



**CONGRESSIONAL BUDGET OFFICE
COST ESTIMATE**

May 30, 2014

**S. 1074
Thomasina E. Jordan Indian Tribes of Virginia
Federal Recognition Act of 2013**

As ordered reported by the Senate Committee on Indian Affairs on April 3, 2014

SUMMARY

S. 1074 would provide federal recognition to six Indian tribes in Virginia—the Chickahominy Indian Tribe, the Eastern Division of the Chickahominy Indian Tribe, the Upper Mattaponi Tribe, the Rappahannock Tribe, Inc., the Monacan Indian Nation, and the Nansemond Indian Tribe. Federal recognition would make the tribes eligible to receive benefits from various federal programs.

CBO estimates that implementing this legislation would cost \$79 million over the 2015-2019 period, assuming appropriation of the necessary funds. Enacting S. 1074 would not affect direct spending or revenues; therefore, pay-as-you-go procedures do not apply.

S. 1074 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA).

ESTIMATED COST TO THE FEDERAL GOVERNMENT

The estimated budgetary effect of S. 1074 is shown in the following table. The costs of this legislation fall within budget functions 450 (community and regional development) and 550 (health).

	By Fiscal Year, in Millions of Dollars					2015- 2019
	2015	2016	2017	2018	2019	
CHANGES IN SPENDING SUBJECT TO APPROPRIATION						
Bureau of Indian Affairs						
Estimated Authorization Level	5	6	6	6	6	29
Estimated Outlays	4	6	6	6	6	28
Indian Health Service						
Estimated Authorization Level	10	10	10	11	11	52
Estimated Outlays	9	10	10	11	11	51
Total Changes						
Estimated Authorization Level	15	16	16	17	17	81
Estimated Outlays	13	16	16	17	17	79

BASIS OF ESTIMATE

For this estimate, CBO assumes that S. 1074 will be enacted near the end of 2014, that the necessary amounts will be appropriated each year, and that outlays will follow historical patterns for similar assistance to other tribes.

S. 1074 would provide federal recognition to six Indian tribes in Virginia. Such recognition would allow about 4,700 tribal members and other eligible people to receive benefits from various programs administered by the Bureau of Indian Affairs (BIA) and the Indian Health Service (IHS). Based on the average per capita expenditures by those agencies for other Indian tribes, CBO estimates that implementing S. 1074 would cost \$61 million over the 2015-2019 period, assuming appropriation of the necessary funds.

Bureau of Indian Affairs

BIA provides funding to federally recognized tribes for various purposes, including child welfare services, adult care, community development, and general assistance. In total, CBO estimates that providing BIA services to the six tribes would cost \$28 million over the 2015-2019 period, assuming appropriation of the necessary funds and adjusting for anticipated inflation. This estimate is based on current per capita expenditures of around \$1,200 for other federally recognized tribes located in the eastern states.

Indian Health Service

S. 1074 also would make members of the tribes eligible to receive health benefits from the IHS. Based on information from the IHS, CBO estimates that about 55 percent of tribal members—or about 2,600 people—would receive benefits each year. CBO assumes that the cost to serve those individuals would be similar to costs for current IHS beneficiaries—about \$3,050 per individual in 2013. Assuming appropriation of the necessary funds and adjusting for anticipated inflation, CBO estimates that IHS benefits for the tribes would cost \$51 million over the 2015-2019 period.

Other Federal Agencies

In addition to BIA and IHS funding, certain Indian tribes also receive support from other federal programs within the Departments of Education, Housing and Urban Development, Labor, and Agriculture. Based on their status as tribes recognized by Virginia, the tribes specified in the bill are already eligible to receive support from those departments. Thus, CBO estimates that implementing S. 1074 would not increase spending from those agencies' programs.

PAY-AS-YOU-GO CONSIDERATIONS: None.

INTERGOVERNMENTAL AND PRIVATE-SECTOR IMPACT

S. 1074 contains no intergovernmental or private-sector mandates as defined in UMRA.

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