



**CONGRESSIONAL BUDGET OFFICE
COST ESTIMATE**

July 21, 2010

**S. 3034
National September 11 Memorial & Museum
Commemorative Medal Act of 2010**

As introduced in the Senate on February 24, 2010

SUMMARY

S. 3034 would authorize the U.S. Mint to produce up to two million silver medals in calendar years 2011 and 2012 to commemorate the 10th anniversary of the September 11, 2001, terrorist attacks on the United States. The legislation specifies that the sales price of each medal would include a surcharge of \$10. The National September 11 Memorial & Museum at the World Trade Center, a nonprofit entity, would be designated to receive and use the income from the surcharge to support the operations and maintenance of the museum it plans to build.

Because the legislation would affect direct spending, pay-as-you-go procedures would apply, but CBO estimates that enacting S. 3034 would have no significant net impact on such spending over the 2011-2015 period. Enacting the bill would not affect revenues.

S. 3034 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act and would not affect the budgets of state, local, or tribal governments.

ESTIMATED COST TO THE FEDERAL GOVERNMENT

The estimated budgetary impact of S. 3034 is shown in the following table. The costs of this legislation fall within budget function 800 (general government).

	By Fiscal Year, in Millions of Dollars					2011- 2015
	2011	2012	2013	2014	2015	
CHANGES IN DIRECT SPENDING						
Receipt of Medal Surcharges						
Estimated Budget Authority	-2	-2	-1	0	0	-5
Estimated Outlays	-2	-2	-1	0	0	-5
Spending of Medal Surcharges						
Estimated Budget Authority	0	0	0	0	5	5
Estimated Outlays	0	0	0	0	5	5
Total Changes						
Estimated Budget Authority	-2	-2	-1	0	5	0
Estimated Outlays	-2	-2	-1	0	5	0

Note: CBO estimates that enacting S. 3034 would not affect direct spending after 2015.

BASIS OF ESTIMATE

S. 3034 would authorize the Mint to produce up to two million silver medals containing one ounce of silver each and would authorize the U.S. Mint to sell each medal at a price equal to the cost of design and production plus a \$10 surcharge. The Mint would be authorized to sell the medals over a two-year period, from January 1, 2011, to December 31, 2012.

S. 3034 could raise as much as \$20 million in surcharges if the Mint sells the maximum number of allotted medals. However, recent and similar commemorative coin sales suggest that receipts would total about \$5 million. Under current law, the Mint must ensure that it does not lose money producing commemoratives before transferring any surcharges to a recipient organization. (CBO assumes that such costs would be covered by the base price of the medals.) In addition, the recipient organization would be required to match all surcharges with its own funds within two years, or the surcharge amounts would be deposited in the Treasury as miscellaneous receipts.

CBO expects that receipts from surcharges would be transferred to the National September 11 Memorial & Museum at the World Trade Center to support its operations and maintenance. Thus, we estimate that the legislation would increase offsetting receipts (thereby reducing direct spending) by \$5 million over the 2011-2013 period and increase direct spending by \$5 million in 2015. CBO expects that the Mint would retain and spend any other proceeds generated from the sales to fund other commercial activities.

PAY-AS-YOU-GO CONSIDERATIONS

The Statutory Pay-As-You-Go Act of 2010 establishes budget-reporting and enforcement procedures for legislation affecting direct spending or revenues. The net changes in the deficit that are subject to those pay-as-you-go procedures are shown in the following table.

CBO Estimate of Pay-As-You Go Effects for S. 3034, the National September 11 Memorial and Museum Commemorative Medal Act of 2010, as introduced in the Senate on February 24, 2010

	By Fiscal Year, in Millions of Dollars													
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2010-2015	2010-2020	
NET INCREASE OR DECREASE (-) IN THE DEFICIT														
Statutory Pay-As-You-Go Impact ^a	0	-2	-2	-1	0	5	0	0	0	0	0	0	0	0

- a. S. 3034 would authorize the U.S. Mint to produce silver medals in calendar years 2011 and 2012 in commemoration of the 10th anniversary of the September 11, 2001, terrorist attacks. The legislation would authorize a \$10 surcharge on the sale of those coins (a credit against direct spending), which would be paid to the National September 11 Memorial & Museum at the World Trade Center (an increase in direct spending).
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INTERGOVERNMENTAL AND PRIVATE-SECTOR IMPACT

S. 3034 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act and would not affect the budgets of state, local, or tribal governments.

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