



CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

July 27, 2000

S. 1148

Yankton Sioux Tribe and Santee Sioux Tribe Equitable Compensation Act

*As ordered reported by the Senate Committee on Indian Affairs on June 22, 2000, with
a subsequent amendment provided on July 20, 2000*

SUMMARY

S. 1148 would compensate the Yankton Sioux Tribe and the Santee Sioux Tribe for the taking of certain tribal lands by the federal government. CBO estimates that enacting this bill would have no significant impact on the federal budget over the 2001-2010 period. Enacting S. 1148 would increase direct spending by an estimated \$75 million, but pay-as-you-go procedures would not apply because the spending would not occur until fiscal year 2011.

S. 1148 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA). Tribal governments might incur some costs as a result of the bill's enactment, but those costs would be voluntary.

ESTIMATED COST TO THE FEDERAL GOVERNMENT

CBO estimates that enacting S. 1148 would result in direct spending outlays of \$75 million in 2011, but would have no significant impact on the federal budget before then. For this estimate, CBO assumes that S. 1148 will be enacted by the end of fiscal year 2000.

S. 1148 would provide compensation to the two tribes for the taking of 4,267 acres of land by the federal government for various water projects. The bill would establish the Yankton Sioux Tribe Development Trust Fund and the Santee Sioux Tribe of Nebraska Development Trust Fund and would direct the Secretary of the Treasury to deposit a total of \$42 million into interest-bearing accounts to benefit the tribes on the first day of the 11th fiscal year that begins after the date of enactment. An additional deposit equal to the amount of interest that the fund would have earned if the fund had been capitalized and invested in 2001 would be made at the same time. CBO estimates that this additional payment would be \$33 million,

for a total deposit of \$75 million in 2011. Once the Secretary pays these amounts, any monetary claims the tribes may have against the United States regarding this project would be extinguished. Starting in 2011, the bill would allow the tribes to spend amounts equivalent to the annual interest earned on the fund pursuant to a tribal spending plan.

Payments to certain trust funds that are held and managed in a fiduciary capacity by the federal government on behalf of Indian tribes are treated as payments to a nonfederal entity. As a result, CBO expects that the entire amount deposited to the fund in 2011 would be recorded as budget authority and outlays in that year. Because the trust funds would be nonbudgetary, the subsequent use of such funds by the tribe would not affect federal outlays.

PAY-AS-YOU-GO CONSIDERATIONS

The Balanced Budget and Emergency Deficit Control Act sets up pay-as-you-go procedures for legislation affecting direct spending or receipts. For the purposes of enforcing pay-as-you-go procedures, only the effects in the current year, the budget year, and the succeeding four years are counted. CBO estimates that enacting S. 1148 would not affect direct spending or receipts in any of those years.

ESTIMATED IMPACT ON STATE, LOCAL, AND TRIBAL GOVERNMENTS

S. 1148 contains no intergovernmental mandates as defined in UMRA, but it would impose some conditions on the affected tribes for receipt of federal funds. The bill would require the tribes to prepare and adopt plans for using payments from the trust fund and to obtain audits of their expenditures. The tribes would receive significant benefits from enactment of this legislation.

ESTIMATED IMPACT ON THE PRIVATE SECTOR

This bill contains no new private-sector mandates as defined in UMRA.

PREVIOUS CBO ESTIMATE

On July 12, 2000, CBO transmitted a cost estimate for H.R. 2671, the Yankton Sioux Tribe and Santee Sioux Tribe of Nebraska Development Trust Fund Act, as ordered reported by the House Committee on Resources on June 28, 2000. H.R. 2671 would allow the tribes to spend \$2 million to \$3 million of annual interest earned from the trust funds beginning in 2001. Under S. 1148, no deposits to the trust fund would be made until fiscal year 2011 and there would be no budgetary impact before then.

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