



## CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

May 19, 2008

### **H.R. 5959** **Intelligence Authorization Act for Fiscal Year 2009**

*As ordered reported by the House Permanent Select Committee on Intelligence  
on May 8, 2008*

#### **SUMMARY**

H.R. 5959 would authorize appropriations for fiscal year 2009 for intelligence activities of the U.S. government, for the Intelligence Community Management Account, and for the Central Intelligence Agency Retirement and Disability System (CIARDS).

This estimate addresses only the unclassified portion of the bill. On that limited basis, CBO estimates that implementing certain provisions of the bill would cost \$325 million in 2009 and \$642 million over the 2009-2013 period, assuming appropriation of the authorized funds. Enacting H.R. 5959 would not affect direct spending or revenues.

The bill includes new subpoena authority that would impose intergovernmental and private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA), but CBO expects the cost of complying with those mandates would be small and well below the annual thresholds established in that act (\$68 million for intergovernmental mandates and \$136 million for private-sector mandates in 2008, adjusted annually for inflation.)

#### **ESTIMATED COST TO THE FEDERAL GOVERNMENT**

The estimated budgetary impact of H.R. 5959 is shown in the following table. The costs of this legislation fall within budget function 050 (national defense).

	By Fiscal Year, in Millions of Dollars				
	2009	2010	2011	2012	2013
<b>CHANGES IN SPENDING SUBJECT TO APPROPRIATION</b>					
Intelligence Community Management Account					
Authorization Level	649	0	0	0	0
Estimated Outlays	325	292	19	6	0

## **BASIS OF ESTIMATE**

Section 104 would authorize the appropriation of \$649 million for the Intelligence Community Management Account, which provides the principal source of funding for the Office of the Director of National Intelligence and provides resources for coordination of programs, budget oversight, and management of the intelligence agencies. CBO estimates that implementing this provision would cost \$325 million in 2009 and \$642 million over the 2009-2013 period, assuming appropriation of the specified amount.

Section 201 would authorize the appropriation of \$279 million to CIARDS to cover retirement costs attributable to military service and various unfunded liabilities. The appropriation to CIARDS is considered mandatory, and the authorization under this bill would be the same as the amount assumed in the CBO baseline. Thus, this estimate does not ascribe any additional cost to that provision.

## **INTERGOVERNMENTAL AND PRIVATE-SECTOR IMPACT**

The bill contains intergovernmental and private-sector mandates as defined in UMRA. Section 408 would establish an Inspector General of the Intelligence Community with subpoena authority. Section 501 would extend the National Commission for the Review of Research and Development Programs of the U.S. Intelligence Community, and the subpoena authority of that commission. Entities in the public and private sectors, if subpoenaed, would be required to provide testimony, documents, or other evidence. CBO expects that the Inspector General and the commission would likely issue subpoenas sparingly, and that the costs to comply with a subpoena would not be significant. Thus, CBO estimates that the total costs of the mandates would be small and well below the annual thresholds established in UMRA (\$68 million for intergovernmental mandates and \$136 million for private-sector mandates in 2008, adjusted annual for inflation).

The remaining unclassified provisions of the bill contain no mandates as defined in UMRA.

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