



CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

May 18, 2010

H.R. 4438 **San Antonio Missions National Historical Park** **Boundary Expansion Act of 2010**

As ordered reported by the House Committee on Natural Resources on May 5, 2010

SUMMARY

H.R. 4438 would authorize the National Park Service (NPS) to enter into a cooperative agreement with the state or local government, or a nonprofit organization to construct a headquarters and educational facility outside the boundary of the San Antonio Missions National Historical Park in Texas. The legislation also would expand the boundaries of the park and require NPS to conduct a study to identify new lands to be included in the park.

Assuming appropriation of the necessary amounts, CBO estimates that the NPS would spend \$4 million over the 2011-2015 period to study and expand the park's boundaries. CBO also estimates that the cooperative agreement provision of the bill would increase direct spending by \$10 million over the 2011-2015 period for the construction of a new headquarters and educational facility near the San Jose Mission. Because enacting the legislation would affect direct spending, pay-as-you go procedures would apply. Enacting the bill would not affect revenues.

H.R. 4438 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA) and would impose no costs on state, local, or tribal governments.

ESTIMATED COST TO THE FEDERAL GOVERNMENT

The estimated budgetary impact of H.R. 4438 is shown in the following table. The costs of this legislation fall within budget function 300 (natural resources and environment).

	By Fiscal Year, in Millions of Dollars					2011- 2015
	2011	2012	2013	2014	2015	
CHANGES IN SPENDING SUBJECT TO APPROPRIATION						
Estimated Authorization Level	1	2	1	*	*	4
Estimated Outlays	1	2	1	*	*	4
CHANGES IN DIRECT SPENDING						
Estimated Budget Authority	10	0	0	0	0	10
Estimated Outlays	1	2	4	2	1	10

Note: * = less than \$500,000.

BASIS OF ESTIMATE

For this estimate, CBO assumes that H.R. 4438 will be enacted near the end of fiscal year 2010, that the necessary funds will be provided for each year, and that spending will follow historical spending patterns for similar NPS projects.

Spending Subject to Appropriation

Section 3 would expand the boundary of the San Antonio Missions National Historic Park to include approximately 150 acres. Based on information from the NPS, about 118 of those acres are either currently owned by the NPS, would be donated to the park, or would be transferred through a land exchange with the San Antonio River Authority. The remaining 33 acres would either be purchased by NPS from willing sellers or donated. We estimate that NPS would spend about \$4 million over the next several years to acquire that remaining land. In addition, CBO estimates that the NPS would spend about \$100,000 annually to manage all of the additional acreage.

Section 2 would authorize the NPS to identify lands within Bexar and Wilson counties in the state of Texas that are suitable for inclusion within San Antonio Missions National Historic Park. The proposed study would consider the natural, cultural, recreational, and scenic values of the lands within those counties. Based on information from NPS, CBO estimates that completing the study would cost about \$350,000 over the 2011-2013 period, assuming the availability of appropriated funds.

Direct Spending

H.R. 4438 would authorize the NPS to enter into a cooperative agreement with the city of San Antonio (or its designee) to build a new park headquarters, operational support building, and center for research and education. Currently, the park’s headquarters are located in leased space not adjacent to the park, and the maintenance facilities and curatorial collections are housed in other locations.

Based on information from the NPS and a local nonprofit organization, CBO expects that, under the bill, the NPS would enter into a cooperative agreement for the construction of a new facility. The facility would be constructed in two phases—one to construct the headquarters and administrative support facilities and another phase to build educational and research space. Because the new facilities would be government property, the full cost of the construction should be recorded as new budget authority at the time the agreement is signed. Based on information from the NPS and the local nonprofit entity, CBO estimates that construction costs would be \$10 million over the 2011-2015 period, with no additional cost after 2015.

PAY-AS-YOU-GO CONSIDERATIONS

The Statutory Pay-As-You-Go Act of 2010 establishes budget reporting and enforcement procedures for legislation affecting direct spending or revenues. H.R. 4438 could affect direct spending from construction of the new federal facility. The changes in the deficit that are subject to those pay-as-you-go procedures are shown in the following table.

CBO Estimate of Pay-As-You-Go Effects for H.R. 4438, the San Antonio Missions National Historical Park Boundary Expansion Act of 2010, as ordered reported by the House Committee on Natural Resources on April 5, 2010.

	By Fiscal Year, in Millions of Dollars												
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2010-2015	2010-2020
NET INCREASE OR DECREASE (-) IN THE DEFICIT													
Statutory Pay-As-You-Go Impact	0	1	2	4	2	1	0	0	0	0	0	10	10

INTERGOVERNMENTAL AND PRIVATE-SECTOR IMPACT

H.R. 4438 contains no intergovernmental or private-sector mandates as defined in UMRA and would impose no costs on state, local, or tribal governments.

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