



Table 1. Discretionary Appropriations (Including Adjustments) for Fiscal Year 2020

December 17, 2019

Divisions A through H of Rules Committee Print 116-44 would provide appropriations and authorities for the remainder of fiscal year 2020 for the agencies covered by 8 of the 12 annual appropriation acts. In 2020, most discretionary budget authority is subject to limits (or caps) established by the Budget Control Act of 2011 (Public Law 112-25), as modified.^a Separate caps exist for defense funding (in the law, *revised security*), which is budget function 050, and for nondefense funding (*revised nonsecurity*), which encompasses all other budget functions. The Budget Control Act also provides for certain adjustments to those caps. This table delineates CBO's estimates of funding that is constrained by the 2020 caps on defense and nondefense funding and the amounts that result in adjustments to those caps. This table excludes the budgetary effects of divisions I through P, which are summarized in **Table 2**.

Millions of Dollars		Constrained by Caps			Cap Adjustments ^b						Total ^c
		Defense	Nondefense	Total	OCO/GWOT	Emergency ^d	Disaster Relief	Program Integrity	Wildfire Suppression	2020 Census	
Subcommittee											
		BA:									
Labor, HHS, Education (Division A) ^e	BA:	0	183,042	183,042	0	0	0	1,842	0	0	184,884
	OL:	0	186,925	186,925	0	974	0	1,481	0	0	189,380
Agriculture (Division B) ^e	BA:	0	23,493	23,493	0	543	0	0	0	0	24,036
	OL:	0	22,803	22,803	0	3,402	0	0	0	0	26,205
Energy and Water (Division C)	BA:	24,250	24,093	48,343	0	0	0	0	0	0	48,343
	OL:	23,253	22,352	45,605	0	544	0	0	0	0	46,149
Interior and Environment (Division D)	BA:	0	35,989	35,989	0	0	0	0	2,250	0	38,239
	OL:	0	34,839	34,839	0	289	0	0	2,250	0	37,378
Legislative Branch (Division E)	BA:	0	5,049	5,049	0	0	0	0	0	0	5,049
	OL:	0	4,996	4,996	0	5	0	0	0	0	5,001
Military Construction, VA (Division F) ^d	BA:	11,315	92,171	103,486	645	6,229	0	0	0	0	110,360
	OL:	9,243	88,911	98,154	1	470	0	0	0	0	98,625
State, Foreign Operations (Division G)	BA:	0	46,685	46,685	8,000	0	0	0	0	0	54,685
	OL:	0	48,079	48,079	2,326	0	0	0	0	0	50,405
Transportation, HUD (Division H) ^e	BA:	300	73,977	74,277	0	0	0	0	0	0	74,277
	OL:	300	132,741	133,041	0	878	0	0	0	0	133,919
Total	BA:	35,865	484,499	520,364	8,645	6,772	0	1,842	2,250	0	539,873
	OL:	32,796	541,646	574,442	2,327	6,562	0	1,481	2,250	0	587,062

Source: Congressional Budget Office.

BA = budget authority; HHS = Health and Human Services; HUD = Housing and Urban Development; OCO/GWOT = overseas contingency operations/global war on terrorism; OL = outlays; VA = Veterans Affairs.

a. For 2020, those limits total \$1,288 billion—\$666.5 billion for defense programs and \$621.5 billion for nondefense programs.

b. These amounts are designated in accordance with section 251 of the Balanced Budget and Emergency Deficit Control Act of 1985; the caps for fiscal year 2020 would be adjusted to accommodate these amounts. OCO consists primarily of military activities in Afghanistan and similar missions. Emergency funding consists of appropriations formally designated as required under section 251(b)(2)(A)(i) of the Deficit Control Act. Disaster relief funding is for activities carried out under section 102(2) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended. Such activities may result from a natural disaster that causes damage of enough severity to warrant federal assistance. Program integrity initiatives seek to identify and reduce overpayments in certain benefit programs. Appropriations for activities related to wildfire suppression and the 2020 census also result in adjustments to the 2020 limits if they are designated in accordance with section 251 of the Deficit Control Act.

c. In keeping with the 21st Century Cures Act (P.L. 114-255), funding for certain HHS activities is excluded from estimates for the purposes of the Congressional Budget Act of 1974 and the Deficit Control Act. As a result, this estimate excludes \$567 million in budget authority and \$798 million in outlays. Of those amounts, \$75 million in budget authority and \$64 million in outlays are under the jurisdiction of the Agriculture Subcommittee and \$492 million in budget authority and \$734 million in outlays are under the jurisdiction of the Labor, HHS, Education Subcommittee.

d. Includes the effects of newly enacted appropriations designated as emergency requirements that were provided after CBO prepared its May 2019 baseline (see Congressional Budget Office, Updated Budget Projections: 2019 to 2029, May 2019, www.cbo.gov/publication/55151). Specifically, the Additional Supplemental Appropriations Act for Disaster Relief, 2019 (P.L. 116-20, enacted on June 6, 2019), and the Emergency Supplemental Appropriations for Humanitarian Assistance and Security at the Southern Border Act, 2019 (P.L. 116-26, enacted on July 1, 2019), provided supplemental funding for 2019 and designated those amounts as emergency requirements in accordance with section 251 of the Budget Control Act. (Outlays stemming from emergency-designated appropriations provided before CBO published its May 2019 baseline are included among estimates of spending that is constrained by statutory caps.)

This table reflects a \$1 million correction to the amount of emergency-designated funding under the jurisdiction of the Military Construction, VA Subcommittee that was reflected in the estimate that CBO initially published on December 16, 2019.

e. Section 237 of division H (Transportation, HUD) would rescind an estimated \$7 million in balances from HUD's Tenant-Based and Project-Based Rental Assistance accounts. Those balances were previously designated by the Congress as an emergency requirement before the current statutory limits on discretionary spending were put in place. In consultation with the House and Senate Budget Committees and the Office of Management and Budget, CBO has determined that rescinding those amounts would not result in an adjustment to the statutory limits on discretionary spending or reduce the amount of appropriations that are subject to the limit. As a result, CBO has excluded the estimated budgetary savings from this report.

Table 2. Direct Spending and Revenue Effects of Divisions I Through P

December 17, 2019

Table 2 displays CBO's estimate of changes in direct spending and revenues under divisions I through P of Rules Committee Print 116-44, which would extend and modify several federal programs. ^a Title X of division I would specify requirements for the budgetary treatment of those divisions. Consistent with that title, and at the direction of the House and Senate Committees on the Budget, divisions I through P are considered to be authorizing legislation rather than appropriation legislation. ^b

By Fiscal Year, Millions of Dollars

	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2020-2024	2020-2029
INCREASES OR DECREASES (-) IN DIRECT SPENDING												
DIVISION I - EXTENSIONS												
Title I - Immigration Extensions												
Estimated Budget Authority	6	7	3	2	3	3	3	3	3	3	21	36
Estimated Outlays	6	7	3	2	3	3	3	3	3	3	21	36
<i>On-budget outlays</i>	6	7	3	2	3	4	4	4	4	5	21	42
<i>Off-budget outlays</i>	0	0	0	0	0	-1	-1	-1	-1	-2	0	-6
Title III - Secure Rural Schools and Community Self-Determination Extension												
Estimated Budget Authority	165	155	0	0	0	0	0	0	0	0	320	320
Estimated Outlays	165	155	0	0	0	0	0	0	0	0	320	320
Title V - Terrorism Risk Insurance Program Extension												
Estimated Budget Authority	0	160	350	470	550	610	660	700	540	320	1,530	4,360
Estimated Outlays	0	160	350	470	550	610	660	700	540	320	1,530	4,360
Title VI - NASA Enhanced Use Leasing Extension												
Estimated Budget Authority	0	1	2	3	3	3	3	0	0	0	9	15
Estimated Outlays	0	0	1	2	2	3	3	2	1	1	5	15
Title VIII - Brand USA Extension												
Estimated Budget Authority	0	95	95	95	95	95	95	95	0	0	380	665
Estimated Outlays	0	85	95	95	95	95	95	95	10	0	370	665
DIVISION J - FOREIGN POLICY												
Title I - Venezuela Assistance												
Estimated Budget Authority	*	*	*	*	*	*	*	*	*	*	*	*
Estimated Outlays	*	*	*	*	*	*	*	*	*	*	*	*
Title II - Eastern Mediterranean Security and Energy Partnership												
Estimated Budget Authority	*	*	*	*	*	*	*	*	*	*	*	*
Estimated Outlays	*	*	*	*	*	*	*	*	*	*	*	*
Title IX - Other Matters												
Estimated Budget Authority	2	0	0	0	0	0	0	0	0	0	2	2
Estimated Outlays	37	0	0	0	0	0	0	0	0	0	37	37
DIVISION K - NATIONAL LAW ENFORCEMENT MUSEUM COMMEMORATIVE COIN												
Estimated Budget Authority	0	-5	-2	0	7	0	0	0	0	0	0	0
Estimated Outlays	0	-5	-2	0	7	0	0	0	0	0	0	0
DIVISION M - BIPARTISAN AMERICAN MINERS												
Estimated Budget Authority	1,641	427	434	477	473	467	461	462	462	460	3,452	5,762
Estimated Outlays	1,641	427	426	387	257	819	461	462	462	460	3,138	5,800
DIVISION N - HEALTH AND HUMAN SERVICES EXTENDERS												
Estimated Budget Authority	6,231	3,634	302	-26	-65	-118	12	73	-20	-34	10,077	9,990
Estimated Outlays	4,556	4,702	790	60	-39	-118	12	73	-20	-34	10,070	9,983
<i>On-budget outlays</i>	4,556	4,702	791	62	-37	-116	14	75	-18	-32	10,074	9,997
<i>Off-budget outlays</i>	0	*	-1	-2	-2	-2	-2	-2	-2	-2	-5	-15
DIVISION O - SETTING EVERY COMMUNITY UP FOR RETIREMENT ENHANCEMENT												
Estimated Budget Authority	110	114	119	124	129	134	137	143	149	155	596	1,314
Estimated Outlays	110	114	119	124	129	134	137	143	149	155	596	1,314

Continued

Table 2. Direct Spending and Revenue Effects of Division I Through P

Continued

By Fiscal Year, Millions of Dollars

	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2020-2024	2020-2029
INCREASES OR DECREASES (-) IN DIRECT SPENDING												
DIVISION P - OTHER MATTER												
Title III - Morris K. Udall and Stewart L. Udall Foundation												
Estimated Budget Authority	*	*	*	*	*	*	*	*	*	*	*	*
Estimated Outlays	*	*	*	*	*	*	*	*	*	*	*	*
Title IX - Disaster Recovery Workforce												
Estimated Budget Authority	*	*	*	0	0	0	0	0	0	0	*	*
Estimated Outlays	*	*	*	0	0	0	0	0	0	0	*	*
Title XI - Eligibility to Receive Signals Under a Distant-Signal Satellite License												
Estimated Budget Authority	*	*	*	*	*	*	*	*	*	*	*	*
Estimated Outlays	*	*	*	*	*	*	*	*	*	*	*	*
Title XII - Groundfish Trawl Fishery												
Estimated Budget Authority	7	0	0	0	0	0	0	0	0	0	7	7
Estimated Outlays	7	0	0	0	0	0	0	0	0	0	7	7
Title XVI - Legislative Branch Inspectors General Independence												
Estimated Budget Authority	*	*	*	*	*	*	*	*	*	*	*	*
Estimated Outlays	*	*	*	*	*	*	*	*	*	*	*	*
Total Changes in Direct Spending												
Estimated Budget Authority	8,162	4,588	1,303	1,145	1,195	1,194	1,371	1,476	1,134	904	16,394	22,473
Estimated Outlays	6,522	5,645	1,782	1,140	1,004	1,546	1,371	1,478	1,145	905	16,094	22,539
<i>On-budget outlays</i>	6,522	5,645	1,783	1,142	1,006	1,549	1,374	1,481	1,148	909	16,099	22,559
<i>Off-budget outlays</i>	0	*	-1	-2	-2	-3	-3	-3	-3	-4	-5	-21
INCREASES OR DECREASES (-) IN REVENUES												
DIVISION I - EXTENSIONS												
Title I - Immigration Extensions	2	*	*	*	*	*	*	*	*	-1	1	-1
Title V - Terrorism Risk Insurance Program Extension	0	0	230	590	1,040	220	410	680	1,110	1,330	1,860	5,610
Title VIII - Brand USA Extension	110	110	120	120	120	130	130	130	0	0	580	970
DIVISION M - BIPARTISAN AMERICAN MINERS	186	273	256	216	175	135	77	41	3	-37	1,106	1,328
DIVISION N - HEALTH AND HUMAN SERVICES EXTENDERS												
<i>On-budget revenues</i>	-1,614	-15,960	-23,690	-32,783	-37,247	-42,485	-45,774	-52,592	-58,160	-66,717	-111,293	-377,022
<i>Off-budget revenues</i>	-1,614	-15,963	-22,103	-30,070	-33,792	-38,114	-41,216	-47,501	-52,144	-59,410	-103,542	-341,927
	*	3	-1,587	-2,712	-3,455	-4,371	-4,558	-5,092	-6,016	-7,307	-7,751	-35,095
DIVISION O - SETTING EVERY COMMUNITY UP FOR RETIREMENT ENHANCEMENT												
<i>On-budget revenues</i>	-863	-460	-163	-22	90	160	257	531	660	690	-1,415	886
<i>Off-budget revenues^c</i>	-852	-448	-144	5	127	206	313	590	720	752	-1,308	1,276
	-11	-12	-19	-27	-37	-46	-56	-59	-60	-62	-107	-390
DIVISION P - OTHER MATTER												
Title XI - Eligibility to Receive Signals Under a Distant-Signal Satellite License												
	*	*	*	*	*	*	*	*	*	*	*	*
Title XVI - Legislative Branch Inspectors General Independence												
	*	*	*	*	*	*	*	*	*	*	*	*
Total Changes in Revenues												
<i>On-budget revenues</i>	-2,179	-16,037	-23,247	-31,879	-35,822	-41,840	-44,900	-51,210	-56,387	-64,735	-109,161	-368,229
<i>Off-budget revenues^c</i>	-2,168	-16,028	-21,641	-29,139	-32,330	-37,423	-40,286	-46,060	-50,311	-57,366	-101,303	-332,744
	-11	-9	-1,606	-2,739	-3,492	-4,417	-4,614	-5,151	-6,076	-7,369	-7,858	-35,485
NET INCREASES OR DECREASES (-) IN THE DEFICIT FROM DIRECT SPENDING AND REVENUES												
Estimated Effect on the Deficit												
<i>Estimated Changes in On-Budget Deficits</i>	8,701	21,682	25,029	33,019	36,826	43,386	46,272	52,688	57,532	65,640	125,255	390,768
<i>Estimated Changes in Off-Budget Deficits^c</i>	8,690	21,673	23,424	30,281	33,336	38,972	41,661	47,541	51,459	58,275	117,402	355,304
	11	9	1,605	2,738	3,491	4,414	4,611	5,148	6,073	7,365	7,854	35,464

Source: Congressional Budget Office & the staff of the Joint Committee on Taxation.

Estimates are relative to CBO's May 2019 baseline; components may not sum to totals because of rounding; NASA = National Aeronautics and Space Administration; * = between -\$500,000 and \$500,000.

- a. As a result of those directions from the Budget Committees, the direct spending and revenue effects of divisions I through P would be subject to pay-as-you-go procedures. However, title X of division I also would require that estimated budgetary effects of divisions I through P be excluded from the pay-as-you-go scorecards maintained by the Senate and the Office of Management and Budget.
- b. Any divisions or titles not listed in Table 2 would not affect direct spending or revenues.
- c. Relative to the estimate that CBO published on December 16, 2019, this table reflects a correction to the split between the on- and off-budget revenue effects of division O. That change does not affect CBO's overall estimate of changes to revenues or the deficit under the legislation.