

Proposals for Agriculture--CBO's Estimate of the President's Fiscal Year 2016 Budget

March 12, 2015

(Change in outlays or revenues, in millions of dollars, by fiscal year)

Preliminary. Subject to Final Legislation.

Proposal	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2016-20	2016-25
CBO Estimates													
Mandatory Initiatives and Savings													
Reduce premium subsidies for harvest price revenue protection and improve prevented planting coverage	0	-108	-1,050	-1,229	-1,278	-1,325	-1,350	-1,364	-1,380	-1,394	-1,408	-4,990	-11,886
Reauthorize Secure Rural Schools	185	181	98	64	41	10	0	0	0	0	0	394	394
Increase funding for Supplemental Nutrition Assistance Program (SNAP) Employment & Training	0	0	17	33	33	33	33	33	33	33	33	116	281
Create State option to improve SNAP access for elderly	0	1	13	20	17	26	32	34	33	33	33	77	242
Outyear mandatory effects of discretionary changes to the Conservation Stewardship Program	0	0	0	0	0	0	0	0	0	0	0	0	0
Total Agriculture Mandatory Initiatives and Savings	185	74	-922	-1,112	-1,187	-1,256	-1,285	-1,297	-1,314	-1,328	-1,342	-4,403	-10,969
Enact User Fees													
Food Safety and Inspection Service (FSIS) fee <i>{revenues}</i>	0	0	-3	-3	-3	-4	-4	-4	-4	-4	-4	-13	-32
Biobased labeling fee	0	0	0	0	0	0	0	0	0	0	0	0	0
Grain Inspection, Packers, and Stockyards Administration (GIPSA) fee <i>{revenues}</i>	0	-15	-23	-23	-24	-24	-25	-26	-26	-27	-27	-109	-240
Animal Plant and Health Inspection Service (APHIS) fee <i>{revenues}</i>	0	-13	-21	-21	-22	-22	-22	-23	-24	-24	-24	-99	-216
Natural Resources Conservation Service (NRCS) fee	0	0	0	0	0	0	0	0	0	0	0	0	0
Rural Housing Service Guaranteed Underwriting System fee	0	0	0	0	0	0	0	0	0	0	0	0	0
Total Agriculture User Fees	0	-28	-47	-47	-48	-50	-51	-53	-53	-55	-56	-220	-488
Total, Agriculture	185	46	-969	-1,159	-1,235	-1,306	-1,336	-1,350	-1,367	-1,383	-1,398	-4,623	-11,457

Continued

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OMB Estimates													
Mandatory Initiatives and Savings													
Reduce premium subsidies for harvest price revenue protection and improve prevented planting coverage	0	-1,129	-1,374	-1,560	-1,614	-1,650	-1,675	-1,709	-1,739	-1,773	-1,776	-7,327	-15,999
Reauthorize Secure Rural Schools	178	190	105	61	37	8	0	0	0	0	0	401	401
Increase funding for Supplemental Nutrition Assistance Program (SNAP) Employment & Training	0	0	13	25	25	25	25	25	25	25	25	88	213
Create State option to improve SNAP access for elderly	0	9	21	34	41	48	54	60	67	74	80	153	488
Outyear mandatory effects of discretionary changes to the Conservation Stewardship Program	0	0	-54	-54	-54	-54	-54	-54	-54	-54	-54	-216	-486
Total Agriculture Mandatory Initiatives and Savings	178	-930	-1,289	-1,494	-1,565	-1,623	-1,650	-1,678	-1,701	-1,728	-1,725	-6,901	-15,383
Enact User Fees													
Food Safety and Inspection Service (FSIS) fee	0	-4	-4	-4	-5	-5	-5	-5	-5	-5	-5	-22	-47
Biobased labeling fee	0	0	0	0	0	0	0	0	0	0	0	0	0
Grain Inspection, Packers, and Stockyards Administration (GIPSA) fee	0	-30	-30	-30	-30	-30	-30	-30	-30	-30	-30	-150	-300
Animal Plant and Health Inspection Service (APHIS) fee	0	-20	-27	-27	-28	-29	-30	-31	-32	-33	-34	-131	-291
Natural Resources Conservation Service (NRCS) fee	0	0	0	0	0	0	0	0	0	0	0	0	0
Rural Housing Service Guaranteed Underwriting System fee	0	0	0	0	0	0	0	0	0	0	0	0	0
Total Agriculture User Fees	0	-54	-61	-61	-63	-64	-65	-66	-67	-68	-69	-303	-638
Total, Agriculture	178	-984	-1,350	-1,555	-1,628	-1,687	-1,715	-1,744	-1,768	-1,796	-1,794	-7,204	-16,021

Continued

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Difference: CBO less OMB													
Mandatory Initiatives and Savings													
Reduce premium subsidies for harvest price revenue protection and improve prevented planting coverage	0	1,021	324	331	336	325	325	345	359	379	368	2,337	4,113
Reauthorize Secure Rural Schools	7	-9	-7	3	4	2	0	0	0	0	0	-7	-7
Increase funding for Supplemental Nutrition Assistance Program (SNAP) Employment & Training	0	0	4	8	8	8	8	8	8	8	8	28	68
Create State option to improve SNAP access for elderly	0	-8	-8	-14	-24	-22	-22	-26	-34	-41	-47	-76	-246
Outyear mandatory effects of discretionary changes to the Conservation Stewardship Program	0	0	0	0	0	0	0	0	0	0	0	0	0
Total Agriculture Mandatory Initiatives and Savings	7	1,004	313	328	324	313	311	327	333	346	329	2,282	3,928
Enact User Fees													
Food Safety and Inspection Service (FSIS) fee {revenues}	0	4	1	1	2	1	1	1	1	1	1	9	15
Biobased labeling fee	0	0	0	0	0	0	0	0	0	0	0	0	0
Grain Inspection, Packers, and Stockyards Administration (GIPSA) fee {revenues}	0	15	7	7	6	6	5	4	4	3	3	41	60
Animal Plant and Health Inspection Service (APHIS) fee {revenues}	0	7	6	6	6	7	8	8	8	9	10	32	75
Natural Resources Conservation Service (NRCS) fee	0	0	0	0	0	0	0	0	0	0	0	0	0
Rural Housing Service Guaranteed Underwriting System fee	0	0	0	0	0	0	0	0	0	0	0	0	0
Total Agriculture User Fees	0	26	14	14	15	14	14	13	14	13	13	83	150
Total, Agriculture	7	1,030	327	342	339	327	325	340	347	359	342	2,365	4,078

Sources: Congressional Budget Office and Office of Management and Budget.

Programmatic Changes to Crop Insurance. Producers who purchase crop insurance revenue protection can opt to cover the projected price or the harvest price. Harvest price coverage is the more heavily subsidized of the two. The proposal would reduce the premium subsidy by 10 percentage points for revenue protection that includes the harvest price option. In addition, the proposal includes changes to the crop insurance prevented planting program, such as adjusting payment rates, eliminating optional coverage, and modifying producer Actual Production History yields.

Reauthorize Secure Rural Schools. The Secure Rural Schools and Community Self-Determination Act (SRS Act), authorized through FY 2013, provided for transitional assistance to rural counties affected by the decline in revenue from timber harvests on Federal lands. The proposal would reauthorize the SRS Act with a four-year phase-out through 2019.

Outyear Mandatory Effects of Discretionary Changes to CSP. CBO includes the savings from the outyear effects of discretionary changes to the Conservation Stewardship Program (limit enrollment in 2016 to 7,000,000 acres) as a discretionary change in mandatory programs instead of as a mandatory proposal.

User Fees. CBO considers mandatory user fees to be additional revenues, subject to an annual percentage offset. The fee proposals not indicated as revenues would be voluntary and, hence, would be offsetting collections. They are estimated to have no budgetary effect. In this table, a negative number for a tax indicates an increase in revenue/decrease in the deficit.