

**H.R. 6278, MOVE Act of 2023**

As ordered reported by the House Committee on Transportation and Infrastructure on December 6, 2023

By Fiscal Year, Millions of Dollars	2024	2024-2029	2024-2034
Direct Spending (Outlays)	0	0	0
Revenues	0	0	0
Increase or Decrease (-) in the Deficit	0	0	0
Spending Subject to Appropriation (Outlays)	*	*	not estimated
Increases <i>net direct spending</i> in any of the four consecutive 10-year periods beginning in 2035?	No	Statutory pay-as-you-go procedures apply?	No
		<b>Mandate Effects</b>	
Increases <i>on-budget deficits</i> in any of the four consecutive 10-year periods beginning in 2035?	No	Contains intergovernmental mandate?	No
		Contains private-sector mandate?	No
* = between zero and \$500,000.			

H.R. 6278 would direct the General Services Administration (GSA) to consolidate a minimum of two federal agencies into the GSA headquarters building. Under the bill, if GSA does not complete that consolidation within four years, GSA would have to move its personnel into another federal building and sell the current GSA headquarters building.

**Background**

Beginning in March 2020, many agencies including GSA shifted to a maximum telework policy. In 2023, the Government Accountability Office reported that the average weekly use of GSA’s headquarters building was around 9 percent. However, in April 2023, the Office of Management and Budget (OMB) directed federal agencies to update their operational policies, with the expectation that those plans will increase meaningful in-person work at federal offices while maintaining certain flexible policies related to remote work.

In 2020, GSA began piloting new methods to collect occupancy data in federal buildings. In 2022, about three-quarters of federal occupants of buildings managed by GSA reported that they were tracking such data. Using that occupancy data, GSA reports it has been able to consolidate some offices in the District of Columbia, and CBO expects that consolidation reduced costs for annual rent.

See also

[CBO’s Cost Estimates Explained](#), [CBO Describes Its Cost-Estimating Process](#), [Glossary](#)

**Estimated Federal Cost**

Consistent with the direction from OMB, CBO expects that building usage rates will rise going forward as agencies increase in-person work requirements and that GSA will continue to consolidate office space to the extent that usage rates of federal buildings remain low. Additionally, CBO expects that GSA will comply with the bill's requirement to consolidate other federal agencies into its headquarters building.

On that basis, CBO estimates that implementing H.R. 6278 would cost less than \$500,000 over the 2024-2029 period, primarily for administrative activities associated with the bill's reporting requirements. That spending would be subject to the availability of appropriated funds.

The CBO staff contact for this estimate is Matthew Pickford. The estimate was reviewed by H. Samuel Papenfuss, Deputy Director of Budget Analysis.

A handwritten signature in black ink, appearing to read "Phillip L. Swagel". The signature is fluid and cursive, with a long, sweeping underline.

Phillip L. Swagel  
Director, Congressional Budget Office