



CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

December 1, 2015

H.R. 3583 PREPARE Act

*As ordered reported by the House Committee on Homeland Security
on September 30, 2015*

SUMMARY

H.R. 3583 would specifically authorize the appropriation of \$901 million over the 2016-2020 period for several programs administered by the Federal Emergency Management Agency (FEMA) in the Department of Homeland Security (DHS). CBO estimates that the bill also would authorize the appropriation of \$6 million over the 2016-2020 period for other FEMA and DHS activities.

Assuming appropriation of the necessary amounts, CBO estimates that implementing H.R. 3583 would cost \$505 million over the 2016-2020 period. The remaining amounts would be spent in the years after 2020. Pay-as-you-go procedures do not apply to this legislation because it would not affect direct spending or revenues.

CBO estimates that enacting H.R. 3583 would not increase net direct spending or on-budget deficits in any of the four consecutive 10-year periods beginning in 2016.

H.R. 3583 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA).

ESTIMATED COST TO THE FEDERAL GOVERNMENT

The estimated budgetary impact of H.R. 3583 is shown in the following table. The costs of this legislation fall within budget function 450 (community and regional development).

	By Fiscal Year, in Millions of Dollars					2016-2020
	2016	2017	2018	2019	2020	
CHANGES IN SPENDING SUBJECT TO APPROPRIATION						
Estimated Authorization Level	281	279	116	116	116	907
Estimated Outlays	22	62	106	146	169	505

Note: Components may not sum to totals because of rounding.

BASIS OF ESTIMATE

For this estimate, CBO assumes that the necessary amounts will be appropriated near the start of each fiscal year and that outlays will follow the historical rate of spending for those and similar activities.

H.R. 3583 would specifically authorize the appropriation of:

- \$110 million annually over the 2016-2020 period for Operation Stonegarden, through which FEMA would make grants to state, local, and tribal law enforcement agencies to enhance border security;
- \$163 million annually over the 2016-2017 period for the National Domestic Preparedness Consortium within FEMA, which provides training to state, local, and tribal emergency response providers; and
- \$5 million annually for the Rural Domestic Preparedness Consolidation program to provide training to emergency response providers for rural communities.

In total, CBO estimates that implementing those provisions would cost \$499 million, assuming appropriation of the authorized amounts.

H.R. 3583 also would direct DHS, in consultation with the Department of Health and Human Services (HHS), to provide anthrax vaccines from the Strategic National Stockpile to first responders who volunteer to receive them. The bill would direct DHS to provide educational outreach for the program and to establish a pilot program in at least two states to begin providing the vaccine. Based on information provided by DHS and HHS, CBO estimates that implementing this provision would cost about \$4 million over the 2016-2020 period (nearly \$1 million per year).

In addition, H.R. 3583 would require FEMA and other DHS offices to prepare several reports and provide training relating to emergency response issues. Based on the cost of similar undertakings, CBO estimates that those activities would cost about \$2 million in 2016.

PAY-AS-YOU-GO CONSIDERATIONS: None.

INTERGOVERNMENTAL AND PRIVATE-SECTOR IMPACT

H.R. 3583 contains no intergovernmental or private-sector mandates as defined in UMRA. State, local, and tribal governments would benefit from federal assistance for border security. Any costs to those entities would be incurred voluntarily as a condition of receiving federal assistance.

PREVIOUS CBO ESTIMATES:

CBO has prepared three estimates for bills that are similar to provisions of H.R. 3583. In particular:

- On May 13, 2015, CBO transmitted a cost estimate for H.R. 623, the DHS Social Media Improvement Act of 2015, as ordered reported by the Senate Committee on Homeland Security and Government Affairs on May 6, 2015;
- On May 28, 2015, CBO transmitted a cost estimate for H.R. 2206, the State Wide Interoperable Communications Enhancement Act, as ordered reported by the House Committee on Homeland Security on May 20, 2015; and
- On June 24, 2015, CBO transmitted a cost estimate for H.R. 1300, the First Responder Anthrax Preparedness Act, as ordered reported by the House Committee on Homeland Security on May 20, 2015.

Each of those bills contains provisions that are substantively similar to provisions of H.R. 3583 and in all cases our estimates of the budgetary effects are the same.

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