



CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

September 30, 2003

S. 1451 **Runaway, Homeless, and Missing Children Protection Act**

*As reported by the Senate Committee on the Judiciary
on September 25, 2003*

SUMMARY

S. 1451 would reauthorize programs established by Runaway and Homeless Youth Act and extend authority to appropriate funds for programs under the Missing Children Protection Act. Programs authorized under the Runaway and Homeless Youth Act are currently authorized through 2003 and programs authorized under the Missing Children Protection Act are authorized through 2005.

In total, the bill would authorize appropriations of \$121 million in 2004. CBO estimates that implementing S. 1451 would authorize \$751 million over the 2004-2008 period, assuming that annual authorization levels are adjusted for anticipated inflation when specific annual authorizations are not provided. (Without such inflation adjustments, the authorization total would be \$722 million over the 2004-2008 period.) CBO estimates that appropriation of the authorized levels would result in additional outlays of \$630 million over the 2004-2008 period, if adjustments for inflation are included (and \$607 million without such inflation adjustments).

S. 1451 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA). State, local, and tribal governments would be eligible to receive grant funds authorized by the bill.

ESTIMATED COST TO THE FEDERAL GOVERNMENT

The estimated budgetary impact of S. 1451 is shown in Table 1. The costs of this legislation fall within budget functions 500 (education, training, employment, and social services) and 750 (administration of justice).

TABLE 1. ESTIMATED BUDGETARY EFFECTS OF S. 1451, THE RUNAWAY, HOMELESS, AND MISSING CHILDREN PROTECTION ACT OF 2003

	By Fiscal Year, in Millions of Dollars					
	2003	2004	2005	2006	2007	2008
SPENDING SUBJECT TO APPROPRIATION						
With Adjustments For Inflation						
Spending Under Current Law	138	39	40	0	0	0
Budget Authority/Authorization Level ^a	128	79	40	32	16	2
Estimated Outlays						
Proposed Changes						
Estimated Authorization Level	0	121	123	166	169	172
Estimated Outlays	0	63	116	132	151	168
Spending Under S. 1451						
Estimated Authorization Level	138	160	163	166	169	172
Estimated Outlays	128	142	156	164	167	170
Without Adjustments For Inflation						
Spending Under Current Law						
Budget Authority/Authorization Level ^a	138	39	39	0	0	0
Estimated Outlays	128	79	40	31	16	2
Proposed Changes						
Estimated Authorization Level	0	120	120	160	160	160
Estimated Outlays	0	63	114	128	144	158
Spending Under S. 1451						
Estimated Authorization Level	138	159	159	160	160	160
Estimated Outlays	128	142	155	159	160	160

NOTE: Components may not sum to totals because of rounding.

a. The 2003 level is the amount appropriated for that year for programs authorized under the Runaway and Homeless Youth Act and the Missing Children Protection Act. The 2004 and 2005 levels are the amounts authorized for programs under the Missing Children Protection Act.

BASIS OF ESTIMATE

S. 1451 would authorize funding through 2008 for various programs created under the Runaway and Homeless Youth Act and Missing Children Protection Acts. Programs

authorized under the Runaway and Homeless Youth Act are currently authorized through 2003 and programs authorized under the Missing Children Protection Act are authorized through 2005.

S. 1451 would authorize the appropriation of \$121 million in 2004. CBO estimates that this bill would authorize total funding of \$751 million over the 2004-2008 period assuming that "such sums" amounts provided after 2004 are adjusted for inflation. If the authorized amounts are appropriated, outlays would increase by \$63 million in the first year and by \$630 million over the five-year period.

Table 2 presents CBO's estimates with adjustments for inflation for the various components of each title under S. 1451. When the 2004 authorized amounts are specified, CBO's estimate of authorized levels is the amount for 2004 with those amounts adjusted for inflation in later years. When the programs are authorized at such sums as may be necessary in 2004, the 2004 authorized amount is the 2003 appropriated amount adjusted for inflation. The estimated outlays reflect historical rates of spending for the affected programs.

Title I - Amendments to the Runaway and Homeless Youth Act

Title I of S. 1451 would reauthorize and revise programs currently authorized under the Runaway and Homeless Youth Act. S. 1451 would authorize a total of \$121 million for 2004 for programs under title I. CBO estimates the total funding for title I for the 2004-2008 period would be about \$629 million, assuming adjustments for inflation, with resulting outlays of \$558 million over those five years.

Consolidated Runaway and Homeless Youth Program. S. 1451 would authorize \$105 million in 2004 and such sums as may be necessary in 2005 through 2008 for runaway and homeless youth programs. The programs provide grants to local, public, and private organizations to establish runaway and homeless youth shelters and provide services. There are two main runaway and homeless youth programs within the authorization. The basic centers program provides formula grants to states for organizations that provide temporary shelter, outreach and counseling services. The transitional living program provides longer term residential services to homeless youths ages 16-21. The maternity group homes component of the transitional living program funds community-based, adult-supervised group homes for young mothers and their children. The programs received a total of \$90 million of funding in 2003.

TABLE 2. DETAILED EFFECTS OF S. 1451, THE RUNAWAY, HOMELESS, AND MISSING CHILDREN PROTECTION ACT OF 2003, WITH ADJUSTMENTS FOR INFLATION

	By Fiscal Year, in Millions of Dollars					
	2003	2004	2005	2006	2007	2008
SPENDING SUBJECT TO APPROPRIATION						
Spending Under Current Law						
Budget Authority/Authorization Level ^a	138	39	40	0	0	0
Estimated Outlays	128	79	40	32	16	2
Proposed Changes:						
Title I -Amendments to the Runaway and Homeless Youth Act						
Runaway and Homeless Youth Programs						
Estimated Authorization Level	0	105	107	109	112	114
Estimated Outlays	0	55	101	107	110	113
Sexual Abuse Prevention						
Estimated Authorization Level	0	16	16	16	17	17
Estimated Outlays	0	8	15	16	16	17
Subtotal, Title I						
Estimated Authorization Level	0	121	123	126	128	131
Estimated Outlays	0	63	116	123	127	130
Title II - Amendments to the Missing Children Assistance Act						
National Center for Missing and Exploited Children						
Authorization Level	0	0	0	20	20	20
Estimated Outlays	0	0	0	4	12	19
Other Programs						
Estimated Authorization Level	0	0	0	20	21	21
Estimated Outlays	0	0	0	4	12	20
Subtotal, Title II						
Estimated Authorization Level	0	0	0	40	41	41
Estimated Outlays	0	0	0	9	24	39

Continued

TABLE 2. Continued.

	By Fiscal Year, in Millions of Dollars					
	2003	2004	2005	2006	2007	2008
Total Proposed Changes						
Estimated Authorization Level	0	121	123	166	169	172
Estimated Outlays	0	63	116	132	151	168
Total Spending Under S. 1451						
Estimated Authorization Level	138	160	163	166	169	172
Estimated Outlays	128	142	156	164	167	170

NOTES: Components may not sum to totals because of rounding.

a. The 2003 level is the amount appropriated for that year for programs authorized under the Runaway and Homeless Youth Act and the Missing Children Protection Act. The 2004 and 2005 levels are the amounts authorized for programs under the Missing Children Protection Act.

Education and Prevention Grants to Reduce Sexual Abuse of Runaway, Homeless, and Street Youth. S. 1451 also would authorize such sums as may be necessary in 2004 through 2008 for treatment, counseling and referral for runaway and homeless youth who are being subjected to sexual abuse. CBO estimates the authorized amount would be about \$16 million in 2004. The program is funded at \$15 million in 2003.

Title II - Amendments to the Missing Children Protection Act

Current law authorizes the appropriation of \$20 million annually over the 2004-2005 period for the National Center for Missing and Exploited Children and such sums as may be necessary for each of 2004 and 2005 for other components of the Missing Children program. S. 1451 would authorize the appropriation of \$20 million annually over the 2006-2008 period for the National Center and such sums as may be necessary for each of 2006 through 2008 for the other components of the Missing Children program.

INTERGOVERNMENTAL AND PRIVATE-SECTOR IMPACT

S. 1451 contains no intergovernmental or private-sector mandates as defined in UMRA and would extend authorizations for grants in the Runaway and Homeless Youth program and the Missing Children program. Both nonprofit and public entities, including state, local, and

tribal governments, would be eligible for grants in that program. Any requirements for receiving such grants would be conditions of assistance and therefore voluntary actions that would not be considered intergovernmental mandates as defined in UMRA.

PREVIOUS CBO ESTIMATE

On May 16, 2003, CBO transmitted a cost estimate for H.R. 1925, the Runaway, Homeless, and Missing Children Protection Act, as ordered reported by the House Committee on Education and the Workforce on May 15, 2003. The two bills are identical, as are our estimates.

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