

**Consolidated Appropriations Act, 2024**

As posted on the Document Repository of the House of Representatives on March 3, 2024

<https://tinyurl.com/32a6eva4>

**Table 1** displays CBO’s estimates of discretionary spending under divisions A through F, which provide appropriations and authorities for the remainder of fiscal year 2024 for agencies covered by 6 of the 12 annual appropriation acts. This table delineates CBO’s estimate of discretionary appropriations that would be subject to statutory caps specified by the Fiscal Responsibility Act of 2023 (FRA, Public Law 118-5) and certain categories of funding for which cap adjustments are authorized.<sup>a</sup>

**Table 1.**  
**Estimated Discretionary Spending Under Divisions A through F, by Appropriations Subcommittee**

Millions of Dollars		Spending Counted for Statutory Caps <sup>a</sup>									Emergency Spending Not Counted for Caps <sup>b</sup>		Total	
		Constrained by Caps			Adjustment to Caps									
		Security	Nonsecurity	Total	Security		Nonsecurity							
Emergency	Emergency				Disaster	Program Integrity	Wildfire Suppression							
Military Construction, VA (Division A)	BA:	18,675	135,245	153,920	0	0	0	0	0	153,920	0	153,920		
	O:	15,350	139,081	154,431	0	0	0	0	0	154,431	0	154,431		
Agriculture <sup>c</sup> (Division B)	BA:	0	26,228	26,228	0	0	0	0	0	26,228	0	26,228		
	O:	0	28,493	28,493	0	36	0	0	0	28,529	0	28,529		
Commerce, Justice, Science <sup>d</sup> (Division C)	BA:	6,356	60,182	66,538	0	2,000	0	0	0	68,538	1,400	69,938		
	O:	6,361	79,292	85,653	0	1,061	0	0	0	86,714	246	86,960		
Energy and Water <sup>e</sup> (Division D)	BA:	33,287	24,904	58,191	0	0	0	0	0	58,191	13,688	71,879		
	O:	31,491	32,511	64,002	0	0	1	0	0	64,003	519	64,522		
Interior and Environment (Division E)	BA:	0	38,550	38,550	0	0	0	0	2,650	41,200	16,268	57,468		
	O:	0	47,495	47,495	0	0	0	0	910	48,405	1,341	49,746		
Transportation, HUD <sup>f</sup> (Division F)	BA:	362	89,122	89,484	0	8,000	0	0	0	97,484	36,811	134,295		
	O:	379	173,166	173,545	0	6,590	0	0	0	180,135	728	180,863		
<b>Total</b>	BA:	58,680	374,231	432,911	0	10,000	0	0	2,650	445,561	68,167	513,728		
	O:	53,581	500,038	553,619	0	7,687	1	0	910	562,217	2,834	565,051		

**Memorandum:**

Limits on Budget Authority in the FRA<sup>a</sup>

Under section 102

2 U.S.C. § 901(d)(1)      849,775      736,428      1,586,203      n.a.      n.a.      20,404      2,447      2,650

Under section 101(a)

2 U.S.C. § 901(c)(9)      886,349      703,651      1,590,000      n.a.      n.a.      20,404      2,447      2,650

Source: Congressional Budget Office.

BA = budget authority; HUD = Housing and Urban Development; O = outlays; VA = Veterans Affairs; n.a. = not applicable.

See next page for notes

**Table 1.**  
**Discretionary Spending Under Divisions A through F, by Appropriations Subcommittee**

Continued

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- a. In 2024, most discretionary budget authority is subject to limits (or caps) established by the FRA and enforced through sequestration. Separate caps exist for defense funding (in the law, *revised security*—budget function 050) and for nondefense funding (*revised nonsecurity*—all other budget functions). The FRA also provides for adjustments to those caps to account for funding for certain activities designated, in accordance with section 251 of the Balanced Budget and Emergency Deficit Control Act of 1985 (P.L. 99-177, as modified by the FRA), as an emergency requirement or for disaster relief, certain activities related to program integrity, and wildfire suppression. The Extension of Continuing Appropriations and Other Matters Act, 2024 (P.L. 118-40), provides continuing appropriations beyond December 31, 2023. As a result, unless all of the appropriation acts for the full fiscal year (or other legislation to intervene) are enacted before April 30, 2024, the caps established by section 102 of the FRA will be used for sequestration. If all full-year appropriation acts are enacted before April 30, 2024, the caps established by section 101(a) of the FRA will be used for sequestration.
- b. Reflects previously enacted amounts that are designated as an emergency requirement for fiscal year 2024 for allocation enforcement under the Congressional Budget Act of 1974. That funding was provided before the enactment of the FRA, which provides for the consideration of fiscal year 2024 appropriation legislation. The emergency-designated budget authority and new outlays attributed to legislation enacted before fiscal year 2024 stem from division J of the Infrastructure Investment and Jobs Act (P.L. 117-58), division B of the Bipartisan Safer Communities Act (P.L. 117-159), section 443 of division G of the Consolidated Appropriations Act, 2023 (P.L. 117-328), and section 122 of division A of the Continuing Appropriations and Ukraine Supplemental Appropriations Act, 2023 (P.L. 117-180).
- c. In keeping with the 21st Century Cures Act (P.L. 114-255), certain funding for the Department of Health and Human Services is excluded from estimates for the purposes of both the Congressional Budget Act and the Deficit Control Act. As a result, the amounts in this table exclude \$50 million in budget authority and \$59 million in outlays under the jurisdiction of the Subcommittee on Agriculture.
- d. Spending under the jurisdiction of the Subcommittee on Commerce, Justice, and Science includes \$17 million in outlays stemming from section 122 of the Continuing Appropriations Act, 2024 and Other Extensions Act (division A of P.L. 118-15), which extended the period in which the National Aeronautics and Space Administration can liquidate certain obligations.

Section 138 of the Further Continuing Appropriations and Other Extensions Act, 2024 (P.L. 118-22, as amended), extends, through March 22, 2024, the Undetectable Firearms Act of 1988 (P.L. 100-649), which prohibits the manufacture, import, sale, or possession of any firearm that cannot be detected by a walk-through metal detector. CBO estimates that that partial-year extension will increase revenues and associated direct spending from criminal fines by less than \$500,000.

- e. In keeping with section 14003 of the Coronavirus Aid, Relief, and Economic Security Act (P.L. 116-136), as modified by section 101 of division AA of the Consolidated Appropriations Act, 2021 (P.L. 116-260), certain spending by the Army Corps of Engineers is excluded from estimates for the purposes of both the Congressional Budget Act and the Deficit Control Act. As a result, the amounts in this table exclude \$2,829 million in budget authority and \$2,829 million in outlays under the jurisdiction of the Subcommittee on Energy and Water.

For purposes of estimating appropriation legislation for 2024, the House and Senate Budget Committees have directed that appropriations provided to three power marketing administrations for purchase power and wheeling (PPW) be considered fully offset by receipts collected to recover expenses related to PPW. Without that direction, CBO's estimate of those collections would be \$99 million less than the amount of funding provided for PPW expenses under division D. Therefore, CBO's estimate of spending under the jurisdiction of the Subcommittee on Energy and Water includes an additional offset of that amount.

- f. For purposes of estimating appropriation legislation for 2024, the House and Senate Budget Committees have directed CBO to use the Administration's estimate of receipts to the Mutual Mortgage Insurance Fund (-\$3,478 million) instead of CBO's estimate of such receipts (-\$718 million). As a result of that direction, CBO's estimate of spending under the jurisdiction of the Subcommittee on Transportation and Housing and Urban Development includes an additional offset of -\$2,760 million.

**Table 2.**  
**Estimated Direct Spending Effects of Division G, Consolidated Appropriations Act, 2024**  
As posted on the Document Repository of the House of Representatives on March 3, 2024

<https://tinyurl.com/32a6eva4>

		By Fiscal Year, Millions of Dollars										2024-	2024-
		2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2028	2033
<b>Title I. Health and Human Services<sup>a</sup></b>													
<b>Subtitle A. Public Health Extenders</b>													
Sec. 101	Extension for Community Health Centers, National Health Service Corps, and Teaching Health Centers That Operate Graduate Medical Education Programs												
	Budget Authority	4,053	0	0	0	0	0	0	0	0	0	4,053	4,053
	Outlays	1,255	1,611	960	211	14	0	0	0	0	0	4,051	4,051
Sec. 102	Extension of Special Diabetes Programs												
	Budget Authority	180	80	0	0	0	0	0	0	0	0	260	260
	Outlays	49	134	63	9	4	1	0	0	0	0	259	260
<b>Subtitle B. Medicaid</b>													
Sec. 201	Requirement for State Medicaid Plans to Provide Coverage for Medication-Assisted Treatment												
	Budget Authority	0	0	26	29	31	33	35	37	40	42	86	273
	Outlays	0	0	26	29	31	33	35	37	40	42	86	273
Sec. 203	Monitoring Prescribing of Antipsychotic Medications												
	Budget Authority	*	*	*	*	*	1	1	1	1	1	*	5
	Outlays	*	*	*	*	*	1	1	1	1	1	*	5
Sec. 204	Extension of State Option to Provide Medical Assistance for Certain Individuals in Institutions for Mental Diseases												
	Budget Authority	23	28	33	39	45	52	60	69	79	89	168	517
	Outlays	23	28	33	39	45	52	60	69	79	89	168	517
Sec. 205	Prohibition on Termination of Enrollment Due to Incarceration												
	Budget Authority	0	0	42	66	89	94	99	104	109	115	197	718
	Outlays	0	0	42	66	89	94	99	104	109	115	197	718
Sec. 206	Addressing Operational Barriers to Promote Continuity of Care for Medicaid and CHIP Beneficiaries Following Incarceration												
	Budget Authority	114	0	0	0	0	0	0	0	0	0	114	114
	Outlays	0	31	53	15	14	0	0	0	0	0	113	113
Sec. 208	Funding for Implementation and Operations												
	Budget Authority	15	0	0	0	0	0	0	0	0	0	15	15
	Outlays	0	0	5	5	5	0	0	0	0	0	15	15
Sec. 210	Eliminating Certain Disproportionate Share Hospital Payment Cuts												
	Budget Authority	1,934	0	0	0	0	0	0	0	0	0	1,934	1,934
	Outlays	1,934	0	0	0	0	0	0	0	0	0	1,934	1,934
Sec. 211	Promoting Value in Medicaid Managed Care												
	Budget Authority	-76	-89	-108	-129	-151	-176	-204	-235	-270	-329	-553	-1,767
	Outlays	-76	-89	-108	-129	-151	-176	-204	-235	-270	-329	-553	-1,767
Sec. 212	Medicaid Improvement Fund												
	Budget Authority	0	0	0	0	-5,140	0	0	0	0	0	-5,140	-5,140
	Outlays	0	0	0	0	-1,620	-1,701	-1,784	-35	0	0	-1,620	-5,140
<b>Subtitle C. Medicare</b>													
Sec. 301	Extension of Funding for Quality Measure Endorsement, Input, and Selection												
	Budget Authority	9	0	0	0	0	0	0	0	0	0	9	9
	Outlays	9	0	0	0	0	0	0	0	0	0	9	9
Sec. 302	Extension of Funding Outreach and Assistance for Low-Income Programs												
	Budget Authority	63	0	0	0	0	0	0	0	0	0	63	63
	Outlays	63	0	0	0	0	0	0	0	0	0	63	63

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		2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2028	2033
Sec. 303	Extension of the Work Geographic Index Floor Under the Medicare Program												
	Budget Authority	269	201	0	0	0	0	0	0	0	0	470	470
	Outlays	269	201	0	0	0	0	0	0	0	0	470	470
Sec. 304	Extending Incentive Payments for Participation in Eligible Alternative Payment Models												
	Budget Authority	0	0	465	265	0	0	0	0	0	0	730	730
	Outlays	0	0	465	265	0	0	0	0	0	0	730	730
Sec. 305	Temporary Payment Increase Under the Medicare Physician Fee Schedule to Account for Exceptional Circumstances and Atypical Timing of Enactment												
	Budget Authority	626	101	0	0	0	0	0	0	0	0	727	727
	Outlays	626	101	0	0	0	0	0	0	0	0	727	727
Sec. 306	Extension of Increased Inpatient Hospital Payment Adjustment for Certain Low-Volume Hospitals												
	Budget Authority	0	84	11	0	0	0	0	0	0	0	95	95
	Outlays	0	84	11	0	0	0	0	0	0	0	95	95
Sec. 307	Extension of the Medicare-Dependent Hospital Program												
	Budget Authority	0	26	4	0	0	0	0	0	0	0	30	30
	Outlays	0	26	4	0	0	0	0	0	0	0	30	30
Sec. 308	Extension of Adjustment to Calculation of Hospice Cap Amount Under Medicare												
	Budget Authority	0	0	0	0	0	0	0	0	0	-927	0	-927
	Outlays	0	0	0	0	0	0	0	0	0	-927	0	-927
Sec. 309	Medicare Improvement Fund												
	Budget Authority	-2,198	0	0	0	0	0	0	0	0	0	-2,198	-2,198
	Outlays	0	-220	-1,450	-286	-242	0	0	0	0	0	-2,198	-2,198
<b>Subtitle D. Human Services</b>													
Sec. 403	Sexual Risk Avoidance Education Extension												
	Budget Authority	42	19	0	0	0	0	0	0	0	0	61	61
	Outlays	42	19	0	0	0	0	0	0	0	0	61	61
Sec. 404	Personal Responsibility Education Extension												
	Budget Authority	42	19	0	0	0	0	0	0	0	0	61	61
	Outlays	42	19	0	0	0	0	0	0	0	0	61	61
Sec. 405	Extension of Funding for Family-to-Family Health Information Centers												
	Budget Authority	0	2	0	0	0	0	0	0	0	0	2	2
	Outlays	0	1	1	0	0	0	0	0	0	0	2	2
<b>Title II. Amending Compacts of Free Association<sup>d</sup></b>													
	Budget Authority	805	573	278	185	87	89	81	83	88	92	1,928	2,361
	Outlays	802	573	278	185	87	89	81	83	88	92	1,925	2,358
<b>Title III. Extensions and Other Matters<sup>e</sup></b>													
Sec. 303	Extension of Certain Direct Spending Reductions												
	Budget Authority	0	0	0	0	0	0	0	0	0	-2,460	0	-2,460
	Outlays	0	0	0	0	0	0	0	0	0	-2,460	0	-2,460
<b>Total Changes in Direct Spending</b>													
	<b>Budget Authority</b>	<b>5,901</b>	<b>1,044</b>	<b>751</b>	<b>455</b>	<b>-5,039</b>	<b>93</b>	<b>72</b>	<b>59</b>	<b>47</b>	<b>-3,377</b>	<b>3,112</b>	<b>6</b>
	<b>Outlays</b>	<b>5,038</b>	<b>2,519</b>	<b>383</b>	<b>409</b>	<b>-1,724</b>	<b>-1,607</b>	<b>-1,712</b>	<b>24</b>	<b>47</b>	<b>-3,377</b>	<b>6,625</b>	<b>0</b>

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		2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2028	2033
<b>Memorandum: Nonscorable Increase or Decrease (-) in the Deficit<sup>d</sup></b>													
Sec. 101	Extension for Community Health Centers, National Health Service Corps, and Teaching Health Centers That Operate Graduate Medical Education Programs	-1,492	-69	507	245	74	0	0	0	0	0	-735	-735

Source: Congressional Budget Office.

Components may not sum to totals because of rounding.

CHIP = Children’s Health Insurance Program; \* = between zero and \$500,000.

In keeping with title IV of division G, and at the direction of the House and Senate Committees on the Budget, this division is considered authorizing legislation rather than appropriation legislation. As a result, its estimated budgetary effects are subject to pay-as-you-go procedures. Division G also requires the exclusion of the estimated budgetary effects from the pay-as-you-go scorecards maintained by the Senate and the Office of Management and Budget.

- a. Title I would extend, through December 31, 2024, several programs and activities of Medicaid, Medicare, and the Department of Health and Human Services, including funding for community health centers, the National Health Service Corps, teaching health centers, special diabetes programs, and certain human services programs.  
Title I would extend or implement several policies in the Medicaid statute, such as state coverage for medication-assisted treatment and the option for states to collect remittances from managed care organizations for exceeding medical loss ratios. It also would delay cuts to Medicaid’s payments to disproportionate share hospitals and decrease amounts available to the Medicaid Improvement Fund.  
Title I would increase the Medicare Physician Fee Schedule conversion factor and, for qualifying participants, would extend the incentive bonus under the Advanced Alternative Payment Model for one year. In addition, that title would extend a provision that increases Medicare’s payments to rural physicians and would decrease amounts available to the Medicare Improvement Fund.
- b. Title II would amend each Compact of Free Association and the subsidiary agreements between the United States and the Federated States of Micronesia, Republic of the Marshall Islands, and Republic of Palau, often called freely associated states. The compacts and subsidiary agreements govern political, economic, and military relationships between the United States and those entities. On December 6, 2023, CBO transmitted a cost estimate for [H.J. Res. 96, the Compact of Free Association Amendments Act of 2023](#), as ordered reported by the House Committee on Natural Resources on November 8, 2023. Title II and H.J. Res. 96 are similar, and CBO’s estimates of their costs are the same.  
Title II includes on-budget and off-budget effects. Postal Service cash flows are recorded in the Postal Service Fund in the federal budget and are classified as off-budget. Section 211 of the legislation would require funds from the Treasury to be deposited into the Postal Service Fund; that transfer would be classified as an on-budget transaction.
- c. Title III would extend, through March 8, 2031, the Undetectable Firearms Act of 1988, which prohibits the manufacture, import, sale, or possession of any firearm that cannot be detected by a walk-through metal detector. CBO estimates that the extension would increase revenues and associated direct spending from criminal fines by less than \$500,000 over that period.  
Title III also would extend Medicare sequestration through November 30, 2032.
- d. CBO expects that, in addition to the estimated increase in direct spending for section 101, a provision in that section that would provide funding for community health centers also would reduce subsidies, on net, for federal health insurance because those centers provide relatively cost-effective care. Under the scorekeeping guidelines agreed to by the legislative and executive branches, those changes are not included in effects attributed to this legislation; however, they would be reflected in CBO’s baseline budget projections after enactment. (For more information on the guidelines, see Congressional Budget Office, [CBO Explains Budgetary Scorekeeping Guidelines](#), January 2021, [www.cbo.gov/publication/56507](http://www.cbo.gov/publication/56507).)