

Congressional Budget Office

Estimate for the House Amendment to the Senate Amendment to H.R. 925, the Heroes Act,
as Passed by the House of Representatives on October 1, 2020

October 16, 2020

**Supplemental Table
Discretionary Spending Under Division A, the Coronavirus Recovery Supplemental Appropriations Act, 2021**

Division A of H.R. 925 would provide supplemental appropriations for federal agencies to respond to the novel coronavirus pandemic and provide assistance to nonfederal entities. Almost all discretionary spending resulting from division A would be designated as emergency spending, in keeping with section 251 of the Balanced Budget and Emergency Deficit Control Act of 1985.^a The limits on discretionary budget authority established by the Budget Control Act of 2011 (Public Law 112-25), as amended, would be adjusted to accommodate such spending.

By Fiscal Year, Millions of Dollars	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2021- 2025	2021- 2030
EMERGENCY-DESIGNATED DISCRETIONARY SPENDING												
Appropriations Subcommittee												
Agriculture^b												
Budget Authority	5,402	0	0	0	0	0	0	0	0	0	5,402	5,402
Estimated Outlays	3,016	1,581	139	4	0	0	0	0	0	0	4,740	4,740
Commerce, Justice, Science												
Budget Authority	5,949	0	0	0	0	0	0	0	0	0	5,949	5,949
Estimated Outlays	1,836	1,628	1,062	619	426	220	80	0	0	0	5,571	5,871
Defense												
Budget Authority	2,425	0	0	0	0	0	0	0	0	0	2,425	2,425
Estimated Outlays	1,025	782	295	124	60	19	0	0	0	0	2,286	2,305
Energy Water												
Budget Authority	151	0	0	0	0	0	0	0	0	0	151	151
Estimated Outlays	101	50	0	0	0	0	0	0	0	0	151	151
Financial Services and General Government^b												
Budget Authority	543,454	0	0	0	0	0	0	0	0	0	543,454	543,454
Estimated Outlays	501,530	14,502	8,582	6,780	5,430	4,110	2,100	420	0	0	536,824	543,454
Homeland Security												
Budget Authority	1,303	0	0	0	0	0	0	0	0	0	1,303	1,303
Estimated Outlays	813	380	110	0	0	0	0	0	0	0	1,303	1,303
Interior												
Budget Authority	4,624	0	0	0	0	0	0	0	0	0	4,624	4,624
Estimated Outlays	1,917	1,915	512	125	0	0	0	0	0	0	4,469	4,469
Labor, Health and Human Services, Education^{b,c}												
Budget Authority	478,611	0	0	0	0	0	0	0	0	0	478,611	478,611
Estimated Outlays	163,943	157,174	94,108	39,374	13,131	4,161	2,080	0	0	0	467,730	473,971
Legislative Branch												
Budget Authority	315	0	0	0	0	0	0	0	0	0	315	315
Estimated Outlays	239	75	1	0	0	0	0	0	0	0	315	315
Military Construction, Veterans Affairs												
Budget Authority	517	0	0	0	0	0	0	0	0	0	517	517
Estimated Outlays	441	62	5	0	0	0	0	0	0	0	508	508
State, Foreign Operations												
Budget Authority	10,000	0	0	0	0	0	0	0	0	0	10,000	10,000
Estimated Outlays	3,562	3,732	1,343	310	107	95	0	0	0	0	9,054	9,149
Transportation, Housing and Urban Development												
Budget Authority	115,931	0	0	0	0	0	0	0	0	0	115,931	115,931
Estimated Outlays	39,977	33,707	21,386	18,489	1,184	53	50	50	0	0	114,743	114,896
Total, Emergency Spending												
Budget Authority	1,168,682	0	0	0	0	0	0	0	0	0	1,168,682	1,168,682
Estimated Outlays	718,400	215,588	127,543	65,825	20,338	8,658	4,310	470	0	0	1,147,694	1,161,132
REGULAR DISCRETIONARY SPENDING^a												
Homeland Security												
Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	200	-200	0	0	0	0	0	0	0	0	0	0
Transportation, Housing and Urban Development												
Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	30	0	0	0	0	0	0	0	0	0	30	30
Total, Regular Spending												
Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	230	-200	0	0	0	0	0	0	0	0	30	30

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By Fiscal Year, Millions of Dollars	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	Continued		
											2021-2025	2021-2030	
TOTAL CHANGES IN DISCRETIONARY SPENDING													
Budget Authority	1,168,682	0	0	0	0	0	0	0	0	0	0	1,168,682	1,168,682
Estimated Outlays	718,630	215,388	127,543	65,825	20,338	8,658	4,310	470	0	0	0	1,147,724	1,161,162
On-Budget													
Budget Authority	1,168,644	0	0	0	0	0	0	0	0	0	0	1,168,644	1,168,644
Estimated Outlays	718,596	215,384	127,543	65,825	20,338	8,658	4,310	470	0	0	0	1,147,686	1,161,124
Off-Budget													
Budget Authority	38	0	0	0	0	0	0	0	0	0	0	38	38
Estimated Outlays	34	4	0	0	0	0	0	0	0	0	0	38	38

Source: Congressional Budget Office.

Estimates are relative to CBO's March 2020 baseline, except as noted. Enactment is assumed early in fiscal year 2021.

AWIU = average weekly insured unemployment.

- a. CBO estimates that two sections—603 and 1204—would affect regular discretionary spending (that is, spending that is subject to statutory limits under the Budget Control Act). CBO estimates that section 603 would change the rate at which the Federal Emergency Management Agency would spend existing balances of regular funding, thus increasing outlays by \$200 million in 2021 and reducing them by \$200 million in 2022. CBO also estimates that section 1204 would increase, by \$30 million in 2021, payments to operators of vessels that participate in the Maritime Security Program.
- b. An estimated \$51.4 billion in budget authority and outlays under division A would stem from changes to mandatory programs administered by the Small Business Administration, the Department of Agriculture, and the Department of Education.
- c. Section 801 of division A would provide funding designated as an emergency requirement for the Department of Labor to allot to the states to administer unemployment insurance if AWIU exceeds 1,728,000 workers. Taking into account the likelihood that AWIU will exceed that threshold, CBO estimates that section 801 would provide \$925 million in emergency budget authority in 2021. (That estimate is based on estimates of AWIU derived from CBO's interim projection for the unemployment rate. See Congressional Budget Office, *Interim Economic Projections for 2020 and 2021*, May 2020, www.cbo.gov/publication/56351). The funding designated as an emergency requirement provided by H.R. 925 would replace nonemergency AWIU-related appropriations and authorities provided by the Continuing Appropriations Act, 2021 (division A of P.L. 116-159), thus effectively converting such funding from nonemergency to an emergency requirement.