

Projections of Highway Trust Fund Accounts Under CBO's Reestimate of the President's FY 2015 proposals
(Billions of dollars, by fiscal year)

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Highway Account												
Start-of-Year Balance	10	4	1	a	a	a	a	a	a	a	a	a
Revenues and Interest ^{b c}	32	33	34	34	34	34	34	34	34	34	34	34
Intragovernmental Transfers ^d	6	10	0	0	0	0	0	0	0	0	0	0
Outlays ^e	44	45	47	49	50	51	51	50	49	49	49	49
End-of-Year Balance	4	1	a	a	a	a	a	a	a	a	a	a
Transit Account												
Start-of-Year Balance	5	2	1	a	a	a	a	a	a	a	a	a
Revenues and Interest ^{b c}	5	5	5	5	5	5	5	5	5	5	5	5
Intragovernmental Transfers ^d	0	2	0	0	0	0	0	0	0	0	0	0
Outlays ^e	7	8	10	12	13	14	15	16	16	17	17	17
End-of-Year Balance	2	1	a	a	a	a	a	a	a	a	a	a
Rail Account												
Start-of-Year Balance	n.a.	n.a.	0	a	a	a	a	a	a	a	a	a
Revenues and Interest ^c	n.a.	n.a.	0	0	0	0	0	0	0	0	0	0
Outlays	n.a.	n.a.	1	2	2	3	2	2	3	3	3	3
End-of-Year Balance	n.a.	n.a.	a	a	a	a	a	a	a	a	a	a
Multimodal Account												
Start-of-Year Balance	n.a.	n.a.	0	a	a	a	a	a	a	a	a	a
Revenues and Interest ^c	n.a.	n.a.	0	0	0	0	0	0	0	0	0	0
Outlays	n.a.	n.a.	0	0	1	1	1	1	1	1	1	1
End-of-Year Balance	n.a.	n.a.	a	a	a	a	a	a	a	a	a	a
Memorandum												
Cumulative Shortfall ^a												
Highway Account Shortfall	n.a.	n.a.	-12	-28	-44	-61	-77	-93	-108	-122	-137	-151
Transit Account Shortfall	n.a.	n.a.	-3	-10	-18	-27	-38	-49	-60	-72	-85	-97
Rail Account Shortfall	n.a.	n.a.	-1	-4	-6	-9	-11	-14	-16	-19	-22	-25
Multimodal Account Shortfall	n.a.	n.a.	0	0	-1	-2	-3	-4	-5	-6	-7	-7

Notes: Details may not add to totals because of rounding; n.a. = not applicable.

The President proposes to reauthorize surface transportation programs for 4 years at a total level of \$302 billion and to make most surface transportation programs mandatory with funding provided through a transportation trust fund.

a. Under CBO's reestimate of the President's proposals, the highway and transit accounts of the Highway Trust Fund will have insufficient revenues to meet obligations starting in fiscal year 2015. Under current law, the Highway Trust Fund cannot incur negative balances and has no authority to borrow additional funds. However, following the rules in the Deficit Control Act of 1985, CBO's baseline for highway spending incorporates the assumption that obligations incurred by the Highway Trust Fund will be paid in full. The cumulative shortfalls shown in this table are estimated on the basis of spending consistent with the obligation limitations contained in CBO's reestimate of the President's FY 2015 proposals for surface transportation. The Department of Transportation has indicated that it needs at least \$4 billion in cash balances available in the highway account and at least \$1 billion in the transit account to meet obligations as they are due.

b. Some of the taxes that are credited to the Highway Trust Fund are scheduled to expire on September 30, 2016. Those include taxes on certain heavy vehicles and tires and all but 4.3 cents of federal taxes levied on fuels. However, under the rules governing baseline projections, these estimates reflect the assumption that all of the expiring taxes credited to the fund continue to be collected.

c. The President also proposes that, as a part of the transition to a reformed business tax system, revenue would be generated from changes such as addressing untaxed foreign earnings accumulated overseas and modifying accelerated depreciation. The Administration attributes \$150 billion in revenues, spread evenly over the 2015 -- 2018 period, to that transition. CBO's and JCT's estimates of the President's proposals do not include any budgetary effect for the transition to a reformed business tax system because the Administration does not provide enough details about the nature of the tax changes that might be used to generate those savings.

d. Sections 40201 and 40251 of the Moving Ahead for Progress in the 21st Century Act (Public Law 112-140) require certain intragovernmental transfers, mostly from the general fund of the Treasury, to the Highway Trust Fund.

e. Outlays include amounts "flexed," or transferred, between the highway and transit accounts. CBO estimates that those amounts would total about \$1 billion annually.