



Table 1. Discretionary Appropriations (with Adjustments) Under Division A, the Continuing Appropriations Act, 2020

September 18, 2019

Division A of H.R. 4378 would provide for the continuation, through November 21, 2019, of the appropriations and authorities contained in the 12 annual appropriation acts for 2019.^a This table compiles CBO’s estimates of discretionary budget authority for 2020 under that division; those amounts are annualized—that is, estimated as if appropriations were provided for the entire fiscal year. In 2020 most discretionary budget authority is subject to limits (or caps) established by the Budget Control Act of 2011 (P.L. 112-25), as modified.^b Separate caps exist for defense funding (in the law, *revised security*), which is budget function 050, and for nondefense funding (*revised nonsecurity*), which encompasses all other budget functions. The Budget Control Act also provides for certain adjustments to those caps. This table delineates CBO’s annualized estimates of funding that would be constrained by the 2020 caps on defense and nondefense funding and the amounts that would result in adjustments to those caps.

Subcommittee		Constrained by Caps			Cap Adjustments ^c			Total ^d
		Defense	Nondefense	Total	OCO/GWOT	Disaster Relief	Program Integrity ^c	
Agriculture ^d	BA:	0	23,039	23,039	0	0	0	23,039
	OL:	0	22,596	22,596	0	0	0	22,596
Commerce, Justice, Science	BA:	5,499	61,728	67,227	0	0	0	67,227
	OL:	5,475	65,854	71,329	0	0	0	71,329
Defense	BA:	607,788	143	607,931	69,167	0	0	677,098
	OL:	611,167	144	611,311	38,320	0	0	649,631
Energy and Water	BA:	22,440	22,238	44,678	0	0	0	44,678
	OL:	22,199	21,733	43,932	0	0	0	43,932
Financial Services	BA:	31	23,563	23,594	0	151	0	23,745
	OL:	29	23,360	23,389	0	116	0	23,505
Homeland Security ^f	BA:	2,060	47,289	49,349	165	12,000	0	61,514
	OL:	2,135	55,227	57,362	127	600	0	58,089
Interior and Environment	BA:	0	35,098	35,098	0	0	0	35,098
	OL:	0	34,302	34,302	0	0	0	34,302
Labor, HHS, Education ^{d, e}	BA:	0	175,577	175,577	0	0	1,796	177,373
	OL:	0	187,256	187,256	0	0	1,418	188,674
Legislative Branch	BA:	0	4,836	4,836	0	0	0	4,836
	OL:	0	4,770	4,770	0	0	0	4,770
Military Construction, VA	BA:	10,334	91,864	102,198	921	0	0	103,119
	OL:	9,161	87,575	96,736	2	0	0	96,738
State, Foreign Operations	BA:	0	46,348	46,348	7,999	0	0	54,347
	OL:	0	47,330	47,330	2,129	0	0	49,459
Transportation, HUD	BA:	300	72,946	73,246	0	0	0	73,246
	OL:	300	130,987	131,287	0	0	0	131,287
Total	BA:	648,452	604,669	1,253,121	78,252	12,151	1,796	1,345,320
	OL:	650,466	681,134	1,331,600	40,578	716	1,418	1,374,312

Source: Congressional Budget Office.
Assumes enactment in fiscal year 2019.

BA = budget authority; HHS = Health and Human Services; HUD = Housing and Urban Development;
OCO/GOT = overseas contingency operations/global war on terrorism; OL = outlays; VA = Veterans Affairs.



Table 1. Discretionary Appropriations (with Adjustments) Under Division A, the Continuing Appropriations Act, 2020

September 18, 2019

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- a. Those acts are contained in divisions A through C of the Energy and Water, Legislative Branch, and Military Construction and Veterans Affairs Appropriations Act, 2019 (P.L. 115-244), divisions A and B of the Department of Defense and Labor, Health and Human Services, and Education Appropriations Act, 2019 and Continuing Appropriations Act, 2019 (P.L. 115-245) and divisions A through G of the Consolidated Appropriations Act, 2019 (P.L. 116-6).
 - b. For 2020 those limits on discretionary funding total \$1,288 billion—\$666.5 billion for defense programs and \$621.5 billion for nondefense programs.
 - c. For 2019, these amounts were designated in accordance with section 251 of the Balanced Budget and Emergency Deficit Control Act of 1985 (Deficit Control Act); the caps for fiscal year 2020 would be adjusted to accommodate these amounts. OCO consists primarily of military activities in Afghanistan and similar missions. Disaster relief funding is for activities carried out under section 102(2) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended. Such activities may result from a natural disaster that causes damage of enough severity to warrant federal assistance. Program integrity initiatives seek to identify and reduce overpayments in certain benefit programs. Under current law, appropriations for activities related to wildfire suppression and the 2020 census also can result in adjustments to the 2020 limits if they are designated in accordance with section 251 of the Deficit Control Act; however, because no such designations were specified in 2019 appropriation legislation, CBO’s estimates of funding for those activities are included in amounts constrained by caps.
 - d. In keeping with the 21st Century Cures Act (Public Law 114-255), funding for certain HHS activities is excluded from estimates for the purposes of the Congressional Budget Act and the Deficit Control Act. As a result, this estimate excludes \$562 million in budget authority and \$854 million in outlays. Of those amounts, \$70 million in budget authority and \$63 million in outlays are under the jurisdiction of the Agriculture subcommittee and \$492 million in budget authority and \$791 million in outlays are under the jurisdiction of the Labor, HHS, Education subcommittee.
 - e. On an annualized basis, division A would provide \$1,410 million for program integrity efforts related to continuing disability reviews and designate those amounts pursuant to section 251 of the Deficit Control Act. In fiscal year 2020, however, the maximum adjustment for such funding is only \$1,309 million. As a result, only that latter amount of funding for continuing disability reviews is reflected as a cap adjustment; the remaining \$101 million is included in nondefense funding constrained by the caps.
 - f. Section 101(6) of division A would extend several immigration programs that would otherwise expire at the end of fiscal year 2019. CBO estimates that extending those provisions for the duration of fiscal year 2020 would increase on-budget direct spending by \$8 million in fiscal year 2020, \$29 million over the 2020-2024 period, and \$46 million over the 2020-2029 period. In addition, CBO estimates those extensions would decrease off-budget direct spending by \$8 million over the 2020-2029 period. Finally, CBO estimates that those extensions would increase revenues by \$2 million in 2020 and reduce them by less than \$500,000 annually in each of fiscal years 2021 through 2028 and by \$1 million in 2029, for an overall net decrease in revenues of \$2 million over the 2020-2029 period. Those changes in revenues are not shown in this table.

Table 2. Direct Spending Effects of Division B, Health and Human Services Extenders and Other Matters

September 18, 2019

Table 2 displays CBO’s estimate of changes in direct spending under division B of H.R. 4378, which would extend certain health programs. The division also would prohibit drug manufacturers from lowering the average manufacturer price (AMP) of brand-name drugs by including authorized generics in the AMP calculation. Consistent with the language in section 701, and at the direction of the House and Senate Committees on the Budget, division B is considered to be authorizing legislation rather than appropriation legislation.

By Fiscal Year, Millions of Dollars

	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2020-2024	2020-2029
INCREASES OR DECREASES (-) IN DIRECT SPENDING												
Title I - Public Health Extenders												
Sec. 1101. Extension for Community Health Centers, the National Health Service Corps, and Teaching Health Centers That Operate GME Programs												
Estimated Budget Authority	632	0	0	0	0	0	0	0	0	0	632	632
Estimated Outlays	632	0	0	0	0	0	0	0	0	0	632	632
Sec. 1102. Diabetes Programs												
Estimated Budget Authority	43	0	0	0	0	0	0	0	0	0	43	43
Estimated Outlays	43	0	0	0	0	0	0	0	0	0	43	43
Title II - Other Health Extenders												
Sec. 1201. Extension of Sexual Risk Avoidance Education Program												
Estimated Budget Authority	11	0	0	0	0	0	0	0	0	0	11	11
Estimated Outlays	3	8	0	0	0	0	0	0	0	0	11	11
Sec. 1202. Extension of Personal Responsibility Education Program												
Estimated Budget Authority	11	0	0	0	0	0	0	0	0	0	11	11
Estimated Outlays	2	9	0	0	0	0	0	0	0	0	11	11
Title III - Medicaid Extenders												
Sec. 1301. Extension of Community Mental Health Services Demonstration Program												
Estimated Budget Authority	41	0	0	0	0	0	0	0	0	0	41	41
Estimated Outlays	41	0	0	0	0	0	0	0	0	0	41	41
Sec. 1302. Temporary Increase in Federal Medical Assistance Percentage for Territories under Medicaid Program												
Estimated Budget Authority	7	0	0	0	0	0	0	0	0	0	7	7
Estimated Outlays	7	0	0	0	0	0	0	0	0	0	7	7
Sec. 1303. Delay of Reductions in Medicaid Disproportionate Share Hospital Allotments												
Estimated Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	0	0	0	0	0	0	0	0	0	0	0	0
Title IV - Medicare Extenders												
Sec. 1401. Extension of Funding for Quality Measure Endorsement, Input, and Selection												
Estimated Budget Authority	1	0	0	0	0	0	0	0	0	0	1	1
Estimated Outlays	1	0	0	0	0	0	0	0	0	0	1	1
Sec. 1402. Extension of Funding Outreach and Assistance for Low-income Programs												
Estimated Budget Authority	5	0	0	0	0	0	0	0	0	0	5	5
Estimated Outlays	5	0	0	0	0	0	0	0	0	0	5	5
Sec. 1403. Extension of Appropriations and Transfers to the Patient-Centered Outcomes Research Trust Fund; Extension of Certain Health Insurance Fees												
Estimated Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	0	0	0	0	0	0	0	0	0	0	0	0
Title V - Human Services Extenders												
Sec. 1501. Extension of Demonstration Projects to Address Health Professions' Work Force Needs												
Estimated Budget Authority	12	0	0	0	0	0	0	0	0	0	12	12
Estimated Outlays	3	9	0	0	0	0	0	0	0	0	12	12
Sec. 1502. Extension of the Temporary Assistance for Needy Families Program and Related Programs												
Estimated Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	0	0	0	0	0	0	0	0	0	0	0	0

continued

Table 2. Direct Spending Effects of Division B, Health and Human Services Extenders and Other Matters

Continued

Title VI - Miscellaneous Policies

Sec. 1601. Alaska Native Regional Health Entities

Estimated Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	0	0	0	0	0	0	0	0	0	0	0	0	0

Sec. 1602. Increasing Numerical Limitations of the World Trade Center Health Program

Estimated Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	0	0	0	0	0	0	0	0	0	0	0	0	0

Sec. 1603. Excluding Authorized Generic Drugs from Calculation of Average Manufacturer Price

Estimated Budget Authority	-70	-270	-280	-300	-320	-340	-360	-380	-400	-430	-1,240	-3,150
Estimated Outlays	-70	-270	-280	-300	-320	-340	-360	-380	-400	-430	-1,240	-3,150

Sec. 1604. Medicaid Improvement Fund

Estimated Budget Authority	0	0	0	0	0	2,386	0	0	0	0	0	2,386
Estimated Outlays	0	0	0	0	0	1,144	1,201	42	0	0	0	2,386

Total

Estimated Budget Authority	693	-270	-280	-300	-320	2,046	-360	-380	-400	-430	-477	-1
Estimated Outlays	667	-244	-280	-300	-320	804	841	-338	-400	-430	-477	-1

Source: Congressional Budget Office.
Assumes enactment in fiscal year 2019; components may not sum to totals because of rounding.