026, by \$25.6 billion over the 2026-2030 period, and by \$38.6 billion over the 2026-2035 period.

H.R. 7148, Consolidated Appropriations Act, 2026

As posted on the website of the House Committee on Rules on January 20, 2026

<https://tinyurl.com/mr3jj23m>

Table 2 compiles CBO's estimates of the budgetary effects over the 2026-2035 period for divisions E and F. In keeping with division E, and at the direction of the House and Senate Committees on the Budget, those divisions are considered authorizing legislation rather than appropriation legislation. Section 5021 requires the exclusion of the estimated budgetary effects from the pay-as-you-go scorecards maintained by the Senate and the Office of Management and Budget.

Table 2.
Estimated Budgetary Effects of Divisions E and F

		By Fiscal Year, Millions of Dollars										2026-	2026-
		2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2030	2035
		Increases or Decreases (-) in Direct Spending											
Division E. Authorizing Extenders and Technical Corrections													
Sec. 5012	Additional Special Assessment												
	Budget Authority	1	1	1	1	1	1	1	1	1	1	5	10
	Outlays	1	1	1	1	1	1	1	1	1	1	5	10
Sec. 5013	Rural Healthcare Workers												
	Budget Authority	1	*	*	*	*	*	*	*	*	*	1	1
	Outlays	1	*	*	*	*	*	*	*	*	*	1	1
Sec. 5015	Non-Minister Religious Workers												
	Budget Authority	*	-1	-1	-1	-1	-1	-1	-1	-1	-1	-4	-9
	Outlays	*	-1	-1	-1	-1	-1	-1	-1	-1	-1	-4	-9
Sec. 5016	H-2B Supplemental Visa Exemption												
	Budget Authority	16	2	1	0	0	0	0	0	0	0	19	19
	Outlays	16	2	1	0	0	0	0	0	0	0	19	19
Sec. 5019	Extension of African Growth and Opportunity Act												
	Budget Authority	0	0	0	0	0	0	-1,100	0	0	0	0	-1,100
	Outlays	0	0	0	0	0	0	-1,100	0	0	0	0	-1,100
Subtotal, Division E													
	Budget Authority	18	2	1	*	*	*	-1,100	*	*	*	21	-1,079
	Outlays	18	2	1	*	*	*	-1,100	*	*	*	21	-1,079
Division F. Health Care Extenders													
Title I. Medicaid													
Sec. 6101	Streamlined Enrollment Process for Eligible Out-of-State Providers Under Medicaid and CHIP												
	Budget Authority	0	0	87	47	46	10	-6	3	4	6	180	197
	Outlays	0	0	87	47	46	10	-6	3	4	6	180	197
Sec. 6102	Removing Certain Age Restrictions on Medicaid Eligibility for Working Adults With Disabilities												
	Budget Authority	0	0	28	42	58	59	61	63	65	67	128	443
	Outlays	0	0	28	42	58	59	61	63	65	67	128	443
Sec. 6103	Medicaid State Plan Requirement for Determining Residency and Coverage for Military Families												
	Budget Authority	1	1	1	1	1	0	0	0	0	0	5	5
	Outlays	0	1	1	1	1	1	0	0	0	0	4	5
Sec. 6104	State Studies and HHS Report on Costs of Providing Maternity, Labor, and Delivery Services												
	Budget Authority	13	0	0	0	0	0	0	0	0	0	13	13
	Outlays	2	8	3	0	0	0	0	0	0	0	13	13
Sec. 6105	Modifying Certain Disproportionate Share Hospital Allotments												
	Budget Authority	8,035	8,053	0	0	0	0	0	0	0	0	16,088	16,088
	Outlays	1,156	1,141	0	0	0	0	0	0	0	0	2,297	2,297
Title II. Medicare													
Sec. 6201	Extension of Increased Inpatient Hospital Payment Adjustment for Certain Low-Volume Hospitals												
	Budget Authority	254	96	0	0	0	0	0	0	0	0	350	350
	Outlays	254	96	0	0	0	0	0	0	0	0	350	350
Sec. 6202	Extension of the Medicare-Dependent Hospital (MDH) Program												
	Budget Authority	85	32	0	0	0	0	0	0	0	0	117	117
	Outlays	85	32	0	0	0	0	0	0	0	0	117	117

H.R. 7148, Consolidated Appropriations Act, 2026

As posted on the website of the House Committee on Rules on January 20, 2026

<https://tinyurl.com/mr3jj23m>

Table 2 compiles CBO's estimates of the budgetary effects over the 2026-2035 period for divisions E and F. In keeping with division E, and at the direction of the House and Senate Committees on the Budget, those divisions are considered authorizing legislation rather than appropriation legislation. Section 5021 requires the exclusion of the estimated budgetary effects from the pay-as-you-go scorecards maintained by the Senate and the Office of Management and Budget.

Table 2.

Estimated Budgetary Effects of Divisions E and F

		By Fiscal Year, Millions of Dollars										2026-	2026-
		2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2030	2035
Sec. 6203	Extension of Add-On Payments for Ambulance Services												
	Budget Authority	52	111	34	0	0	0	0	0	0	0	197	197
	Outlays	52	111	34	0	0	0	0	0	0	0	197	197
Sec. 6204	Extending Incentive Payments for Participation in Eligible Alternative Payment Models												
	Budget Authority	0	0	1,232	652	0	0	0	0	0	0	1,884	1,884
	Outlays	0	0	1,232	652	0	0	0	0	0	0	1,884	1,884
Sec. 6205	Extension of Funding for Quality Measure Endorsement, Input, and Selection												
	Budget Authority	0	15	0	0	0	0	0	0	0	0	15	15
	Outlays	0	15	0	0	0	0	0	0	0	0	15	15
Sec. 6206	Extension of Funding Outreach and Assistance for Low-Income Programs												
	Budget Authority	35	52	13	0	0	0	0	0	0	0	100	100
	Outlays	35	52	13	0	0	0	0	0	0	0	100	100
Sec. 6207	Extension of Funding for Medicare Hospice Surveys												
	Budget Authority	4	0	0	0	0	0	0	0	0	0	4	4
	Outlays	2	1	1	0	0	0	0	0	0	0	4	4
Sec. 6208	Extension of the Work Geographic Index Floor												
	Budget Authority	186	62	0	0	0	0	0	0	0	0	248	248
	Outlays	186	62	0	0	0	0	0	0	0	0	248	248
Sec. 6209	Extension of Certain Telehealth Flexibilities												
	Budget Authority	925	2,126	770	0	0	0	0	0	0	0	3,821	3,821
	Outlays	925	2,126	770	0	0	0	0	0	0	0	3,821	3,821
Sec. 6210	Extending Acute Hospital Care at Home Waiver Flexibilities												
	Budget Authority	3	0	0	0	0	0	0	0	0	0	3	3
	Outlays	1	1	1	0	0	0	0	0	0	0	3	3
Sec. 6211	In-Home Cardiopulmonary Rehabilitation Flexibility												
	Budget Authority	Estimate included in section 6209.											
	Outlays	Estimate included in section 6209.											
Sec. 6212	Enhancing Certain Program Integrity Requirements for DME Under Medicare												
	Budget Authority	1	0	0	0	0	0	0	0	0	0	1	1
	Outlays	1	0	0	0	0	0	0	0	0	0	1	1
Sec. 6214	Inclusion of Virtual Diabetes Prevention Program Suppliers in MDPP Expanded Model												
	Budget Authority	*	*	*	*	*	0	0	0	0	0	*	*
	Outlays	*	*	*	*	*	0	0	0	0	0	*	*
Sec. 6217	Extension of Temporary Inclusion of Authorized Oral Antiviral Drugs as Covered Part D Drugs												
	Budget Authority	51	19	0	0	0	0	0	0	0	0	70	70
	Outlays	51	19	0	0	0	0	0	0	0	0	70	70
Sec. 6218	Extension of Adjustment to Calculation of Hospice Cap Amount Under Medicare												
	Budget Authority	0	0	0	0	0	0	0	0	-208	-351	0	-559
	Outlays	0	0	0	0	0	0	0	0	-208	-351	0	-559
Sec. 6220	Requiring Enhanced and Accurate Lists of (REAL) Health Providers Act												
	Budget Authority	0	0	9	3	3	3	3	3	2	2	15	28
	Outlays	0	0	7	4	4	3	3	3	2	2	15	28

H.R. 7148, Consolidated Appropriations Act, 2026

As posted on the website of the House Committee on Rules on January 20, 2026

<https://tinyurl.com/mr3jj23m>

Table 2 compiles CBO's estimates of the budgetary effects over the 2026-2035 period for divisions E and F. In keeping with division E, and at the direction of the House and Senate Committees on the Budget, those divisions are considered authorizing legislation rather than appropriation legislation. Section 5021 requires the exclusion of the estimated budgetary effects from the pay-as-you-go scorecards maintained by the Senate and the Office of Management and Budget.

Table 2.

Estimated Budgetary Effects of Divisions E and F

		By Fiscal Year, Millions of Dollars										2026-	2026-
		2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2030	2035
Sec. 6221	Medicare Coverage of Multi-Cancer Early Detection Screening Tests												
	Budget Authority	0	0	0	242	201	254	309	369	368	523	443	2,266
	Outlays	0	0	0	242	201	254	309	369	368	523	443	2,266
Sec. 6222	Medicare Coverage of External Infusion Pumps and Non-Self-Administerable Home Infusion Drugs												
	Budget Authority	0	-2	-2	-2	-2	-2	-2	-2	-2	-3	-8	-19
	Outlays	0	-2	-2	-2	-2	-2	-2	-2	-2	-3	-8	-19
Sec. 6223	Assuring Pharmacy Access and Choice for Medicare Beneficiaries												
	Budget Authority	188	0	0	0	0	0	0	0	0	0	188	188
	Outlays	84	70	34	0	0	0	0	0	0	0	188	188
Sec. 6224	Modernizing and Ensuring PBM Accountability												
	Budget Authority	134	0	-86	-89	-89	-81	-73	-68	-51	-41	-130	-444
	Outlays	66	45	-64	-88	-89	-81	-73	-68	-51	-41	-130	-444
Sec. 6225	Requiring a Separate Identification Number and an Attestation for Each Off-Campus Outpatient Department of a Provider												
	Budget Authority	20	0	-20	-47	-68	-82	-82	-77	-70	-59	-115	-485
	Outlays	10	10	-21	-48	-69	-84	-83	-78	-71	-60	-118	-494
	<i>On-Budget Outlays</i>	10	10	-20	-47	-68	-82	-82	-77	-70	-59	-115	-485
	<i>Off-Budget Outlays</i>	0	0	-1	-1	-1	-2	-1	-1	-1	-1	-3	-9
Sec. 6226	Revising Phase-In of Medicare Clinical Laboratory Test Payment Changes												
	Budget Authority	361	455	-469	-627	-215	0	0	0	0	0	-495	-495
	Outlays	361	455	-469	-627	-215	0	0	0	0	0	-495	-495
Sec. 6227	Medicare Sequestration												
	Budget Authority	0	0	0	0	0	0	0	-12,950	0	0	0	-12,950
	Outlays	0	0	0	0	0	0	0	-12,950	0	0	0	-12,950
Sec. 6228	Medicare Improvement Fund												
	Budget Authority	0	659	0	0	0	0	0	0	0	0	659	659
	Outlays	0	0	66	435	86	72	0	0	0	0	587	659
Title III. Human Services													
Sec. 6301	Sexual Risk Avoidance Education Extension												
	Budget Authority	50	19	0	0	0	0	0	0	0	0	69	69
	Outlays	2	27	29	0	0	0	0	0	0	0	58	58
Sec. 6302	Personal Responsibility Education Extension												
	Budget Authority	50	19	0	0	0	0	0	0	0	0	69	69
	Outlays	2	18	24	21	0	0	0	0	0	0	65	65
Sec. 6303	Extension of Funding for Family-to-Family Health Information Centers												
	Budget Authority	4	2	0	0	0	0	0	0	0	0	6	6
	Outlays	2	2	1	1	0	0	0	0	0	0	6	6
Title IV. Public Health and Other Extenders													
Subtitle A. Extensions													
Sec. 6401	Extension for Community Health Centers, National Health Service Corps, and Teaching Health Centers That Operate GME Programs												
	Budget Authority	3,577	1,498	275	300	0	0	0	0	0	0	5,650	5,650
	Outlays	1,385	2,001	1,392	564	207	76	15	1	0	0	5,549	5,641
Sec. 6402	Extension of Special Diabetes Programs												
	Budget Authority	294	97	0	0	0	0	0	0	0	0	391	391
	Outlays	82	206	84	12	6	1	0	0	0	0	390	391

H.R. 7148, Consolidated Appropriations Act, 2026

As posted on the website of the House Committee on Rules on January 20, 2026

<https://tinyurl.com/mr3jj23m>

Table 2 compiles CBO's estimates of the budgetary effects over the 2026-2035 period for divisions E and F. In keeping with division E, and at the direction of the House and Senate Committees on the Budget, those divisions are considered authorizing legislation rather than appropriation legislation. Section 5021 requires the exclusion of the estimated budgetary effects from the pay-as-you-go scorecards maintained by the Senate and the Office of Management and Budget.

Table 2.

Estimated Budgetary Effects of Divisions E and F

		By Fiscal Year, Millions of Dollars										2026-	2026-
		2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2030	2035
Sec. 6404	No Surprises Act Implementation												
	Budget Authority	28	*	0	0	0	0	0	0	0	0	28	28
	Outlays	20	8	0	0	0	0	0	0	0	0	28	28
Subtitle B. World Trade Center Health Program													
Sec. 6411	9/11 Responder and Survivor Health Funding Corrections												
	Budget Authority	73	147	226	313	410	518	637	769	914	1,074	1,169	5,081
	Outlays	0	0	0	0	0	0	0	0	125	560	0	685
Title VII. Lowering Prescription Drug Costs													
Sec. 6701	Oversight of Pharmacy Benefit Management Services												
	Budget Authority	0	0	0	-4	-4	-3	-3	-3	-3	-2	-8	-22
	Outlays	0	0	0	-4	-4	-3	-3	-3	-3	-2	-8	-22
	On-Budget Outlays	0	0	0	-4	-3	-3	-3	-3	-2	-2	-7	-20
	Off-Budget Outlays	0	0	0	*	-1	*	*	-1	*	*	-1	-2
Sec. 6703	Increasing Transparency in Generic Drug Applications												
	Budget Authority	-7	-34	-70	-83	-92	-99	-104	-118	-116	-124	-286	-847
	Outlays	-7	-34	-70	-83	-92	-99	-104	-118	-116	-124	-286	-847
	On-Budget Outlays	-7	-34	-70	-82	-92	-98	-104	-117	-116	-123	-285	-843
	Off-Budget Outlays	0	*	*	-1	*	-1	*	-1	*	-1	-1	-4
Subtotal, Division F													
	Budget Authority	14,417	13,427	2,028	748	249	577	740	-12,011	903	1,092	30,869	22,170
	Outlays	4,757	6,471	3,181	1,169	138	207	117	-12,780	113	577	15,716	3,950
	On-Budget Outlays	4,757	6,471	3,182	1,171	140	210	118	-12,777	114	579	15,721	3,965
	Off-Budget Outlays	0	0	-1	-2	-2	-3	-1	-3	-1	-2	-5	-15
Total Changes in Direct Spending													
	Budget Authority	14,435	13,429	2,029	748	249	577	-360	-12,011	903	1,092	30,890	21,091
	Outlays	4,775	6,473	3,182	1,169	138	207	-983	-12,780	113	577	15,737	2,871
	<i>On-Budget Outlays</i>	<i>4,775</i>	<i>6,473</i>	<i>3,183</i>	<i>1,171</i>	<i>140</i>	<i>210</i>	<i>-982</i>	<i>-12,777</i>	<i>114</i>	<i>579</i>	<i>15,742</i>	<i>2,886</i>
	<i>Off-Budget Outlays</i>	<i>0</i>	<i>0</i>	<i>-1</i>	<i>-2</i>	<i>-2</i>	<i>-3</i>	<i>-1</i>	<i>-3</i>	<i>-1</i>	<i>-2</i>	<i>-5</i>	<i>-15</i>
Increases or Decreases (-) in Revenues													
Division E. Authorizing Extenders and Technical Corrections													
Sec. 5012	Additional Special Assessment												
	Estimated Revenues	1	1	1	1	1	1	1	1	1	1	5	10
Sec. 5019	Extension of African Growth and Opportunity Act												
	Estimated Revenues	-176	-44	0	0	0	0	0	0	0	0	-220	-220
Sec. 5020	Extension of Haiti Economic Lift Program												
	Estimated Revenues	-27	-7	0	0	0	0	0	0	0	0	-34	-34
Subtotal, Division E													
	Estimated Revenues	-202	-50	1	1	1	1	1	1	1	1	-249	-244
Division F. Health Care Extenders													
Title II. Medicare													
Sec. 6225	Requiring a Separate Identification Number and an Attestation for Each Off-Campus Outpatient Department of a Provider												
	Estimated Revenues	0	0	69	158	236	301	297	266	232	189	463	1,748
	On-Budget Revenues	0	0	49	113	169	215	213	191	167	136	331	1,253
	Off-Budget Revenues	0	0	20	45	67	86	84	75	65	53	132	495
Title VII. Lowering Prescription Drug Costs													
Sec. 6701	Oversight of Pharmacy Benefit Management Services												
	Estimated Revenues	0	0	0	241	323	303	283	259	233	201	564	1,843
	On-Budget Revenues	0	0	0	172	230	216	202	185	167	144	402	1,316
	Off-Budget Revenues	0	0	0	69	93	87	81	74	66	57	162	527

H.R. 7148, Consolidated Appropriations Act, 2026

As posted on the website of the House Committee on Rules on January 20, 2026

<https://tinyurl.com/mr3jj23m>

Table 2 compiles CBO's estimates of the budgetary effects over the 2026-2035 period for divisions E and F. In keeping with division E, and at the direction of the House and Senate Committees on the Budget, those divisions are considered authorizing legislation rather than appropriation legislation. Section 5021 requires the exclusion of the estimated budgetary effects from the pay-as-you-go scorecards maintained by the Senate and the Office of Management and Budget.

Table 2.

Estimated Budgetary Effects of Divisions E and F

		By Fiscal Year, Millions of Dollars										2026-	2026-
		2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2030	2035
Sec. 6703	Increasing Transparency in Generic Drug Applications												
	Estimated Revenues	0	7	22	37	42	46	50	50	53	52	108	359
	On-Budget Revenues	0	5	16	26	30	33	36	36	38	37	77	257
	Off-Budget Revenues	0	2	6	11	12	13	14	14	15	15	31	102
	Subtotal, Division F												
	Estimated Revenues	0	7	91	436	601	650	630	575	518	442	1,135	3,950
	On-Budget Revenues	0	5	65	311	429	464	451	412	372	317	810	2,826
	Off-Budget Revenues	0	2	26	125	172	186	179	163	146	125	325	1,124
	Total Changes in Revenues	-202	-43	92	437	602	651	631	576	519	443	886	3,706
	On-Budget Revenues	-202	-45	66	312	430	465	452	413	373	318	561	2,582
	Off-Budget Revenues	0	2	26	125	172	186	179	163	146	125	325	1,124
		Net Increase or Decrease (-) in the Deficit											
		From Changes in Direct Spending and Revenues											
	Net Effect on the Deficit	4,977	6,516	3,090	732	-464	-444	-1,614	-13,356	-406	134	14,851	-835
	On-Budget Deficit	4,977	6,518	3,117	859	-290	-255	-1,434	-13,190	-259	261	15,181	304
	Off-Budget Deficit	0	-2	-27	-127	-174	-189	-180	-166	-147	-127	-330	-1,139

Sources: Congressional Budget Office; staff of the Joint Committee on Taxation.

CHIP = Children's Health Insurance Program; DME = durable medical equipment; GME = graduate medical education; HHS = Health and Human Services; MDPP = Medicare Diabetes Prevention Program; PBM = pharmacy benefit manager; * = between -\$500,000 and \$500,000.

Estimates are relative to CBO's January 2025 baseline.