

Mandatory and Receipt Proposals for Agriculture in the FY 2017 President's Budget
CBO's March 2016 Baseline

March 24, 2016

Change in Outlays, In Millions of Dollars, by Fiscal Year

Preliminary. Subject to Final Legislation.

Proposal	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2017-21	2017-26
CBO Estimates													
<u>Mandatory Initiatives and Savings</u>													
Reduce premium subsidies for harvest price revenue protection and improve prevented planting coverage	---	-124	-1,207	-1,431	-1,489	-1,521	-1,545	-1,560	-1,572	-1,583	-1,596	-5,772	-13,628
Reauthorize Secure Rural Schools	---	203	201	105	63	40	4	---	---	---	---	612	616
Fund the Agriculture and Food Research Initiative at the authorized level of \$700 million	---	89	115	103	18	---	---	---	---	---	---	325	325
Create State option to improve Supplemental Nutrition Assistance Program (SNAP) access for elderly	---	1	14	20	17	27	33	35	34	34	35	79	250
Establish a summer Electronic Benefits Transfer Program	---	195	365	604	785	979	1,445	2,059	2,868	3,731	4,651	2,927	17,681
Increase The Emergency Food Assistance Program funding to equal 2015 levels	---	30	35	50	50	50	50	50	50	50	50	215	465
Modify SNAP simplified reporting requirements to include out-of-state moves	---	0	0	0	0	0	0	0	0	0	0	0	0
Total, Agriculture Mandatory Initiatives and Savings	---	394	-477	-549	-556	-425	-13	584	1,380	2,232	3,140	-1,614	5,709
<u>Enact User Fees</u>													
Food Safety and Inspection Service (FSIS) fee {tax}	---	-3	-3	-3	-4	-4	-4	-4	-4	-4	-4	-17	-37
Biobased labeling fee	---	---	---	---	---	---	---	---	---	---	---	---	---
Grain Inspection, Packers, and Stockyards Administration (GIPSA) fee {tax}	---	-22	-22	-22	-22	-22	-22	-22	-22	-22	-22	-110	-220
Animal Plant and Health Inspection Service (APHIS) fee {tax}	---	-15	-20	-20	-21	-21	-22	-23	-24	-24	-25	-97	-215
Natural Resources Conservation Service (NRCS) fee	---	---	---	---	---	---	---	---	---	---	---	---	---
Rural Housing Service Guaranteed Underwriting System fee	---	---	---	---	---	---	---	---	---	---	---	---	---
Total Agriculture User Fees	---	-40	-45	-45	-47	-47	-48	-49	-50	-50	-51	-224	-472
<u>Total, Agriculture</u>	---	354	-522	-594	-603	-472	-61	535	1,330	2,182	3,089	-1,838	5,237

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OMB Estimates													
<u>Mandatory Initiatives and Savings</u>													
Reduce premium subsidies for harvest price revenue protection and improve prevented planting coverage	---	-1,259	-1,575	-1,794	-1,843	-1,878	-1,891	-1,910	-1,937	-1,961	-1,963	-8,349	-18,011
Reauthorize Secure Rural Schools	---	178	188	105	63	40	7	---	---	---	---	574	581
Fund the Agriculture and Food Research Initiative at the authorized level of \$700 million	---	16	114	114	81	---	---	---	---	---	---	325	325
Create State option to improve Supplemental Nutrition Assistance Program (SNAP) access for elderly	---	10	23	36	44	50	57	64	71	77	85	163	517
Establish a summer Electronic Benefits Transfer Program	---	127	214	326	462	625	1053	1521	2038	2595	3209	1,754	12,170
Increase The Emergency Food Assistance Program funding to equal 2015 levels	---	30	35	50	50	50	50	50	50	50	50	215	465
Modify SNAP simplified reporting requirements to include out-of-state moves	---	---	---	---	---	---	---	---	---	---	---	---	---
Total, Agriculture Mandatory Initiatives and Savings	---	-898	-1,001	-1,163	-1,143	-1,113	-724	-275	222	761	1,381	-5,318	-3,953
<u>Enact User Fees</u>													
Food Safety and Inspection Service (FSIS) fee	---	-4	-4	-4	-5	-5	-5	-5	-5	-5	-5	-22	-47
Biobased labeling fee	---	---	---	---	---	---	---	---	---	---	---	---	---
Grain Inspection, Packers, and Stockyards Administration (GIPSA) fee	---	-30	-30	-30	-30	-30	-30	-30	-30	-30	-30	-150	-300
Animal Plant and Health Inspection Service (APHIS) fee	---	-20	-27	-27	-28	-29	-30	-31	-32	-33	-34	-131	-291
Natural Resources Conservation Service (NRCS) fee	---	---	---	---	---	---	---	---	---	---	---	---	---
Rural Housing Service Guaranteed Underwriting System fee	---	---	---	---	---	---	---	---	---	---	---	---	---
Total Agriculture User Fees	---	-54	-61	-61	-63	-64	-65	-66	-67	-68	-69	-303	-638
<u>Total, Agriculture</u>	---	-952	-1,062	-1,224	-1,206	-1,177	-789	-341	155	693	1,312	-5,621	-4,591

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Proposal	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2017-21	2017-26
Difference: CBO less OMB													
<u>Mandatory Initiatives and Savings</u>													
Reduce premium subsidies for harvest price revenue protection and improve prevented planting coverage	---	1,135	368	363	354	357	346	350	365	378	367	2,577	4,383
Reauthorize Secure Rural Schools	---	25	13	0	0	0	-3	---	---	---	---	38	35
Fund the Agriculture and Food Research Initiative at the authorized level of \$700 million	---	73	1	-11	-63	---	---	---	---	---	---	0	0
Create State option to improve Supplemental Nutrition Assistance Program (SNAP) access for elderly	---	-9	-9	-16	-27	-23	-24	-29	-37	-43	-50	-84	-267
Establish a summer Electronic Benefits Transfer Program	---	68	151	278	323	354	392	538	830	1,136	1,442	1,173	5,511
Increase The Emergency Food Assistance Program funding to equal 2015 levels	---	0	0	0	0	0	0	0	0	0	0	0	0
Modify SNAP simplified reporting requirements to include out-of-state moves	---	---	---	---	---	---	---	---	---	---	---	---	---
Total, Agriculture Mandatory Initiatives and Savings	---	1,292	524	614	587	688	711	859	1,158	1,471	1,759	3,704	9,662
<u>Enact User Fees</u>													
Food Safety and Inspection Service (FSIS) fee {tax}	---	1	1	1	1	1	1	1	1	1	1	5	10
Biobased labeling fee	---	---	---	---	---	---	---	---	---	---	---	---	---
Grain Inspection, Packers, and Stockyards Administration (GIPSA) fee {tax}	---	8	8	8	8	8	8	8	8	8	8	40	80
Animal Plant and Health Inspection Service (APHIS) fee {tax}	---	5	7	7	7	8	8	8	8	9	9	34	76
Natural Resources Conservation Service (NRCS) fee	---	---	---	---	---	---	---	---	---	---	---	---	---
Rural Housing Service Guaranteed Underwriting System fee	---	---	---	---	---	---	---	---	---	---	---	---	---
Total Agriculture User Fees	---	14	16	16	16	17	17	17	17	18	18	79	166
Total, Agriculture	---	1,306	540	630	603	705	728	876	1,175	1,489	1,777	3,783	9,828

Programmatic Changes to Crop Insurance. Producers who purchase crop insurance revenue protection can opt to cover the projected price or the harvest price. Harvest price coverage is the more heavily subsidized of the two. The proposal would reduce the premium subsidy by 10 percentage points for revenue protection that includes the harvest price option. In addition, the proposal includes changes to the crop insurance prevented planting program, such as eliminating optional coverage and modifying producer Actual Production History yields.

Reauthorize Secure Rural Schools. The Secure Rural Schools and Community Self-Determination Act (SRS Act), authorized through FY 2015, provided for transitional assistance to rural counties affected by the decline in revenue from timber harvests on Federal lands. The proposal would reauthorize the SRS Act with a four-year phase-out through 2020.

User Fees. CBO considers mandatory user fees to be taxes (additional revenues), subject to an annual percentage offset. The fee proposals not indicated as taxes would be voluntary and, hence, would be offsetting collections. They are estimated to have no budgetary effect. In this table, a negative number for a tax indicates an increase in revenue/decrease in the deficit.

SOURCE: Congressional Budget Office and Office of Management and Budget.