



**CONGRESSIONAL BUDGET OFFICE
COST ESTIMATE**

May 17, 2010

**H.R. 2889
Oregon Caves National Monument Boundary Adjustment Act of 2010**

As ordered reported by the House Committee on Natural Resources on May 5, 2010

SUMMARY

H.R. 2889 would authorize the transfer of 4,070 acres of land from the Forest Service to the National Park Service (NPS) to expand the boundaries of the Oregon Caves National Monument. The bill also would require the Secretary of the Interior to accept the donation of certain grazing permits and to prohibit future grazing on land covered by those permits. Finally, the bill would require the Secretary to conduct a study regarding the designation of certain waterways as scenic rivers.

Assuming appropriation of the necessary amounts, CBO estimates that implementing the legislation would cost about \$1 million over the 2011-2015 period. Enacting H.R. 2889 would reduce federal receipts from grazing fees (a credit against direct spending); therefore, pay-as-you-go procedures would apply. However, CBO estimates that any reduction in those receipts would be negligible for each year.

H.R. 2889 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA) and would impose no costs on state, local, or tribal governments.

ESTIMATED COST TO THE FEDERAL GOVERNMENT

CBO estimates that implementing H.R. 2889 would cost \$1 million over the 2011-2015 period, subject to the availability of appropriated funds. The costs of this legislation fall within budget function 300 (natural resources and environment). Enacting the legislation also would result in a small loss of offsetting receipts from grazing fees.

BASIS OF ESTIMATE

H.R. 2889 would authorize the transfer of 4,070 acres of land from the Forest Service to the NPS to expand the boundaries of the Oregon Caves National Monument. Because lands that would be exchanged under the bill are currently administered by a federal agency, CBO expects that federal costs for land management would not change significantly. The bill also would require the Secretary of the Interior to study the impact of designating certain waterways as scenic rivers. Based on information from the NPS, CBO estimates that conducting the study would cost less than \$500,000 over the next three years. For this estimate, CBO assumes that the legislation will be enacted in 2010.

The legislation would require the Secretary of the Interior to accept the donation of certain grazing permits from current permit holders. Under the bill, donated permits would be terminated and future grazing on land covered by those permits would be prohibited. Because CBO expects that those permits would be donated if the bill were enacted, we estimate that federal receipts would be reduced by less than \$7,000 over the 2010-2020 period, based on information from the Bureau of Land Management and the Forest Service. However, if the permit holder chose not to donate the existing permits, CBO expects that grazing activities would continue through 2020 and that there would be no reduction in federal receipts.

PAY-AS-YOU-GO CONSIDERATIONS

The Statutory Pay-As-You-Go Act of 2010 establishes budget reporting and enforcement procedures for legislation affecting direct spending or revenues. H.R. 2889 could reduce offsetting receipts (from grazing fees) by prohibiting future grazing on certain land covered by existing permits. However, CBO estimates that any reduction in offsetting receipts would be negligible. The net budgetary changes that are subject to pay-as-you-go procedures are shown in the following table.

CBO Estimate of Pay-As-You-Go Effects for H.R. 2889, the Oregon Caves National Monument Boundary Adjustment Act of 2010, as ordered reported by the House Committee on Natural Resources on May 5, 2010

	By Fiscal Year, in Millions of Dollars													
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2010-2015	2010-2020	
NET INCREASE OR DECREASE (-) IN THE DEFICIT														
Statutory Pay-As-You-Go Impact	0	0	0	0	0	0	0	0	0	0	0	0	0	0

INTERGOVERNMENTAL AND PRIVATE-SECTOR IMPACT

H.R. 2889 contains no intergovernmental or private-sector mandates as defined in UMRA and would impose no costs on state, local, or tribal governments.

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