November 29, 2016

Direct Spending And Revenue Effects For H.R. 34, The 21st Century Cures Act

RULES COMMITTEE PRINT 114-67, as amended by Amendment Number 5 (Upton), November 29, 2016

2017- 2017-

(Millions of dollars, by fiscal year) 2017 2018 2019 2020 2021 2022 2023 2024 2025 2026 2021 2026

CHANGES IN DIRECT SPENDING

DIVISION A—21ST CENTURY CURES ^a	

TITLE II—DISCOVERY												
Sec. 2043 - Reimbursement for Research Substances												
and Living Organisms												
Estimated Budget Authority	*	*	*	*	*	*	*	*	*	*	*	*
Estimated Outlays	*	*	*	*	*	*	*	*	*	*	*	*
TITLE III—DEVELOPMENT												
Sec. 3093 - Encouraging Vaccine Innovation												
Estimated Budget Authority	0	0	1	1	0	0	0	0	0	0	2	4
Estimated Outlays	0	0	1	1	0	0	0	0	0	0	2	4
TITLE IV—DELIVERY												
Sec. 4011 - Medicare Site-of-Service Price Transparency												
Estimated Budget Authority	1	5	0	0	0	0	0	0	0	0	6	6
Estimated Outlays	1	5	0	0	0	0	0	0	0	0	6	6
TITLE V—SAVINGS												
Sec. 5001 - Medicare Improvement Fund												
Estimated Budget Authority	0	0	0	0	112	66	0	0	0	0	112	177
Estimated Outlays	0	0	0	0	112	66	0	0	0	0	112	177
Sec. 5002 - Medicaid Reimbursement for Durable												
Medical Equipment												
Estimated Budget Authority	0	-275	-95	0	0	0	0	0	0	0	-370	-370
Estimated Outlays	0	-275	-95	0	0	0	0	0	0	0	-370	-370
Sec. 5004 - Reducing Overpayments of Infusion Drugs												
Estimated Budget Authority	-30	-50	-55	-60	-65	-70	-75	-80	-85	-90	-260	-660
Estimated Outlays	-30	-50	-55	-60	-65	-70	-75	-80	-85	-90	-260	-660
Sec. 5005 - Oversight of Termination of Medicaid Provid	ers											
Estimated Budget Authority	0	-1	-2	-3	-3	-3	-4	-4	-4	-4	-9	-28
Estimated Outlays	0	-1	-2	-3	-3	-3	-4	-4	-4	-4	-9	-28
Sec. 5006 - Publication of Provider Directory												
Estimated Budget Authority	2	5	1	1	1	1	1	1	1	1	9	13
Estimated Outlays	2	5	1	1	1	1	1	1	1	1	9	13
Sec. 5007 - Medicaid Supplemental Needs Trusts												
Estimated Budget Authority	0	1	1	1	1	1	1	1	1	1	4	9
Estimated Outlays	0	1	1	1	1	1	1	1	1	1	4	9
Sec. 5008 - Agents Used for Cosmetic Purposes or Hair												
Growth												
Estimated Budget Authority	-1	-4	-4	-5	-5	-5	-6	-6	-6	-7	-19	-48
Estimated Outlays	-1	-4	-4	-5	-5	-5	-6	-6	-6	-7	-19	-48
Sec. 5009 - Amendment to the Prevention and Public												
Health Fund												
Estimated Budget Authority	0	-350	-350	-500	-500		-1,000	-300	0	0	-1,700	-3,500
Estimated Outlays	0	-84	-182	-345	-427	-482	-620	-590	-505	-226	-1,038	-3,461
											— - — .	

(continued)

Congressional Budget Office

Direct Spending And Revenue Effects For H.R. 34, The 21st Century Cures Act RULES COMMITTEE PRINT 114-67, as amended by Amendment Number 5 (Upton), November 29, 2016

(Millions of dollars, by fiscal year)	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026		2017- 2026
Sec. 5010 - Strategic Petroleum Reserve Drawdown												
Budget Authority	-380	-385	-275	0	0	0	0	0	0		-1,040	
Estimated Outlays	-380	-385	-275	0	0	0	0	0	0	0	-1,040	-1,040
Sec. 5011 - Rescission of Portion of ACA Territory Fundi	ng											
Budget Authority	-464	0	0	0	0	0	0	0	0	0	-464	-464
Estimated Outlays	0	0	0	0	0	0	0	0	0	0	0	C
Sec. 5012 - Medicare Coverage of Home Infusion Thera	DV											
Estimated Budget Authority	0	0	0	0	-12	-33	-49	-67	-86	-125	-12	-372
Estimated Outlays	0	0	0	0	-12	-33	-49	-67	-86	-125	-12	-372
Division A Subtotal, Changes in Direct Spending ^a												
Estimated Budget Authority	-872	-1,054	-779	-565	-471	-543	-1,132	-454	-179	-223	-3,742	-6.273
Estimated Outlays	-408	-788	-611	-410	-398	-525	-752	-744	-684		-2,616	
DIVISION B—HELPING FAMILIES IN MENTAL HEALTH CRIS	is is											
TITLE XII—MEDICAID MENTAL HEALTH COVERAGE												
Sec. 12005 - Providing EPSDT Services to Children in IME)s											
Estimated Budget Authority	0	0	23	33	34	35	37	39	41	43	90	285
Estimated Outlays	0	0	23	33	34	35	37	39	41	43	90	285
Estimated outlays	Ü	Ū	23	33	3.	33	3,	33		13	30	200
Sec. 12006 - Electronic Visit Verification System												
Required for Personal Care Services and Home Health												
Care Services Under Medicaid												
Estimated Budget Authority	0	0	-11	-21	-30	-39	-43	-46	-48	-52	-61	-290
Estimated Outlays	0	0	-11	-21	-30	-39	-43	-46	-48	-52	-61	-290
Division B Subtotal, Changes in Direct Spending												
Estimated Budget Authority	0	0	13	12	4	-4	-6	-7	-7	-9	29	-5
Estimated Outlays	0	0	13	12	4	-4	-6	-7	-7	-9	29	-5
DIVISION C—MEDICARE AND OTHER HEALTH PROVISION	<u>s</u>											
TITLE XV—PROVISIONS RELATING TO MEDICARE PART A ^b												
Sec. 15001 - Medicare Study for HCPCS Version of												
MS-DRG Codes for Similar Hospital Services												
Estimated Budget Authority	0	0	0	0	0	0	0	0	0	0	0	C
Estimated Outlays	0	0	0	0	0	0	0	0	0	0	0	C
Sec. 15002 - Establishing Beneficiary Equity in the												
Medicare Hospital Readmission Program												
Estimated Budget Authority	0	0	0	0	0	0	0	0	0	0	0	C
Estimated Outlays	0	0	0	0	0	0	0	0	0	0	0	C
Sec. 15003 - Five-year Extension of the Rural												
Community Hospital Demonstration Program												
Estimated Budget Authority	29	101	-30	-78	0	0	-6	-19	-17	0	22	-21
Estimated Outlays	29	101	-30	-78	0	0	-6	-19	-17	0	22	
Estillated Outlays												
Sec. 15004 - Regulatory Relief for LTCHs	-1	5	10	0	-2	-2	-2	-2	-3	-3	12	ſ
	-1 -1	5 5	10 10	0	-2 -2	-2 -2	-2 -2	-2 -2	-3 -3	-3 -3	12 12	C

Direct Spending And Revenue Effects For H.R. 34, The 21st Century Cures Act

RULES COMMITTEE PRINT 114-67, as amended by Amendment Number 5 (Upton), November 29, 2016

(Millions of dollars, by fiscal year)	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2017-	2017- 2026
Sec. 15005 - Savings from IPPS MACRA Pay-for												
Through not Applying Documentation and Coding Adjustments												
Estimated Budget Authority	0	-60	-70	-75	-80	-90	-90	-90	-100	-105	-285	-760
Estimated Outlays	0	-60	-70	-75	-80	-90	-90	-90	-100	-105	-285	-760
Estimated Outlays	Ŭ	00	, 0	, 3	00	30	30	30	100	103	203	, 00
Sec. 15006-15010 - Changes to LTCH Payment Rules												
Estimated Budget Authority	51	5	2	0	0	0	0	0	0	0	58	58
Estimated Outlays	51	5	2	0	0	0	0	0	0	0	58	58
TITLE XVI—PROVISIONS RELATING TO MEDICARE PART E	3 ^b											
Sec. 16001 - Continuing Medicare Payment Under												
HOPD Prospective Payment System for Services												
Furnished by Mid-Build Off-Campus Outpatient												
Departments of Providers												
Estimated Budget Authority	20	50	60	70	80	90	90	90	100	110	280	760
Estimated Outlays	20	50	60	70	80	90	90	90	100	110	280	760
Sec. 16002 - Treatment of Cancer Hospitals in Off-												
Campus Outpatient Department of a Provider Policy												
Estimated Budget Authority	5	5	5	5	0	0	-5	-5	-5	-5	20	0
Estimated Outlays	5	5	5	5	0	0	-5	-5	-5	-5	20	0
Sec. 16003 - Treatment of Eligible Professionals in												
Ambulatory Surgical Centers for Meaningful Use and												
MIPS												
Estimated Budget Authority	4	9	4	0	0	0	0	0	0	0	17	17
Estimated Outlays	4	9	4	0	0	0	0	0	0	0	17	17
Sec. 16004 - Continuing Access to Hospitals Act of 2016												
Estimated Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	0	0	0	0	0	0	0	0	0	0	0	0
Sec. 16005 - Delay of Implementation of Medicare Fee												
Schedule Adjustments for Wheelchair Accessories and												
Seating Systems When Used in Conjunction With												
Complex Rehabilitation Technology Wheelchairs												
Estimated Budget Authority	20	-2	-2	-2	0	0	0	0	0	0	15	15
Estimated Outlays	20	-2	-2	-2	0	0	0	0	0	0	15	15
Sec. 16006 - Allowing Physical Therapists to Utilize												
Locum Tenens Arragements Under Medicare												
Estimated Budget Authority	0	1	1	2	3	3	3	3	4	4	7	24
Estimated Outlays	0	1	1	2	3	3	3	3	4	4	7	24
Sec. 16007 - Extension of the Transition to New												
Payment Rates for Durable Medical Equipment Under												
the Medicare Program												
Estimated Budget Authority	61	-5	-5	-5	0	0	0	0	0	0	46	46
Estimated Outlays	61	-5	-5	-5	0	0	0	0	0	0	46	46
Sec. 16008 - Requirements in Determining												
Adjustments Using Information From Competitive												
Bidding Programs												
Estimated Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	0	0	0	0	0	0	0	0	0	0	0	0

(continued)

November 29, 2016

Direct Spending And Revenue Effects For H.R. 34, The 21st Century Cures Act

RULES COMMITTEE PRINT 114-67, as amended by Amendment Number 5 (Upton), November 29, 2016

											2017-	2017-
(Millions of dollars, by fiscal year)	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2021	2026
TITLE XVII—OTHER MEDICARE PROVISIONS ^b												
Sec. 17001 - Delay in Authority to Terminate Contracts												
for MA Plans Failing to Achieve Minimum Quality												
Ratings												
Estimated Budget Authority	0	-5 -	-10	-5	0	0	0	0	0	0	-20	-20
Estimated Outlays	0	-5	-10	-5	0	0	0	0	0	0	-20	-20
Sec. 17002 - Requirement for Enrollment Data												
Reporting for Medicare												
Estimated Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	0	0	0	0	0	0	0	0	0	0	0	0
Sec. 17003 - Updating the Welcome to Medicare Packa	ge											
Estimated Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	0	0	0	0	0	0	0	0	0	0	0	0
Sec. 17004 - No Payment for Items and Services												
Furnished by Newly Enrolled Providers or Suppliers												
Within a Temporary Moratorium Area												
Estimated Budget Authority	0	-1	-1	-1	-1	-1	-1	-1	-1	-1	-5	-11
Estimated Outlays	0	-1	-1	-1	-1	-1	-1	-1	-1	-1	-5	-11
Sec. 17005 - Preservation of Medicare Beneficiary												
Choice Under Medicare Advantage												
Estimated Budget Authority	0	0	10	10	10	10	10	15	15	15	30	95
Estimated Outlays	0	0	10	10	10	10	10	15	15	15	30	95
Sec. 17006 - Allowing End-Stage Renal Dialysis												
Beneficiaries to Choose a Medicare Advantage Plan												
Estimated Budget Authority	0	0	0	0	0	0	0	0	0	0	0	0
Estimated Outlays	0	0	0	0	0	0	0	0	0	0	0	0
Sec. 17007 - Improvements to the Assignment of												
Beneficiaries Under the Medicare Shared Savings												
Program												
Estimated Budget Authority	0	0	0	4	4	4	4	4	4	4	9	31
Estimated Outlays	0	0	0	4	4	4	4	4	4	4	9	31
TITLE XVIII—OTHER PROVISIONS												
Sec. 18001 - Exception from Group Health Plan												
Requirements for Qualified Small Employer Health												
Reimbursement Arrangements												
Estimated Budget Authority	27	30	32	34	36	38	40	40	42	44	159	363
Estimated Outlays	27	30	32	34	36	38	40	40	42	44	159	363
Division C Subtotal, Changes in Direct Spending												
Estimated Budget Authority	216	132	6	-40	50	52	43	35	39	63	364	596
Estimated Outlays	216	132	6	-40	50	52	43	35	39	63	364	596
Total Changes in Direct Spending												
Estimated Budget Authority	-656	-922	-760	-593	-417	-494	-1,095	-427	-148	-169	-3,348	-5,682
Estimated Outlays	-192	-656	-592	-438	-344	-476	-715	-717	-653	-395	-2,222	-5,179

(continued)

Direct Spending And Revenue Effects For H.R. 34, The 21st Century Cures Act RULES COMMITTEE PRINT 114-67, as amended by Amendment Number 5 (Upton), November 29, 2016

											2017-	2017-
(Millions of dollars, by fiscal year)	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2021	2026
	CHAI	NGES II	N REVI	ENUES	с							
DIVISION A—21ST CENTURY CURES ^a												
Sec. 3060 - Clarifying Medical Software Regulation												
On-budget	*	*	*	*	*	*	*	*	*	*	*	*
Sec. 5003 - Civil Monetary Penalties												
On-budget	1	3	3	3	4	4	4	4	4	4	14	32
DIVISION C—MEDICARE AND OTHER HEALTH PROVISION	<u>ONS</u>											
Sec. 18001 - Exception from Group Health Plan												
Requirements for Qualified Small Employer Health												
Reimbursement Arrangements												
On-budget	-135	-50	-53	18	39	54	72	108	133	178	-181	363
Off-budget	-46	-21	-22	13	23	31	40	57	69	91	-54	234
Total Changes in On-Budget Revenues	-134	-47	-50	21	43	58	76	112	137	182	-168	395
Total Changes in Unified-Budget Revenues	-180	-68	-72	34	66	89	116	169	206	273	-222	630
NI	ET DECF	REASE	(-) IN T	HE DE	FICIT							
Total Changes in On-Budget Deficits	-57	-609	-542	-459	-387	-534	-790	-829	-790	-577	-2,055	-5,575
Total Changes in Unified-Budget Deficits	-11	-588	-520	-472	-410	-565	-830	-886	-859	-668	-2,001	-5,809

Sources: Congressional Budget Office; staff of the Joint Committee on Taxation (JCT).

Notes: Components may not sum to totals because of rounding; * = an increase or decrease of less than \$500,000.

CBO has not estimated the effects of the legislation on spending subject to appropriation.

CBO estimates that enacting Rules Committee Print 114-67 as amended by Amendment Number 5 (Upton), the 21st Century Cures Act, would not increase net direct spending or on-budget deficits in any of the four consecutive 10-year periods beginning in 2027.

a. Title I of Division A would transfer a total of \$6.3 billion over the 2017 – 2026 period to three accounts (the National Institutes of Health Innovation Account, the Food and Drug Administration Innovation Account, and the Account for the State Response to the Opioid Abuse Crisis) and authorize the appropriation of those amounts over the same period. If future appropriations are made for the purposes authorized for the accounts, the bill would direct CBO to subtract up to the transferred amounts from any estimate of budget authority and the resulting outlays. Amounts transferred to the accounts and authorized to be appropriated under Title I of Division A are shown below:

											2017-	2017-
(Millions of dollars, by fiscal year)	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2021	2026
Division A Estimated Budget Authority	-872	-1,054	-779	-565	-471	-543	-1,132	-454	-179	-223	-3,742	-6,273
Division A Estimated Outlays	-408	-788	-611	-410	-398	-525	-752	-744	-684	-449	-2,616	-5,770
Division A Estimated Revenues ^c Amount Designated for Innovation Project Offsets:	1	3	3	3	4	4	4	4	4	4	14	32
Budget Authority Savings Plus Revenues	-873	-1,057	-782	-568	-475	-547	-1,136	-458	-183	-227	-3,755	-6,306
NIH Innovation Account Transfers	352	496	711	492	404	496	1,085	407	127	226	2,455	4,796
FDA Innovation Account Transfers Account for the State Response to the Opioid	20	60	70	75	70	50	50	50	55	0	295	500
Abuse Crisis Transfers	<u>500</u>	<u>500</u>	<u>0</u>	1,000	1,000							
Total Transfers Authorized to be Appropriated	872	1,056	781	567	474	546	1,135	457	182	226	3,750	6,296

b. All Medicare provisions include interactions with MA payments, the effect on Medicare Part A and B premiums, and TRICARE.

ACA = Affordable Care Act; EPSDT = Early and Periodic Screening, Diagnostic, and Treatment; HCPCS = Healthcare Common Procedure Coding System; HOPD = Hospital outpatient department; IMD = institution for mental diseases; IPPS = Inpatient Prospective Payment System; LTCH = Long-Term Care Hospitals; MA = Medicare Advantage; MACRA = Medicare Access and Children's Health Insurance Program Reauthorization Act of 2015; MIPS = Merit-based Incentive Payment System; MS-DRG = Medicare Severity-Diagnosis Related Group; TRICARE = the health plan operated by the Department of Defense.

c. Positive numbers indicate an increase in revenues.