Old-Age, Survivors, and Disability Insurance Trust Funds—CBO's March 2016 Baseline

(Billions of dollars, by fiscal year)

	Actual											
	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Income												
Revenues	770	795	828	860	888	918	950	984	1,020	1,058	1,098	1,139
Other Income ^a												
Taxes on Benefits	31	34	37	40	43	47	50	54	58	62	66	70
Federal Employer Share	16	16	17	17	18	19	19	20	21	21	22	23
Interest	_96	<u>92</u> 143	<u>87</u> 141	_87	<u>89</u> 150	_89	<u>88</u> 157	85	<u>81</u> 159	<u>77</u> 160	_72	<u>64</u> 157
Subtotal, Other Income	143	143	141	145	150	154	157	158	159	160	160	157
Total Income	913	938	970	1,005	1,038	1,072	1,107	1,143	1,180	1,219	1,258	1,296
Outgo												
Benefits	877	906	942	998	1,062	1,130	1,201	1,276	1,355	1,436	1,523	1,614
Discretionary Administration	6	6	6	6	6	6	7	7	7	7	7	8
Treasury Administration	1	1	1	1	1	1	1	1	1	1	1	1
Railroad Retirement Transfer	5	5	4	5	5	5	5	5	5	5	5	5
Total Outgo	888	916	953	1,009	1,073	1,141	1,213	1,288	1,367	1,449	1,537	1,628
Net Cash Flow												
OASI	54	19	1	-22	-21	-43	-75	-111	-150	-190	-235	-284
DI^b	-28	2	16	18	-14	-26	-31	-35	-38	-41	-44	-47
Primary Cash Flow												
OASI	-39	-71	-84	-107	-107	-130	-162	-196	-231	-267	-307	-348
DIp	-31	1	14	16	-16	-29	-32	-35	-38	-41	-44	-47
Balance (End of Year)												
OASI	2,767	2,786	2,787	2,764	2,743	2,700	2,625	2,514	2,364	2,175	1,939	1,655
DI _p ,c	42	44	60	78	65	38	8	2,314	2,304	2,173	0	0
Di	72	77	00	70	00	50	0	J	J	0	J	U

Notes: Numbers may not add up to totals because of rounding.

The primary cash flow excludes interest income to the trust funds. Positive cash flows represent surpluses. Negative cash flows represent deficits when the trust fund has assets sufficient to pay full benefits. When a trust fund is exhausted, a negative cash flow represents a shortfall.

OASI = Old-Age and Survivors Insurance; DI = Disability Insurance.

- a. "Other income" consists chiefly of transfers from the general fund to the Social Security trust funds. Such transfers appear in the budget as both a positive outlay (the general fund portion) and a negative outlay, or offsetting receipt (the trust fund portion).
- b. CBO projects that the balance of the DI trust fund will be exhausted during fiscal year 2022. Under current law, the Social Security Administration (SSA) may not pay benefits in excess of the available balances in a trust fund, borrow money for a trust fund, or transfer money from one trust fund to another. However, following rules in the Deficit Control Act of 1985 (section 257(b)), CBO's baseline incorporates the assumption that SSA would pay DI benefits in full even after the balance of the trust fund is exhausted.
- c. After balances are exhausted, this table shows zero balance rather than a cumulative negative balance. For illustrative purposes, below are the cumulative shortfalls in the DI trust fund beginning in 2022.

 The first line shows only the accumulated primary deficits after exhaustion. The second line also includes "negative interest," a measure of the potential costs of financing the shortfalls. Future legislation would determine how shortfalls would be funded, including whether the DI fund would pay financing costs.

	DI Trust Fund Cumulative Shortfall (billions of dollars)											
	<u>2015</u>	2016	2017	2018	<u>2019</u>	2020	2021	2022	2023	2024	2025	2026
Not including interest	0	0	0	0	0	0	0	-27	-65	-106	-150	-198
Including negative interest	0	0	0	0	0	0	0	-28	-67	-110	-156	-205