

**CBO Estimate for Divisions A and B of the Conference Agreement for H.R. 6157—Department of Defense and Labor, Health and Human Services, and Education Appropriations Act, 2019 and Continuing Appropriations Act, 2019, as included in H.Rpt. 115-952 (Discretionary Spending Only)**

| Subcommittee                                      |                   | Fiscal Year 2019 Appropriations, in Millions of Dollars |            |         |                              |                   | Total <sup>c</sup> |
|---|-------------------|---|------------|---------|------------------------------|-------------------|--------------------|
|   |                   | Constrained by the Caps <sup>a</sup>                    |            |         | Cap Adjustments <sup>b</sup> |                   |                    |
|   |                   | Defense   | Nondefense | Total   | OCO/GWOT                     | Program Integrity |                    |
| Defense (Division A)                              | Budget Authority: | 606,340   | 129        | 606,469 | 67,914                       | 0                 | 674,383            |
|   | Outlays:          | 587,632   | 137        | 587,769 | 37,071                       | 0                 | 624,840            |
| Labor, HHS, Education (Division B) <sup>c,d</sup> | Budget Authority: | 0   | 178,076    | 178,076 | 0                            | 1,897             | 179,973            |
|   | Outlays:          | 0   | 184,247    | 184,247 | 0                            | 1,573             | 185,820            |
| <b>Total</b>                                      | Budget Authority: | 606,340   | 178,205    | 784,545 | 67,914                       | 1,897             | 854,356            |
|   | Outlays:          | 587,632   | 184,384    | 772,016 | 37,071                       | 1,573             | 810,660            |

Source: Congressional Budget Office. HHS = Health and Human Services; OCO/GWOT = overseas contingency operations/global war on terrorism.

**Table 1** displays CBO’s estimate for Divisions A and B of the conference agreement for H.R. 6157 (included in H.Rpt. 115-952), which contain 2 of the 12 annual appropriation bills for fiscal year 2019.

**Table 2** displays CBO’s estimate for Division C of the conference agreement for H.R. 6157, which would provide for the continuation through December 7, 2018, of the appropriations and authorities contained in 10 of the 12 appropriation-related divisions in the Consolidated Appropriations Act, 2018 (P.L. 115-141).

In general, the authorities and appropriations provided by Division C would be replaced upon enactment of the relevant full-year appropriation acts for fiscal year 2019. Therefore, **Table 2** incorporates the relevant amounts from **Table 1** as well as CBO’s previous estimate for the conference agreement for H.R. 5895, which cleared the Congress on September 13, 2018, and contained 3 of the remaining annual appropriation bills for fiscal year 2019. That estimate is available here: <https://go.usa.gov/xPr9n>

a. In fiscal year 2019, most discretionary budget authority is subject to limits (or caps) as described in the Budget Control Act of 2011 (P.L. 112-25), as amended by the Bipartisan Budget Act of 2018 (P.L. 115-123). Those limits total \$1,244,000 million—\$647,000 million for defense programs (statutorily referred to as the revised security category) and \$597,000 million for nondefense programs (the revised nonsecurity category).

b. Cap adjustments are designated pursuant to section 251(b)(2) of the Balanced Budget and Emergency Deficit Control Act of 1985 (Deficit Control Act); the spending limits for fiscal year 2019 would be adjusted to accommodate these amounts.

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c. Sections 1001-1004 of the 21st Century Cures Act (P.L. 114-255) require that certain funding provided for 2017 through 2026 to the Department of Health and Human Services—in particular the Food and Drug Administration (FDA), the National Institutes of Health, and the Substance Abuse and Mental Health Services Administration—be excluded from estimates for the purposes of the Deficit Control Act or the Congressional Budget and Impoundment Control Act of 1974. Therefore, the amounts shown in this report do not include \$711 million in budget authority and \$725 million in outlays for HHS (Labor, HHS, Education). Those amounts include \$711 million in budget authority and \$465 million in outlays for NIH and \$260 million in outlays for SAMHSA.

d. Section 223 of Division B of the conference agreement for H.R. 6157 (Labor, HHS, Education) would delay the implementation of the recommendations of the United States Preventive Services Task Force with respect to breast cancer screening, mammography, and prevention. CBO estimates that delay would increase direct spending (budget authority and outlays) by \$9 million in fiscal year 2020 and by \$4 million in fiscal year 2021. In addition, CBO estimates that section 225 would decrease revenues by \$18 million in fiscal year 2020 (of which \$5 million would be off-budget) and would decrease revenues by \$7 million in fiscal year 2021 (of which \$2 million would be off-budget). Those revenue losses are not shown in this table.

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CBO Estimate for Divisions A-C of the Conference Agreement for H.R. 6157—Department of Defense and Labor, Health and Human Services, and Education Appropriations Act, 2019 and Continuing Appropriations Act, 2019, as included in H.Rpt. 115-952 (Discretionary Spending Only)

|   |     | Fiscal Year 2019 Appropriations, in Millions of Dollars |            |           |                              |                                      |                    |
|---|-----|---|------------|-----------|------------------------------|--------------------------------------|--------------------|
|   |     | Constrained by the Caps <sup>a</sup>                    |            |           | Cap Adjustments <sup>b</sup> |                                      | Total <sup>c</sup> |
| Subcommittee  |     | Defense   | Nondefense | Total     | OCO/GWOT                     | Disaster Relief or Program Integrity |                    |
| Agriculture <sup>c</sup>                            | BA: | 0   | 23,357     | 23,357    | 0                            | 0                                    | 23,357             |
|   | OL: | 0   | 24,361     | 24,361    | 0                            | 0                                    | 24,361             |
| Commerce, Justice, Science                          | BA: | 5,400   | 58,113     | 63,513    | 0                            | 0                                    | 63,513             |
|   | OL: | 5,358   | 64,221     | 69,579    | 0                            | 0                                    | 69,579             |
| Defense (Division A)                                | BA: | 606,340   | 129        | 606,469   | 67,914                       | 0                                    | 674,383            |
|   | OL: | 587,632   | 137        | 587,769   | 37,071                       | 0                                    | 624,840            |
| Energy and Water (H.R. 5895)                        | BA: | 22,440  | 22,200     | 44,640    | 0                            | 0                                    | 44,640             |
|   | OL: | 21,770  | 22,565     | 44,335    | 0                            | 0                                    | 44,335             |
| Financial Services                                  | BA: | 31  | 23,007     | 23,038    | 0                            | 0                                    | 23,038             |
|   | OL: | 29  | 23,703     | 23,732    | 0                            | 0                                    | 23,732             |
| Homeland Security <sup>b,d</sup>                    | BA: | 2,058   | 45,931     | 47,989    | 163                          | 7,366                                | 55,518             |
|   | OL: | 1,997   | 55,292     | 57,289    | 126                          | 368                                  | 57,783             |
| Interior and Environment                            | BA: | 0   | 35,188     | 35,188    | 0                            | 0                                    | 35,188             |
|   | OL: | 0   | 34,439     | 34,439    | 0                            | 0                                    | 34,439             |
| Labor, HHS, Education (Division B) <sup>b,c,e</sup> | BA: | 0   | 178,076    | 178,076   | 0                            | 1,897                                | 179,973            |
|   | OL: | 0   | 184,247    | 184,247   | 0                            | 1,573                                | 185,820            |
| Legislative Branch (H.R. 5895)                      | BA: | 0   | 4,836      | 4,836     | 0                            | 0                                    | 4,836              |
|   | OL: | 0   | 4,720      | 4,720     | 0                            | 0                                    | 4,720              |
| Military Construction, VA (H.R. 5895)               | BA: | 10,332  | 86,804     | 97,136    | 921                          | 0                                    | 98,057             |
|   | OL: | 8,379   | 82,430     | 90,809    | 0                            | 0                                    | 90,809             |
| State, Foreign Operations                           | BA: | 0   | 41,998     | 41,998    | 12,018                       | 0                                    | 54,016             |
|   | OL: | 0   | 45,500     | 45,500    | 3,727                        | 0                                    | 49,227             |
| Transportation, HUD                                 | BA: | 300   | 70,511     | 70,811    | 0                            | 0                                    | 70,811             |
|   | OL: | 300   | 131,114    | 131,414   | 0                            | 0                                    | 131,414            |
| <b>Total</b>  | BA: | 646,901   | 590,150    | 1,237,051 | 81,016                       | 9,263                                | 1,327,330          |
|   | OL: | 625,465   | 672,729    | 1,298,194 | 40,924                       | 1,941                                | 1,341,059          |

Source: Congressional Budget Office.

BA = budget authority; HHS = Health and Human Services; HUD = Housing and Urban Development; OCO/GWOT = overseas contingency operations/global war on terrorism; OL = outlays; VA = Veterans Affairs.

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**Table 1** displays CBO’s estimate for Divisions A and B of the conference agreement for H.R. 6157 (included in H.Rpt. 115-952), which contain 2 of the 12 annual appropriation bills for fiscal year 2019.

**Table 2** displays CBO’s estimate for Division C of the conference agreement for H.R. 6157, which would provide for the continuation through December 7, 2018, of the appropriations and authorities contained in 10 of the 12 appropriation-related divisions in the Consolidated Appropriations Act, 2018 (P.L. 115-141).

In general, the authorities and appropriations provided by Division C would be replaced upon enactment of the relevant full-year appropriation acts for fiscal year 2019. Therefore, **Table 2** incorporates the relevant amounts from both **Table 1**, as well as CBO’s previous estimate for the conference agreement for H.R. 5895 (which cleared the Congress on September 13, 2018, and contained 3 of the remaining annual appropriation bills for fiscal year 2019), available here: <https://go.usa.gov/xPr9n>

Unless attributed to H.R. 5895 or Division A or B (of H.R. 6157), the amounts in **Table 2** are presented as if they were provided for the duration of fiscal year 2019 (an “annualized basis”).

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- a. In fiscal year 2019, most discretionary budget authority is subject to limits (or caps) as described in the Budget Control Act of 2011 (P.L. 112-25), as amended by the Bipartisan Budget Act of 2018 (P.L. 115-123). Those limits total \$1,244,000 million—\$647,000 million for defense programs (statutorily referred to as the revised security category) and \$597,000 million for nondefense programs (the revised nonsecurity category).
- b. Cap adjustments are designated pursuant to section 251 of the Balanced Budget and Emergency Deficit Control Act of 1985 (Deficit Control Act); the caps for fiscal year 2019 would be adjusted to accommodate these amounts. Table 1 includes the continuation of \$7,366 million in funding for disaster relief from Division C of H.R. 6157 (Homeland Security), and \$1,897 million in additional funding for program integrity efforts from Division B of H.R. 6157 (Labor, HHS, Education) which are designated pursuant to section 251 of the Deficit Control Act.
- c. Sections 1001-1004 of the 21st Century Cures Act (P.L. 114-255) require that certain funding provided for 2017 through 2026 to the Department of Health and Human Services—in particular the Food and Drug Administration (FDA), the National Institutes of Health, and the Substance Abuse and Mental Health Services Administration—be excluded from estimates for the purposes of the Deficit Control Act or the Congressional Budget and Impoundment Control Act of 1974. Therefore, the amounts shown in this report do not include \$771 million in budget authority and (continued)
- (c. continued) \$767 million in outlays: \$60 million in budget authority and \$42 million in outlays for the FDA (Agriculture); and \$711 million in budget authority and \$725 million in outlays in outlays for HHS (Labor, HHS, Education), which includes \$711 million in budget authority and \$465 million in outlays for NIH and \$260 million in outlays for SAMHSA.
- d. Section 101(a)(5) of Division C of the conference agreement for H.R. 6157 (Homeland Security) would extend several immigration programs that would otherwise expire at the end of fiscal year 2018. CBO estimates that extending those provisions for the duration of fiscal year 2019 would increase on-budget direct spending by \$3 million in fiscal year 2019, \$22 million over the 2019-2023 period, and \$45 million over the 2019-2028 period. In addition, CBO estimates those extensions would decrease off-budget direct spending by \$1 million in 2023, and \$8 million over the 2019-2028 period. Finally, CBO estimates those extensions would increase revenues by \$2 million in 2019, and \$1 million over the 2019-2023 period, but would decrease revenues by \$2 million over the 2019-2028 period. Those changes in revenues are not shown in this table.
- e. Section 223 of Division B of the conference agreement for H.R. 6157 (Labor, HHS, Education) would delay the implementation of the recommendations of the United States Preventive Services Task Force with respect to breast cancer screening, mammography, and prevention. For more information, see footnote b in Table 1.
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